

EVINRUDE



City of Florence

## A City in Motion

## 2017-18 Work Plan

"The Mission of the City of Florence is to meet community expectations for municipal services, provide a vision for civic improvements, maintain a quality environment and position Florence to have an economically viable and sustainable future."

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The City of Florence's work plan represents the projects the City intends to undertake during the 2017-18 calendar years on behalf of its residents. The work plan is governed by the City's mission and goals. These goals represent the City's priorities for moving forward toward the City's mission.

The 2017-18 City of Florence work plan outlines the City's strategy toward the achievement of the five City Council goals and serves as the foundation for preparing the budget. The goals and objectives outlined seek to reflect our commitment to ensuring that Florence remains Oregon's Premier Coastal Community.

The work plan is intended to be a living document. This means the objectives and actions are dynamic and should be modified periodically to ensure that the goals, vision, and mission of the city are being met.

## **City of Florence** Oregon's Premier Coastal Community

#### **City Service Delivery**

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5

Sustain and improve the delivery of cost effective and efficient services, including public safety, to the citizens of Florence and our visitors.

### Livability & Quality of Life

Sustain and improve the City's livability and quality of life for Florence residents and visitors.

### **Economic Development**

Create a strategy and actions aimed towards sustaining and expanding the Florence economy.

### **Communication & Trust**

Sustain and improve the City's communication program and strengthen citizen trust.

#### **Financial & Organizational Sustainability**

Sustain and improve the City's financial position, City-wide policies, and the infrastructure networks to support current and future needs.

#### City Council Members

Mayor Joe Henry

Council President Joshua Greene Council Vice-President Ron Preisler Councilor Susy Lacer Councilor George Lyddon

#### **City Staff**

City Manager Erin Reynolds Public Works Director Mike Miller Police Chief Tom Turner Planning Dir. Wendy FarleyCampbell Events Center Director Kevin Rhodes City Recorder Kelli Weese Project Manager Megan Messmer Contract Finance Director Andy Parks

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## **2017-18 City of Florence:**

## Hierarchy of Municipal Functions

Civic Engagement

Business & Economic Development

Quality of Life Parks, Recreation, Events, Walkability, Libraries

Management & Administration Finance, Human Resources, IT, Records, City Code, Licensing

Public Safety Police, Communications, Corrections, Municipal Court, Emergency Management, Fire, EMS

Public Works & Development Water, Wastewater, Stormwater, Streets, Transportation, Energy, Planning, Building, Code Enforcement, Facilities, Airport

#### City Facilities:

Public Works Facility; City Hall; Justice Center Round Room: Staff & Meetings Displacement Logistics

#### **ReVision Florence:**

Right-of-Way Engineering; Funding Plan; Public Art & Gateways: Parking Management

G3

#### Parks:

Support Community Group Grants to improve or create new parks, including: Miller Park, Siuslaw River Beach Access, Siuslaw Estuary Trail and Gallagher Park

#### **Operations:**

IT Strategy; Financial Fees Study; Continued Assessment of Long Term Financial Plan

G5

#### Public Works:

Expansion of Utility Services; Continuing Street and Utility Maintenance; Airport

G

#### Community:

Evaluation for Solid Waste Recycling / FloGro; Support local community groups endeavors

#### G2 & G4

### Public Safety:

Build Department; Emergency Management

G1

#### Communication:

Continued Timely Reporting; Support Staff Community Involvement; Marketing for Commerce, Tourism and Residents

G3 & G4

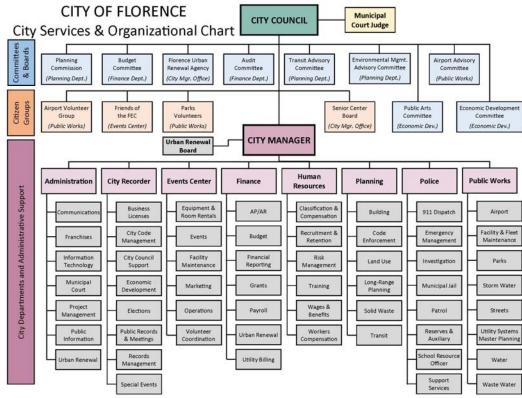
#### Personnel:

Key Recruitment; Employee Retention; Compensation Prog. Review; Police Association Negotiations

## **Work Plan Priorities**

#### G'#' = Goal Number (See Page 3)





#### **City Service Delivery**

Sustain and improve the delivery of cost effective and efficient services, including public safety, to the citizens of Florence and our visitors.



