#### **RESOLUTION NO. 14, SERIES 2014**

#### A RESOLUTION CALLING FOR AN ELECTION WITHIN THE CITY REFERRING TO THE VOTERS A MEASURE FOR THE ADOPTION OF AN ORDINANCE IMPOSING A BUSINESS LICENSE TAX ON MOTOR VEHICLE FUEL DEALERS AND PROVIDING FOR ADMINISTRATION, ENFORCEMENT, AND COLLECTION OF THE TAX

WHEREAS, pursuant to state law, the City Charter, and the City's constitutional home rule authority, the City of Florence may enact a motor vehicle fuel dealers license tax; and

WHEREAS, the City has determined that there is a need for additional funds for the City to maintain and repair its streets; and

WHEREAS, the City is proposing the adoption of an ordinance, attached hereto as Exhibit A, that creates a motor vehicle fuel dealers license tax and provides for the administration, enforcement and collection of the tax; and

WHEREAS, the City Council has determined that the enactment of such ordinance should be by a vote of the people of the City; and

WHEREAS, the Oregon Constitution, the City Charter, the Florence City Code and ORS Chapter 250 authorize the City to submit a measure to City voters,

**NOW, THEREFORE, BE IT RESOLVED** by the City Council for the City of Florence, as follows:

**Section 1.** An election is called to be held in the City of Florence on November 4, 2014 among the qualified voters of the City on the question of adopting an ordinance, attached as Exhibit A, for the implementation of a business license tax on motor fuel dealers.

**Section 2.** The election will be conducted by Lane County. The County Clerk for Lane County is hereby instructed to prepare the ballots and to take other actions necessary to conduct the election.

Section 3. The proposed ballot title prepared by the City Council for the measure is attached as Exhibit B.

**Section 4.** Ballots from the election shall be counted and tabulated and the results certified as provided by law. If a majority of the legal voters of the City of Florence voting on the measure approve the measure, the ordinance shall be adopted and shall take effect as provided for in the ordinance.

Section 5. This Resolution, including the proposed ballot title, shall be filed with the City Recorder at the City of Florence City Hall.

Upon filing of this Resolution, the City Recorder shall give notice of Section 6. the election by posting notice thereof in a public place in City Hall and by publishing a notice thereof in a newspaper of general circulation in the City of Florence. The notice shall contain a statement that the ballot title was received, a statement that an elector may file a petition for review of the ballot title, the deadline by which petitions for review must be filed, the ballot title caption and question, the date of the election, and information on where the full ballot title may be reviewed.

The City Recorder is authorized and shall take such other actions Section 7. to proceed with the election as provided in state law and is further authorized to act so as to carry out the purposes of this resolution.

Section 8. This Resolution shall become effective immediately upon its adoption.

PASSED BY THE FLORENCE CITY COUNCIL, this 21st day of July, 2014.

Vola Xavier, MAYOR

ATTEST: Kelli Weese, CITY RECORDER

#### CITY OF FLORENCE ORDINANCE NO. \_, SERIES 2014

#### AN ORDINANCE ESTABLISHING A MOTOR VEHICLE FUEL DEALER'S BUSINESS TAX AND RELATED REGULATIONS AND ADDING A NEW TITLE 3, CHAPTER 11 TO THE FLORENCE CITY CODE

#### THE CITY OF FLORENCE ORDAINS AS FOLLOWS:

**Section 1.** Title 3, Chapter 11 of the Florence City Code is added as follows:

#### TITLE 3 CHAPTER 11

#### MOTOR VEHICLE FUEL DEALER'S BUSINESS LICENSES

**3-11-1: DEFINITIONS**. As used in this Chapter, unless the context requires otherwise the following words and phrases shall mean:

City The City of Florence.

