



City of Florence Council Work Session

In Person & Videoconference
 Florence City Hall
 250 Hwy 101
 Florence, OR 97439
 541-997-3437
www.ci.florence.or.us

- Meeting materials including information on each agenda item are published at least 24 hours prior to the meeting, and can be found of the City of Florence website at www.ci.florence.or.us/council.
- Items distributed during the meeting, meeting minutes, and a link to the meeting video are posted to the City's website at www.ci.florence.or.us/council as soon as practicable after the meeting.
- To be notified of City Council meetings via email, please visit online at <http://www.ci.florence.or.us/newsletter/subscriptions>.

April 11, 2024

WORK SESSION AGENDA

8:45 a.m.

Councilors:

Rob Ward, Mayor
 Sally Wantz, Council President
 Jo Beaudreau, Councilor
 Bill Meyer, Council Vice-President
 Robert Carp, Councilor

With 48-hour prior notice, an interpreter and/or TTY: 541-997-3437, can be provided for the hearing impaired.
 Meeting is wheelchair accessible.

In addition to attending in person, members of the public can listen and view the meeting through the 'GoToWebinar' platform at the following link:

<https://attendee.gotowebinar.com/register/5117584950932601184>

CALL TO ORDER – ROLL CALL – PLEDGE OF ALLEGIANCE

8:45 a.m.

1. WORK SESSION DISCUSSION TOPICS

- City Attorney Ross Williamson will provide a training regarding the City Council's duties and responsibilities including Council & Staff Authority, Ethics, Public Meetings Law and social media.
- The City Council will be discussing proposed code updates related to temporarily sheltering on public and private property and event based emergency shelters as a continuation from the [January 11th](#), [March 7th](#), and the [April 4th](#) City Council Work Sessions.

COUNCIL CALENDAR

All meetings are held in person with a virtual option unless otherwise indicated

Date	Time	Description
April 15, 2024	4:00 p.m.	City Council Executive Session
April 15, 2024	5:30 p.m.	City Council Meeting
April 22, 2024	3:00 p.m.	City Council Executive Session
April 29, 2024	5:30 p.m.	City Council Town Hall (Florence Events Center)

PUBLIC MEETINGS PROCEDURES

The April 11, 2024 City Council Work Session will be in person at City Hall.

Expressing Views to the City Council: Work Sessions do not allow time for general public comments (written or verbal). Public Comment periods are provided at City Council regular sessions which are generally held on the 1st and 3rd Mondays of each month beginning at 5:30 p.m. For the latest City Council meeting calendar, visit the City of Florence website at <https://www.ci.florence.or.us/calendar>.

For more information on the City of Florence's Public Meeting Policies, visit the City of Florence website at <https://www.ci.florence.or.us/council/rules-procedure>.



Florence City Council Rules of Procedure

Adopted Jan 3, 2023
Resolution No. 1, Series 2023
Exhibit A

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Chapter 1 – General Governance

1. **Rules of Procedure.** The Florence City Council establishes the following rules for the governance of its members and proceedings.
 - a. Robert's Rules. Unless otherwise provided by charter, ordinance or these rules, the procedure for council meetings, shall be guided by Robert's Rules of Order, 11th Edition.
 - i. Members of the Council are encouraged to avoid invoking the finer points of parliamentary procedure found within Robert's Rules of Order when such points will obscure the issues before the Council and confuse members of the public.
 - ii. Whenever these rules and Robert's Rules of Order conflict, these rules shall govern.
 - b. Rule of Order Question. The Council shall resolve any question involving a rule of order by taking a vote of the Council members present at the meeting.
 - c. Manner of Meetings to be Held. The Council will hold all meetings in a manner that provides an opportunity to access and attend the meeting by virtual means in compliance with House Bill 2560 effective January 1, 2022.

2. **Quorum:** A quorum is required to conduct official city business.
 - a. Definition. The members of the Council are the City Councilors and Mayor. Three Members of the Council shall constitute a quorum. In the event a quorum is not present, the members of the Council present shall adjourn the meeting.
 - b. Compelling Attendance. The Council may adjourn a meeting to compel the attendance of absent members.