### Public Safety: Police

Objective 1: Maintain continuity in administration & enhance personnel development **Objective 2: Develop Permanent Funding for School Resource Officer Objective 3: Increase Police Department's Role in Emergency** Management **Objective 4: Define Vehicle Needs and Develop a Plan for Improvement and** Maintenance Objective 5: Develop, train and implement Bike Patrols Objective 6: Maintain national trends and best practices in law enforcement Public Safety: Emergency Management Objective 1: Continue to participate and lead efforts of the West Lane **Emergency Operations Groups (WLEOG) and maintain Emergency Operations Plan in coordination with WLEOG partners** Objective 2: Update and maintain the Emergency Operations Center forms, materials and readiness in coordination with our WLEOG partners Objective 3: Participate in the State of Oregon's efforts to update tsunami

evacuation maps, wayfinding maps and other educational materials

Objective 4: Develop and implement City emergency preparedness policies

Task 1: Develop departmental specific procedures, policies and checklists Task 2: Develop a City continuity of operations plan

Task 3: Coordinate ICS 100, 200, 700 and 800 for all employees

Task 4: Develop emergency supply kits and equipment for facilities and employees Task 5: Coordinate emergency preparedness trainings for specific roles

### Public Safety: Dispatch, Jail, Court

Objective 1: Complete 911 System Upgrade
Task 1: Complete entire 911 system upgrade as funded by Oregon Emergency
Management
Task 2: Train Communication Officers on New System
Objective 2: Maintain compliance with Criminal Justice Information Services (CJIS)
and Federal Crime Reporting
Task 1: Complete Computer Aided Dispatch update with Justice Connect
Task 2: Complete Oregon National Incident Based Reporting System (ONIBRS)
Objective 3: Continue to increase efficiency in Jail Operations
Task 1: Clear and restructure the secure sally port area
Task 2: Acquire multi-prisoner transport van
Objective 4: Continue to implement Incode Court management software
Task 1: Transfer old accounts from Caselle to Incode
Task 2: Continue training on new software, including new employees
Objective 5: Continue to implement acceptable best practices to modernize Court
operations

### **City Facilities**

Objective 1: Design and construct remodel / expansion of City Hall

Objective 2: Construct new City Public Works Facility Phases 1 & 2

- Task 1: Move staff, equipment and materials to new Operations Center once completed
- Task 2: Pursue grants for items not installed / completed as part of the project, including 175 KW emergency power generator, Video conferencing equipment & hybrid yard lighting
- Objective 3: Construct finishes to the Justice Center round room
- Objective 4: Develop strategy for relocating staff and City meeting displacement during construction

#### **Community Development**

Objective 1: Evaluate model and make decision on whether to staff or contract Building / Inspection Services

- Objective 2: Develop Approach and continue to encourage organized city growth as opportunities arise
  - Task 1: Complete Harbor Vista Park Process
  - Task 2: Complete Development Agreements with Landowners wishing to annex
  - Task 3: Review with Council concept for reimbursement districts to extend infrastructure
  - Task 4: Develop a plan to address failing septic system in Heceta Beach if desired by property owners
- Objective 3: Complete Buildable Land Inventory and Housing and Employment Studies

#### Objective 4: Continue to encourage infill development

- Task 1: Explore land use approach to provide for more infill development and greater multi-family housing opportunities
- Task 2: Discuss and consider regulation related to accessory dwelling units and tiny homes