Dealer Any person who:

A. Imports or causes to be imported motor vehicle fuel for sale, use or distribution in the city, but "dealer" does not include any person who imports into the city motor vehicle fuel in quantities of 500 gallons or less purchased from a supplier who is licensed as a dealer hereunder if that dealer assumes liability for the payment of the applicable license tax to the city; or

- Produces, refines, manufactures or compounds motor vehicle fuels in the city for use, distribution or sale in the city; or
- C. Acquires in the city for sale, use or distribution in the city motor vehicle fuels with respect to which there has been no license tax previously incurred.
- **Distribution** In addition to its ordinary meaning, the delivery of motor vehicle fuel by a dealer to any service station or into any tank, storage facility or series of tanks or storage facilities connected by pipelines, from which motor vehicle fuel is withdrawn directly for sale or for delivery into the fuel tanks of motor vehicles whether or not the service station, tank or

	storage facility is owned, operated or controlled by the dealer.
Highway	Every way, thoroughfare and place of whatever nature, open for use of the public for the purpose of vehicular travel.
Motor Vehicle	All vehicles, engines or machines, movable or immovable, operated or propelled by the use of motor vehicle fuel.
Motor Vehicle Fuel	Includes gasoline, diesel, mogas, methanol and any other flammable or combustible gas or liquid, by whatever name such gasoline, diesel, mogas, methanol, gas or liquid is known or sold, usable as fuel for the operation of motor vehicles, except gas, diesel, mogas, methanol or liquid, the chief use of which, as determined by the tax administrator, is for purposes other than the propulsion of motor vehicles upon the highways.
Person	Includes every natural person, association, firm, partnership, corporation, joint venture or other business entity.
Service Station	Any place operated for the purpose of retailing and delivering motor vehicle fuel into the fuel tanks of motor vehicles.
Tax Administrator	The city manager, the city manager's designee, or any person or entity with whom the city manager contracts to perform those duties.
Weight Receipt	A receipt issued by the Oregon Department of Transportation, stating the combined weight of each self-propelled or motor-driven vehicle.

**3-11-2: TAX IMPOSED**. A business license tax is hereby imposed on every dealer. The tax imposed shall be paid monthly to the tax administrator. The tax administrator is authorized to exercise all supervisory and administrative powers with regard to the enforcement, collection and administration of the business license tax, including all powers specified in ORS 319.010 to 319.430.

**3-11-3: AMOUNT AND PAYMENT**. In addition to any fees or taxes otherwise provided for by law, every dealer engaging in the city in the sale, use or distribution of motor vehicle fuel, shall:

- A. Not later than the 25th day of each calendar month, render a statement to the tax administrator on forms prescribed, prepared and furnished by the tax administrator of all motor vehicle fuel sold, used or distributed by him/her in the city as well as all such fuel sold, used or distributed in the city by a purchaser thereof upon which sale, use or distribution the dealer has assumed liability for the applicable license tax during the preceding calendar month.
- B. Pay a license tax computed on the basis of
  - 1. \$.03 (three cents) per gallon of such motor vehicle fuel so sold, used or distributed as shown by such statement in the manner and within the time provided in this code, plus
  - Beginning March 1 and ending October 31 of each year, an additional \$.02 (two cents) per gallon of such motor vehicle fuel so sold, used or distributed as shown by such statement in the manner and within the time provided in this code.

**3-11-4: LICENSE REQUIREMENTS**. No dealer shall sell, use or distribute any motor vehicle fuel until he/she has secured a dealer's license as required herein.

### 3-11-5: LICENSE APPLICATIONS AND ISSUANCE.

- A. Every person, before becoming a dealer in motor vehicle fuel in this city, shall make application to the tax administrator for a license authorizing such person to engage in business as a dealer.
- B. Applications for the license shall be made on forms prescribed, prepared and furnished by the tax administrator.
- C. Applications shall be accompanied by a duly acknowledged certificate containing:
  - 1. The business name under which the applicant transacts business.
  - 2. The address of applicant's principal place of business and location of distributing stations in and within three miles of the city.
  - 3. The name and address of the managing agent, the names and addresses of the several persons constituting the firm or partnership or, if a corporation, the name under which the corporation is authorized to transact business and the names and addresses of its principal officers and registered agent, as well as primary transport carrier.