3. **Presiding Officer.**
 - a. Appointment of President and Vice-President. At the first meeting of each odd numbered year, the Council shall elect a President and Vice-President from its membership.
 - b. Mayor. The Mayor shall preside over all meetings, unless excused. The Mayor shall retain all rights and privileges of the office of the Mayor as set out in the city charter when acting in this capacity.
 - c. Council President. In the Mayor's absence the President of the Council shall preside over the meeting. The President of the Council shall retain all rights and privileges of the office of the Mayor as set out in the city charter when acting in this capacity.
 - d. Council Vice-President. If both the Mayor and the President of the Council are absent from the meeting, the Vice-President of the Council shall preside over the meeting. The Vice-President of the

Council shall retain all rights and privileges of the office of the Mayor as set out in the city charter when acting in this capacity.

- e. Presiding Officer Debate. The Presiding Officer may take part in any debate and may make or second a motion. The Presiding Officer shall vote on all questions before the Council except in the cases of conflict of interest.
- f. Preservation of Order. The Presiding Officer has the authority to preserve order at all meetings of the Council, to cause the removal of any person from any meeting for creating an actual disruption of the meeting, and to enforce the rules of the council.

4. Agendas. The City Manager in consultation with the Presiding Officer, shall prepare an agenda and determine the manner in which the meeting will be held for every Council meeting.

- a. Agenda Availability. Agendas and informational material for meetings shall be distributed to the Council at least three (3) days preceding the meeting. Copies of the agenda shall be made available on/to:
 - i. The City of Florence website,
 - ii. Interested parties email distribution list, and
 - iii. One copy shall be posted on a bulletin board at City Hall or other appropriate public location.
- b. Agenda Approval. No Council approval shall be required for an agenda of any meeting.
- c. Agenda Creation.
 - i. The City Manager may place routine items, items referred by staff, or items approved for action in the City work plan, on the agenda without Council approval or action.
 - ii. The City Manager may remove or amend any items on the agenda at any time prior to the time the meeting is convened. The Presiding Officer shall announce such removal at the beginning of the meeting.
- d. Council Agenda Item Request. A member of the Council who wishes to have an item placed on the agenda for discussion shall advise the Presiding Officer and City Manager at least one week prior to the meeting. Requests outside the purview of the City Council, municipal policies and procedures, or that do not in general move the City toward its established goals are to be discouraged.
- e. Location and Manner of Meeting to be Held. The City Manager, in consultation with the Mayor or presiding officer, will determine whether or not the public meeting for which the Agenda is being set will be performed in-person in addition to virtually via video and/or teleconference.
 - i. This determination shall be based upon review of the current operating situation taking into consideration guidance and rules in place at the time of the meeting and as set by the

Oregon Health Authority, Lane County Public Health, or any other guiding Public Health Agency.

- ii. The manner of the meeting to be held will be communicated to the public as set forth in item a. above.

5. Order of Business. The order of business for all regular meetings may be as follows, however when it appears to be in the best interest of the public, the order of business may be changed for any single meeting by the Presiding Officer.

- a. Call to Order, Roll Call, Pledge of Allegiance
- b. Presentations & Announcements
- c. Public Comment on Items not on the agenda
- d. Items removed from the consent agenda
- e. Public Hearings and Related Action Items
- f. Action Items
- g. Consent agenda
- h. Report Items

6. Call to Order, Roll Call, Pledge of Allegiance.

- a. Call to Order. The Presiding Officer shall call all meetings of the Council to order.
- b. Roll Call. The Presiding Officer shall note the attendance of the Council to determine which members of the Council are present and which are absent.
 - i. If roll call determines that a quorum is not present, the meeting shall be adjourned.
- c. Pledge of Allegiance. The Presiding Officer shall lead the Council and audience in the pledge of allegiance.

7. Announcements & Presentations. Announcements are intended to be procedural in nature, such as an item being removed from the agenda. Presentations are intended to be ceremonial or informational in nature and include *(not necessarily in this order)*:

- a. Proclamations as approved by the Presiding Officer,
- b. Reports from outside entities or interested parties as approved by the Presiding Officer,
- c. Reports from boards, commissions or committees,
- d. Awards or recognitions of individuals by the Council or City Manager.
- e. When appropriate, announcements / presentations to the Council should include written materials provided to the Council concurrent with the meeting materials.
- f. Announcements / presentation items should generally not exceed 15 minutes in length for each item.
- g. The Council may ask questions of the presenter upon conclusion of the announcement / presentation.