#### **Objective 5: Strengthen Code Enforcement Efforts**

Task 1: Consider whether and how to fund additional code enforcement personnel

**Objective 6: Update Title 4 Building Code** 



### Public Works: Capital Improvement Plan Implementation

Objective 1: Complete Rhododendron Drive Water, Stormwater, and Roadway
Improvements
Info: Project extends from 9th Street to Hwy 101; including Kingwood between Rhody and 2nd Street.
Objective 2: Complete 8th Street water main crossing of Hwy 101
Objective 3: Complete Automated Meter Reading (AMR) program
Objective 4: Complete Harbor Vista Sewer extension
Info: Project includes new pump station
Objective 5: Complete Hwy 101 water line replacement
Info: Project begins at 2nd and Maple, then along Hwy 101 from Maple to Hwy 126; then Hwy along Hwy 126 to Quince Street. Project also includes replacement of water and sewer lines within 8th Street between Quince and Hwy 101. Additionally, the project will include replacing the sewer crossing of Hwy 101 at Rhody and at 7th Street. Project will be completed prior to ReVision Florence.
Objective 6: Complete North Hwy 101 Sewer Extension, West Side
Info: Project is along west side of Hwy 101 from Munsel Lake Road to Heceta Beach Road. Project dependent upon Reimbursement District formation.
Objective 7: Complete North Hwy 101 Sewer Extension, East Side
Info: Project is along the east side of Hwy 101 from 52nd Street sewer pump station to Heceta Beach Road. Project dependent upon Reimbursement District formation.
Objective 8: Complete Hwy 126 Water and Sewer Extension
Info: Project extends water along the south side of Hwy 126 from Upas to Vine Street, including a 12-inch water line boring under Hwy 126 and sewer extension from Vine Street to Pier 126 along south side of Hwy 126.
Objective 9: Complete Hwy 126 Water and Sewer Extension, Phase 2
Info: Project extends water and sewer from Vine Street to Xylo Street, including extension within Xylo Street between Hwy 126 and Coastal Highlands. Project dependent upon Reimbursement District formation.
Objective 10: Complete Annual Chip / Fog Seal program
Objective 11: Complete Old Town Stormwater drainage project
Info: Project from Hemlock 1st to 6th Streets and 6th Street from Hemlock to Juniper Street.
Objective 12: Complete 2nd Street Stormwater Project
Info: Project from Kingwood to Ivy and Ivy from 2nd to 1st Street
Objective 13: Complete Stormwater Master Plan update
Objective 14: Complete Pine Court Stormwater Project
Objective 15: Plan for Pedestrian / Bicycle Activated Crossings
Info: Project for Redwood Street and Hwy 126, 12th Street and Hwy 101, and midblock 15th/ 16th and Hwy 101. ODOT funded project scheduled for construction in 2018.
Objective 16: Complete sidewalk on Pacific View from Kingwood to eastern
property line of Lot 30 of the Pacific View Business Park

#### **Public Works**

Objective 1: Implement Airport Improvements according to Airport Master Plan
Task 1: Airport Runway / Taxiway seal coat and lighting project (design in 2017 construction summer 2018)
Task 2: Improve Airport Funding and Long Term Financial Sustainability
Objective 2: Develop approach and funding to address deferred street maintenance
Objective 3: Develop approach and funding to focus on preventative maintenance
Task 1: Research, recommend and acquire Computer Maintenance Management Software (CMMS) for tracking maintenance and developing preventative maintenance schedules
Objective 4: Fix Spruce Street Culvert Failure Task 1: Develop Plan
Task 2: Seek grant funding opportunities as available
Objective 5: Complete a fleet assessment for continual maintenance
Task 1: Develop list of equipment with purchase dates, vehicle year, current condition, mileage, and current use
Task 2: Develop replacement criteria and schedules

#### **City Licensing**

Objective 1: Reassess and update City various licensing where appropriate and determine fee structure

Task 1: Street Closure

Task 2: Business Licenses

Task 3: Special Events & Parades

Task 4: Liquor Licenses

Task 5: Taxi Codes

#### Livability & Quality of Life

Sustain and improve the City's livability and quality of life for Florence residents and visitors.