- D. If an application for a motor vehicle fuel dealer's license is complete and accepted for filing, the tax administrator shall issue to the dealer a license in such form as the tax administrator may prescribe to transact business in the city. A license issued hereunder is not assignable, and is valid only for the dealer in whose name it is issued.
- E. The tax administrator shall retain all completed applications with an alphabetical index thereof, together with a record of all licensed dealers.

## **3-11-6: FAILURE TO SECURE LICENSE**.

- A. If a dealer sells, distributes or uses any motor vehicle fuel without first filing the certificate and obtaining the license required by FCC 3-11-4, the license tax on all motor vehicle fuel sold, distributed or used by that dealer shall be immediately due and payable.
- B. The tax administrator shall proceed forthwith to determine, from as many available sources as the tax administrator determines reasonable, the amount of tax due, shall assess the dealer for the tax in the amount found due, together with a penalty of 100 percent of the tax, and shall make its certificate of such assessment and penalty. In any suit or proceeding to collect the tax or penalty or both, the certificate shall be prima facie evidence that the dealer therein named is indebted to the city in the amount of the tax and penalty stated.
- C. Any tax or penalty assessed pursuant to this section may be collected in the manner prescribed in this Chapter with reference to delinquency in payment of the fee or by an action at law.
- D. In the event any suit or action is instituted to enforce this section, if the City is the prevailing party, the City shall be entitled to recover from the person sued reasonable attorney's fees at trial or upon appeal of such suit or action, in addition to all other sums provided by law.

**3-11-7: REVOCATION OF LICENSE**. The tax administrator may revoke the license of any dealer refusing or neglecting to comply with any provision of this Chapter. The tax administrator shall mail, by certified mail addressed to the dealer at his/her last known address appearing in the files of the tax administrator, a notice of intent to cancel. The notice shall give the reason for the cancellation. The license cancellation shall become effective without further notice if within 10 days from the mailing of the notice the dealer or fuel-handler has not made good its default or delinquency.

# **3-11-8: CANCELLATION OF LICENSE**.

- A. The tax administrator may, upon written request of a dealer, cancel a license issued to that dealer. The tax administrator shall, upon approving the dealer's request for cancellation, set a date not later than 30 days after receipt of the written request, after which the license shall no longer be effective.
- B. The tax administrator may, after 30 days' notice has been mailed to the last known address of the dealer, cancel the license of dealer upon finding that the dealer is no longer engaged in the business of a dealer.

**3-11-9: REMEDIES CUMULATIVE**. The remedies provided in this Chapter are cumulative. No action taken pursuant to this Chapter shall relieve any person from the penalty provisions of this Chapter.

#### **3-11-10: PAYMENT OF TAX AND DELINQUENCY.**

- A. The license tax imposed by FCC 3-11-2 to 3-11-5 of this Chapter shall be paid to the tax administrator on or before the 25th day of each month.
- B. Except as provided in subsections (C) and (E) of this section, if payment of the license tax is not paid as required by subsection (A) of this section, a penalty of 1 percent of such license tax shall be assessed and be immediately due and payable.
- C. Except as provided in subsection (E) of this section, if the payment of the tax and penalty, if any, is not made on or before the 1st day of the next month following that month in which payment is due, a further penalty of 10 percent of the tax shall be assessed. Said penalty shall be in addition to the penalty provided for in subsection (B) of this section and shall be immediately due and payable.
- D. If the license tax imposed by FCC 3-11-2 to 3-11-5 of this Chapter is not paid as required by subsection (A) of this section, interest shall be charged at the rate of .0329 percent per day until the tax, interest and penalties have been paid in full.
- E. Penalties imposed by this section shall not apply if a penalty has been assessed and paid pursuant to FCC 3-11-6. The tax administrator may for good cause shown waive any penalties assessed under this section.
- F. If any person fails to pay the license tax, interest, or any penalty provided for by this section, the tax, interest, and/or penalty shall be collected from that person for the use of the city. The tax administrator shall commence and prosecute to final determination in any court of competent jurisdiction an action at law to collect the same.