8. Public Comment, on Items Not on the Agenda. See Chapter 3

9. Public Hearings and Related Action Items. See Chapters 5 and 6

10. Action Items. Action items are items that are up for a vote by the City Council. Types of Council actions include:

- a. Ordinances. Ordinances are actions by the Council used to establish a long-term rule, policy or procedure and are generally used to add, amend, or repeal sections of the City's Code.
- b. Resolutions. Resolutions are actions by the Council used to establish special or temporary rule, policy or procedure and are generally used to implement requirements of City ordinances and state statutes.
- c. Motions. Motions are actions by the Council that are less formal than ordinances and resolutions and are the vehicle for calling for a vote on any matter before the City Council, including ordinances and resolutions. Motions can be used to express an opinion, adopt a policy, or direct further action. For the rules for motions and debate, see Chapter 7.

11. Consent Agenda. In order to expedite the Council's business, the approval of minutes and other routine agenda items shall be placed on the consent agenda.

- a. All items on the consent agenda shall be approved by a single motion, unless an item is pulled for further consideration.
- b. Any item on the consent agenda may be removed for separate consideration by any member of the Council.
- c. For the purposes of this rule, separate consideration means:
 - i. Any proposal to adopt a different course of action than that recommended in the staff report,
 - ii. A determination that debate on a proposed course of action is deemed desirable,
 - iii. Any questions to staff on an item, and
 - iv. Any item where a member of Council must declare a conflict of interest.

12. Report & Discussion Items. Report and discussion items are intended to be internal City related reports, announcements and general internal discussions. These items are an opportunity for the City Council and Manager to maintain open communications on topics of interest to any party, topics requested for future agenda item, topics of relevance to City functions or topics of overall interest to the community, and include (*not necessarily in this order*):

- a. Financial Reports
- b. Progress Reports on City work plan items
- c. Reports on City administration items

- d. Preliminary reports on items to come before the Council for decision at a later date
- e. Committee, Commission, and Volunteer Reports
- f. Department Director Updates
- g. City Manager Reports and Discussion Items
- h. City Council Reports and Discussion Items
 - i. City Council reports are a time allocated for the following:
 - 1. Council reports on activities relating to Council business, City interest and other community announcements.
 - 2. The Mayor or any Council member may bring before the Council any business that he/she feels should be deliberated upon by the Council. These matters need not be specifically listed on the agenda. These matters shall not be acted upon by the City Council until a subsequent meeting, unless there is a compelling reason. This excludes direction to the City Manager.
- i. City Council calendar updates

Chapter 2 – Meeting Time, Location, Manner, and Frequency

- 1. Regular Meetings.** Regular meetings are recurrently scheduled meetings of the City Council set aside for Council action and communication.
 - a. Charter Provision. Per Florence Charter, the Council shall hold a regular meeting at least once per month.
 - b. Meeting Date. The Council shall meet every first and third Monday of each month, with exceptions as shown in Chapter 2 (6) of these rules.
 - c. Meeting Time. Meetings shall generally begin at 5:30 p.m., unless otherwise amended per Section 1 (e) of this section.
 - d. Meeting Duration. Meetings are generally intended to last no more than two hours.
 - e. Scheduling. A change of any regular meeting shall be made by the City Manager after consultation with the City Council.

- 2. Work Sessions.** Work sessions are used to present information to the Council so that the Council is prepared for regular or special meetings. They are a primary tool for the Council to discuss upcoming agenda items in their preliminary state to ensure Council direction is included throughout the process.
 - a. Purpose. Work sessions are intended to allow for preliminary discussions, and the Council is not permitted to take formal or final action on any matter at a work session.

- b. Meeting Date. The Council shall schedule a work session, to be held as necessary, on the Thursday of the same week of a regularly scheduled Council meeting per Chapter 2 Section 1 of these rules. These work sessions shall be scheduled pending exceptions as shown in Chapter 2 (6) of these rules.
 - c. Meeting Time. Work sessions shall generally begin at 8:30 a.m., unless otherwise amended per Section 2 (e) of this section.
 - d. Meeting Duration. Work sessions are generally intended to last no more than one- and one-half hours.
 - e. Scheduling. Work sessions are to be scheduled by the City Manager in consultation with the City Council.
- 3. Executive Sessions.** Executive Sessions are those meetings allowed by limited and specifically identified circumstances in State Statute to be held in a confidential setting.
- a. Scheduling. Executive sessions may be called by the Presiding Officer, by the request of two members of Council, by the City Manager or by the City Attorney. The City Manager shall schedule an executive session in consultation with the City Council.
 - b. Attendance. Only members of the Council, the City Manager, City Attorney, City Recorder and persons specifically invited by the City Manager or the City Council shall be allowed to attend executive sessions.
 - c. News Media. Representatives of the news media may attend executive sessions per the City's Executive Session News Media Attendance Policy.
- 4. Special Meetings.** Special meetings are those meetings, either general or work sessions, of the City Council that do not occur during the regular standard meetings times.
- a. Scheduling. Special meetings may be called by the Presiding Officer, by a request of two members of the Council, or by the City Manager. The City Manager shall schedule a Special meeting in consultation with the City Council.
- 5. Emergency Meetings.** Emergency meetings are those meetings called with less than 24 hours' notice for specific emergency situations.
- a. Scheduling. Emergency meetings may be called by the Presiding Officer, by a request of two members of the Council, or by the City Manager. The City Manager shall schedule an Emergency meeting in consultation with the City Council.
 - b. Reason for Emergency. The Presiding Officer shall identify why the meeting could not be delayed 24 hours immediately after calling the meeting to order.