#### Parks, Trails & Walkability

## Objective 1: Support Community Group grants to improve or create new parks

Task 1: Develop a vision for new Memorial Park / Gateway at airport.

- Task 2: Work with school district and community volunteers to develop new soccer fields at Middle School site
- Task 3: Work with Siuslaw Baseball Association, Siuslaw Youth Soccer, and other community partners to rehabilitate and expand sport / fitness opportunities at Miller Park. This includes soccer field development; relocation softball fields, rehabilitation of the baseball fields, construction of additional restrooms, equipment and maintenance storage, community concession stand, and installation of circuit training stations along the walking path.

## Objective 2: Improve parks, trails and walkability where opportunities and funds allow

Task 1: Review Transportation plan and find funding for bike paths, trails, sidewalks, etc.

Objective 3: Seek long-term financing plan to improve parks, trails, and walkability

Task 1: Discuss and determine if parks district is viable idea with possible inclusion of Mapleton area if desired

- Objective 4: Plan and complete Siuslaw Estuary Trail—Hwy 126 to Port Property
- Objective 5: Construct and develop new South Rhododendron Beach / River Park

#### Transit

Objective 1: Expand the Transit Advisory Committee responsibilities and membership to address broader range of transportation issues

Objective 2: Participate in efforts to increase public transit opportunities to Eugene, Yachats and Coos Bay

### Public Art

Objective 1: Decide on what and where to spend Florence Urban Renewal Agency funding for public art

- Objective 2: Focus efforts on primary projects in Public Art Work Plan
- Objective 3: Complete Mural Code revisions with revisions to Sign Code where necessary
- Objective 4: Complete actions to encourage private funding and/or donations of public art to leverage Urban Renewal Dollars

#### **Florence Events Center**

Objective 1: Create Sustainable Funding Options

- Task 1: Increase number of conference & events
- Task 2: Develop and implement an endowment program
- Task 3: Consider booking bigger name acts with consideration of risk vs. benefit

**Objective 2: Development of North Property** 

Task 1: Establish plan for increased parking and storage Task 2: Implementation

#### **Objective 3: Improve Marketing Efforts**

Task 1: Reevaluate marketing plan and increase marketing efforts Task 2: Increase marketing staff / budget

**Objective 4: Improve Florence Events Center Facility and Operations** 

#### Task 1: Complete ticket system upgrade

- Task 2: Complete theater digital projection and audio upgrade
- Task 3: Upgrade facility lighting with LED and increase efficiency

Task 4: Remodel FEC office

- Task 5: Review and update capital improvement plan and maintenance schedule
- Task 6: Research and implement booking software system
- Task 7: Review and update Florence Events Center policies and procedures

**Objective 5: Friends of the Florence Events Center and Volunteer** 

#### Procurement

Task 1: Improve volunteer procurement and management

Task 2: Support fundraising events presented by Friends of the Florence Events Center

#### **Greater Community**

Objective 1: Develop position and approach to FEMA's new floodplain		
mapping and National Flood Insurance Program policy releases		
Objective 2: Should the City receive Coast Guard City designation, determine		
next steps to ensure appropriate memorialization		
Objective 3: Enhance City's efforts toward recycling		
Task 1: Develop program to place garbage & recycling containers		
throughout city		
Task 2: Consider community discussion on voluntary ban of use of		
Styrofoam products and plastic bags by city		
Objective 4: Consider Support for Siuslaw Vision 2025 Program		
Objective 5: Develop an approach to address dilapidated buildings and homes		
throughout Florence		
Task 1: Strengthen Code Enforcement efforts where appropriate		
Objective 6: Hold Joint Work Session with School District		
Task 1: Discuss potential school bond and consider City Council support		
Task 2: Discuss potential of expanding art and music curriculum		
Objective 7: Hold Joint Work Session with Hospital Board		
Task 1: Discuss action to recruit and maintain doctors and health services		

#### **Economic Development**

Create a strategy and actions aimed towards sustaining and expanding the Florence economy.