G. In the event any suit or action is instituted to collect the business license tax, interest, or any penalty provided for by this section, if the City is the prevailing party, the City shall be entitled to recover from the person sued reasonable attorney's fees at trial or upon appeal of such suit or action, in addition to all other sums provided by law.

**3-11-11: MONTHLY STATEMENT OF DEALER**. Every dealer in motor vehicle fuel shall provide to the tax administrator on or before the 25th day of each month, on forms prescribed, prepared and furnished by the tax administrator, a statement of the number of gallons of motor vehicle fuel sold, distributed or used by the dealer during the preceding calendar month. The statement shall be signed by the dealer or the dealer's agent.

**3-11-12: FAILURE TO FILE MONTHLY STATEMENT**. If a dealer fails to file any statement required by FCC 3-11-11, the tax administrator shall proceed forthwith to determine from as many available sources as the tax administrator determines reasonable the amount of motor vehicle fuel sold distributed or used by such dealer for the period unreported, and such determination shall in any proceeding be prima facie evidence of the amount of fuel sold, distributed or used. The tax administrator shall immediately assess the dealer for the license tax upon the amount determined, adding thereto a penalty of 10 percent of the tax. The penalty shall be cumulative to other penalties provided in this Chapter.

**3-11-13: BILLING PURCHASERS**. Dealers in motor vehicle fuel shall render bills to all purchasers of motor vehicle fuel. The bills shall separately state and describe the different products sold or shipped thereunder and shall be serially numbered except where other sales invoice controls acceptable to the tax administrator are maintained.

**3-11-14:** FAILURE TO PROVIDE INVOICE OR DELIVERY TAG. No person shall receive and accept motor vehicle fuel from any dealer, or pay for the same, or sell or offer the motor vehicle fuel for sale, unless the motor vehicle fuel is accompanied by an invoice or delivery tag showing the date upon which motor vehicle fuel was delivered, purchased or sold and the name of the dealer in motor vehicle fuel.

**3-11-15: TRANSPORTING MOTOR VEHICLE FUEL IN BULK**. Every person operating any conveyance for the purpose of hauling, transporting or delivering motor vehicle fuel in bulk shall, before entering upon the public highways of the city with such conveyance, have and possess during the entire time of the hauling or transporting of such motor vehicle fuel, an invoice, bill of sale or other written statement showing the number of gallons, the true name and address of the seller or consignor, and the true name and address of the buyer or consignee, if any, of the same. The person hauling

such motor vehicle fuel shall, at the request of any officer authorized by law to inquire into or investigate such matters, produce and offer for inspection the invoice, bill of sale or other statement.

### 3-11-16: EXEMPTION OF EXPORT FUEL.

- A. The license tax imposed by FCC 3-11-2 shall not be imposed on motor vehicle fuel:
  - 1. Exported from the city by a dealer; or
  - 2. Sold by a dealer for export by the purchaser to an area or areas outside the city in containers other than the fuel tank of a motor vehicle, but every dealer shall be required to report such exports and sales to the city in such detail as may be required.
- B. In support of any exemption from license taxes claimed under this section other than in the case of stock transfers or deliveries in the dealer's own equipment, every dealer must execute and file with the tax administrator an export certificate in such form as shall be prescribed, prepared and furnished by the tax administrator, containing a statement, made by some person having actual knowledge of the fact of such exportation, that the motor vehicle fuel has been exported from the city, and giving such details with reference to such shipment as the tax administrator may require. The tax administrator may demand of any dealer such additional data as is deemed necessary in support of any such certificate, and failure to supply such data will constitute a waiver of all right to exemption claimed by virtue of such certificate. The tax administrator may, in a case where the tax administrator believes no useful purpose would be served by filing of an export certificate, waive the filing of the certificate.
- C. Any motor vehicle fuel carried from the city in the fuel tank of a motor vehicle shall not be considered as exported from the city.
- D. No person shall, through false statement, trick or device, or otherwise, obtain motor vehicle fuel for export as to which the city tax has not been paid and fail to export the same, or any portion thereof, or cause the motor vehicle fuel or any portion thereof not to be exported, or divert or cause to be diverted the motor vehicle fuel or any portion thereof to be used, distributed or sold in the city and fail to notify the tax administrator and the dealer from whom the motor vehicle fuel was originally purchased of his/her act.
- E. No dealer or other person shall conspire with any person to withhold from export, or divert from export or to return motor vehicle fuel to the city for sale or use so as to avoid any of the fees imposed herein.