#### **Business Retention & Expansion**

- Objective 1: Develop a Business Retention & Expansion Program in coordination with community partners
- Objective 2: Continue to monitor new business licenses and perform outreach
- Objective 3: Survey business license respondents to determine expansion, workforce and other needs

#### Marketing & Recruitment

Objective 1: Develop marketing & branding strategy focused on Florence Task 1: Host community discussion on Florence's branding and what we are attempting to become

- Objective 2: Maintain information on available properties, buildings and businesses in Florence
- Objective 3: Expand marketing for Pacific View Business Park and research available methods to help promote development

#### **Economic Infrastructure**

Objective 1: Develop approach to expand and improve City's fiber and highspeed internet services Task 1: Discuss City's role in whether it should provide service Objective 2: Develop funding for housing and economic development initiatives

Objective 3: Host community leaders discussion of workforce recruitment issues and develop plan for possible solutions

#### **Entrepreneurship & Innovation**

Objective 1: Continue to support the Regional Accelerator & Innovation Network entrepreneurship programs Task 1: Assist in marketing entrepreneurship events and trainings Task 2: Provide support to business and potential business participants as necessary Task 3: Evaluate progress & determine whether to fund additional year

### Florence Urban Renewal Agency

Objective 1: Support Urban Renewal Agency in completion of the	
ReVision Florence project	
Task 1: Complete access management process	
Task 2: Begin and complete right-of-way engineering and	
acquisition process	
Task 3: Complete environmental clearances with ODOT	
Task 4: Finalize funding availability	
Task 5: Conceptualize, design and determine funding for public art, gateways and street furniture	
Objective 2: Support the Urban Renewal Agency in implementing Façad	e
Improvement Program	
Task 1: Work with community groups to develop and/or enhance	
award program for façade and landscaping improvements	
Objective 3: Support Agency's work to market and recruit for	
Five Catalyst Sites	
Objective 4: Support the Agency through research and its determination	1
whether to conduct parking analysis with emphasis on	
parking management	
Objective 5: Support Agency work to identify areas and opportunities for	n
infill housing within the District	/1
Objective 6: Consider support of providing updates to regional taxing jurisdictions on the FURA work plan	
Objective 7: Support agency's work to complete Sidewalk Improvement	S
within the district	
Task 1: Complete quick response sidewalk and ADA improvements ir	1
the area of Maple Street and Laurel Street	
Task 2: Complete sidewalk replacement project along 2nd Street to	
address gaps and inadequate sidewalks, including ADA and	
installation of pedestrian scale lights.	
urism Promotion	

### **Tourism Promotion**

Objective 1: Discuss investment in	Florence tourism promotion with
Lane County	

- Objective 2: Review transient room tax allocation methodology and marketing and visitor information center contract
- Objective 3: Prepare for the 2018 Oregon Mayor's Association Conference
- Objective 4: Continue to advocate for the establishment of a hotel or other lodging facility across from the Florence Events Center



### Citizen Outreach: News & Media

Objective 1: Continue monthly distribution and streamline production and	
distribution of newsletter	
Task 1: Implement subscription based e-newsletter	
Task 2: Implement online subscription registry via the City's website to	
better manage the City's distribution lists	
Objective 2: Continue media outreach on pertinent news items	
Task 1: Continue weekly City Manager spot on KCST radio	
Task 2: Complete timely public service announcements to help media	
disseminate City information	
Task 3: Continue project specific outreach to various media and	
community group outlets, including but not limited to Our Town presentations, Rotary, Kiwanis, City Club, etc.	
Objective 3: Continue to develop information videos to add to the City's	
video communications	
Objective 4: Continue outreach on Social Media platforms for pertinent	
City news and services	

### Citizen Outreach: Website

Objective 1: Continue to implement new City of Florence website tools

- Task 1: Complete and implement online email distribution lists
- Task 2: Continue to keep City news timely and useful
- Task 3: Complete and implement City Services A-Z function
- Task 4: Complete and implement Staff Directory
- Task 5: Complete and implement City Projects function