F. In support of any exemption from taxes on account of sales of motor vehicle fuel for export by the purchaser, the dealer shall retain in his/her files for at least three years, an export certificate executed by the purchaser in such form and containing such information as is prescribed by the tax administrator. This certificate shall be prima facie evidence of the exportation of the motor vehicle fuel to which it applies only if accepted by the dealer in good faith.

**3-11-17: SALES TO ARMED FORCES EXEMPTED**. The license tax imposed by FCC 3-11-2 and 3-11-3 shall not be imposed on any motor vehicle fuel sold to the Armed Forces of the United States, including the United States Coast Guard and the Oregon National Guard, for use in ships, aircraft or for export from the city; but every dealer shall be required to report such sales to the tax administrator in such detail as may be required. A certificate by an authorized officer of such Armed Forces shall be accepted by the dealer as sufficient proof that the sale is for the purpose specified in the certificate.

**3-11-18: FUEL IN VEHICLES COMING INTO CITY NOT TAXED**. Any person coming into the city in a motor vehicle may transport in the fuel tank of such vehicle, motor vehicle fuel for his/her own use only and for the purpose of operating such motor vehicle without securing a license or paying the tax provided in FCC 3-11-2 and 3-11-3 or complying with any of the provisions imposed upon dealers herein, but if the motor vehicle fuel so brought into the city is removed from the fuel tank of the vehicle or used for any purpose other than the propulsion of the vehicle, the person so importing the fuel into the city shall be subject to all the provisions herein applying to dealers.

#### 3-11-19: REFUNDS.

- A. Refunds of tax on motor vehicle fuel will be made pursuant to any refund provisions of Chapter 319 of the Oregon Revised Statutes, including but not limited to ORS 319.280 and 319.831. Claim forms for refunds may be obtained from the tax administrator's office.
- B. A holder of a weight receipt that certifies to the city that the motor vehicle fuel upon which the tax was imposed will be used only for fueling vehicles subject to the State of Oregon's weight-mile tax, may apply for a refund of 80 percent of the tax imposed by FCC 3-11-3 on motor vehicle fuel purchased in bulk for distribution at the weight receipt holder's facility located within the city. This subsection applies only to motor vehicle fuel purchased by the weight receipt holder on or after February 23, 2005.
- C. All claims for refund under subsection (B) of this section shall be filed within 15 months of the date that the fuel was purchased and may not be filed more

frequently than quarterly. The minimum claim for refund filed under subsection (B) of this section shall be not less than \$25.00.

3-11-20: **EXAMINATIONS AND INVESTIGATIONS.** The tax administrator, or duly authorized agents, may make any examination of accounts, records, stocks, facilities and equipment of dealers, service stations and other persons engaged in storing, selling or distributing motor vehicle fuel or other petroleum product or products within this city, and such other investigations as it considers necessary in carrying out the provisions of FCC 3-11-2 through 3-11-5. If the examinations or investigations disclose that any reports of dealers or other persons theretofore filed with the tax administrator pursuant to the requirements herein, have shown incorrectly the amount of gallonage of motor vehicle fuel distributed or the tax accruing thereon, the tax administrator may make such changes in subsequent reports and payments of such dealers or other persons, or may make such refunds, as may be necessary to correct the errors disclosed by its examinations or investigation. The dealer shall reimburse the city for the reasonable costs of the examination or investigation if the action discloses that the dealer paid 95 percent or less of the tax owing for the period of the examination or investigation. In the event that such an examination or investigation results in an assessment by and an additional payment due to the city, such additional payment shall be subject to interest at the rate of .0329 percent per day from the date the original tax payment was due.