Task 6: Research and implement Codification Software

## **Customer Service**

Objective 1: Include considerations for customer interactions and self-help stations within City Hall remodel architectural design

- Objective 2: Explore informational delivery system for Code Enforcement to communicate the City Code policies and track violation to deliver professional and consistent service delivery
- Objective 3: Implement webform, workflow and online payment system for business, taxi, special events and other licenses

### **City Community Participation**

Objective 1: Continue Council involvement in local, regional and state organizations

Objective 2: Continue to support staff involvement in Community programs and groups

### **Citizen Participation**

Objective 1:	Ensure new City Committee volunteers are appointed and well trained for their posts
Objective 2:	Review City's committee structure and mission and modify where appropriate
Objective 3:	Improve Citizen access to City Council and Committee information Task 1: Establish Website Distribution Lists Task 2: Research and Implement Agenda Management Software
<b>Objective 4:</b>	Host volunteer appreciation luncheon
· · · · · · · · · · · · · · · · · · ·	Develop and implement a Citizens Academy program to provide educational opportunities to citizens about City operations and functions
Objective 6:	Coordinate activities such as City Day or Public Works Day to provide opportunities for public participation and education

#### Financial & Organizational Sustainability

Sustain and improve the City's financial position, City-wide policies, and the infrastructure networks to support current and future needs.



### **Organizational Sustainability: Human Resources**

Objective 1: Recruit for open positions and continue to work toward full

staffing levels

Task 1: Recruit and hire Finance Director

Task 2: Recruit and hire Human Resources Director

Task 3: Recruit and hire School Resource Officer

**Objective 2: Complete Police Association negotiations** 

**Objective 3: Improve Employee Retention** 

Objective 4: Improve employee safety and risk management

### Organizational Sustainability: Records

Objective 1: Improve City's records management and retention program Task 1: Research and determine best methods for short and long term records storage
Task 2: Research and implement off-site storage options Task 3: Set up protocols to relocate records to long-term & short-term storage
Task 4: Continue to digitize and index the City's permanent and long-term records
Task 5: Setup protocols and process for retention of City email records Task 6: Research and potentially implement records retention software
Objective 2: Pending new state law adoption, update public records request policies and research software solutions for potential implementation

### **Organizational Sustainability: Finance & IT**

Objective 1: Develop Information Technology strategic plan
 Objective 2: Develop an overall program for city purchasing and automated / better access enterprise accounting system Task 1: Centralize accounts payable
 Objective 3: Review and update financial procedures and processes to gain efficiencies and effectiveness
 Objective 4: Develop a strategy and process for telecommunication

franchises within the City

Task 1: Continue negotiating the Charter Telecommunications Franchise

Task 2: Renegotiate other telecommunications franchisees as they approach renewal

### **Financial Sustainability**

Objective 1: Review and update long-range financial forecasts annually for all funds. Identify funding gaps and approaches to ensure financial and operational sustainability.

Task 1: Decide on an implement findings / recommendations of utility rate and system development charge studies

Task 2: Evaluate General Fund specific considerations:

- Perform research on property valuations and impacts to property taxes and next steps
- Determine whether to implement financial policy on cost recovery for community development

Task 3: Evaluate strategies to address City Public Employee Retirement System (PERS) obligation

Task 4: Decide on level of service for street system and develop long-term approaches to adequately fund

Objective 2: Prepare biennial budget for fiscal years 2017-2019 consistent with adopted work plan

Task 1: Prepare biennial budget incorporating five-year financial forecasts, identify goals and objectives and / or funded, and those that remain unfunded and / or require action by Council or others

#### Objective 3: Ensure timely financial reporting

Task 1: Prepare quarterly reports that include financial, operational and capital performance and status

Task 2: Adjust budgets timely to reflect changes in budgeted resources and / or expenditures to achieve work plan objectives

Task 3: Secure clean opinion on annual audited financial statements

Objective 4: Ensure City operates consistent with its fiscal policies



City of Florence

# A City in Motion