# 3-11-21: LIMITATION ON CREDIT FOR OR REFUND OF OVERPAYMENT AND ON ASSESSMENT OF ADDITIONAL TAX.

- A. Except as otherwise provided in this Chapter, any credit for erroneous overpayment of tax made by a dealer taken on a subsequent return or any claim for refund of tax erroneously overpaid filed by a dealer must be so taken or filed within three years after the date on which the overpayment was made to the city.
- B. Except in the case of a fraudulent report or neglect to make a report, every notice of additional tax proposed to be assessed under this Chapter shall be served on dealers within three years from the date upon which such additional taxes become due, and shall be subject to penalty as provided in FCC 3-11-10.

#### **3-11-22: EXAMINING BOOKS AND ACCOUNTS OF CARRIER OF MOTOR VEHICLE FUEL**. The tax administrator or duly authorized agents of the tax administrator may at any time during normal business hours examine the books and accounts of any carrier of motor vehicle fuel operating within the city for the purpose of enforcing the provisions of this Chapter.

**3-11-23: RECORDS TO BE KEPT BY DEALERS**. Every dealer in motor vehicle fuel shall keep a record in such form as may be prescribed by the tax administrator of all

purchases, receipts, sales and distribution of motor vehicle fuel. The records shall include copies of all invoices or bills of all such sales and shall at all times during the business hours of the day be subject to inspection by the tax administrator or authorized officers or agents of the tax administrator.

**3-11-24: RECORDS TO BE KEPT THREE YEARS**. Every dealer shall maintain and keep, for a period of three years, all records of motor vehicle fuel used, sold and distributed within the city by such dealer, together with stock records, invoices, bills of lading and other pertinent papers as may be required by the tax administrator. In the event such records are not kept within the state of Oregon, the dealer shall reimburse the tax administrator for all travel, lodging, and related expenses incurred by the tax administrator in examining such records. The amount of such expenses shall be assessed in addition to the tax imposed by FCC 3-11-2.

#### **3-11-25: USE OF TAX REVENUES**.

- A. For the purpose of this section, net revenue shall mean the revenue from the tax and penalties imposed under this Chapter remaining after providing for the cost of administration and any refunds and credits authorized herein.
- B. The net revenue shall be used only for the construction, reconstruction, improvement, repair, maintenance and operation of public highways, roads and streets within the city.

#### Section 2. Severability

If any portion of this ordinance is for any reason held invalid or unconstitutional by a court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portions of this ordinance.

#### Section 3. Effective Date

This Ordinance shall take effect only if approved by a majority of the electors who voted on the measure at the November 4, 2014 election. In such an event, once the Council completes its canvass of the returns showing passage of the measure, this Ordinance shall take effect on January 1, 2015. Caption (10 word limit)

Adoption of Tax on Motor Vehicle Fuel Dealers

Question (20 word limit)

Shall the City adopt an ordinance imposing a tax on motor vehicle fuel dealers to raise revenue for street repairs?

Summary (175 word limit)

This measure is a submission to the voters from the Florence City Council proposing the adoption of an ordinance. The proposed ordinance imposes a business license tax on motor vehicle fuel dealers and establishes the administration, enforcement and collection of the tax.

The tax is imposed on dealers when they sell or distribute motor vehicle fuel within the City. Most commonly, the tax will be paid by gas stations for the sale of gasoline and diesel. The proposed ordinance creates a tax rate of three cents per gallon from November through February, and five cents per gallon from March through October.

The net revenue collected from the tax will only be used for the construction, reconstruction, improvement, repair, maintenance, and operation of streets within the City of Florence. This revenue will help the City reduce its backlog of street repairs and will also help the City maintain the performance of the City's street system. If approved by the voters, the ordinance would take effect January 1, 2015.