- c. Minutes. The minutes for any emergency meeting shall specifically identify why the meeting constituted an emergency and was necessary.

6. Goal Setting Session. Goal setting sessions are a special type of work session of the City Council used to discuss the City Council goals, review progress on the City work plan, and discuss potential additions / amendments to the work plan. These sessions may also include City Council training and, as appropriate, guest speakers.

- a. Role of Council Goals & Work Plan. The Council goals and work plan are used to direct City activities and spending over the planning period including staff and volunteer time allocations. The goals and work plan are used as a guideline for the budget.
- b. Scheduling.
 - i. Goal setting sessions may be called by the Presiding Officer, by a request of two members of the Council, or by the City Manager.
 - ii. Goal Setting Sessions shall occur in conjunction with the City Council election cycle, at either and/or both:
 - 1. The end of each even numbered year
 - 2. The beginning of each odd numbered calendar year.
 - iii. In addition, Goal Setting Sessions may occur as needed to discuss amendments to the Council goals and/or work plan.
 - iv. The City Manager shall schedule a Goal setting session in consultation with the City Council.
- c. Meeting Duration. Goal setting sessions are longer work sessions of the City Council which may have a duration between two to eight hours.

7. Annual Council Meeting Calendar Scheduling. Prior to the beginning of each calendar year, the City Council shall schedule their regular and work sessions for the upcoming year. Such scheduling shall take into consideration the following:

- a. Charter Requirements. Florence City Charter requires the Council meet in a regular session at least one time per month. Any recess of the Council shall be in compliance with the regulations within the City Charter.
- b. Holidays. In the event a regular meeting or work session occurs on a holiday recognized by the City, the regular meeting for that week may be:
 - i. Rescheduled to the following Monday,
 - ii. Rescheduled to the following Monday as a tentative meeting date, to occur if necessary
 - iii. Canceled,

- c. Council Recess. If possible, the Council shall be in a recess during the following dates each calendar year.
 - i. Half of at least one month during the summer (June, July, August).
 - ii. The week prior to the Christmas Holiday, and the week between the Christmas Holiday and the New Year's Day holiday.
- d. Other Scheduling Concerns. The City Council may elect to amend their standard meeting schedule to meet the needs of the Council and/or City Manager. The City Manager may make such amendments in consultation with the City Council.

8. Location and Manner

- a. Primary Location and Manner. City Council meetings shall be generally held at City Hall in-person and providing a virtual platform in accordance with House Bill 2560 effective January 1, 2022. Depending on the current operating situation at the time of the meeting, the meeting may be held in a virtual only manner as determined by the City Manager and Presiding Officer as outlined in Chapter 1, Section 4.
- b. Alternate Location and Manner. In the event City Hall is not available for a meeting, or has been determined to be inappropriate for the meeting as determined by the City Manager, the Council shall meet at a venue open to the public which is located within the jurisdictional limits of the City. In the event in-person attendance is not recommended or prohibited by Public Health Authorities, the City Manager and Presiding Officer will communicate the decision to have the public meeting in a virtual only format as outlined in Chapter 1, Section 4.
- c. Training Sessions. Training sessions may be held outside of the city's jurisdictional limits, provided no deliberations toward a decision are made.
- d. Interjurisdictional Meetings. Interjurisdictional meetings may be held outside of the City's jurisdictional limits, but should be held as close as practical to the city, and such meetings shall be located within the jurisdictional boundaries of the other government entity.
- e. Location Qualifications. No Council meeting shall be held at any place where discrimination on the basis of an individuals' race, religion, color, sex, national origin, ethnicity, marital status, familial status, age, sexual orientation, source of income or disability is practiced.

- 9. Notice.** The City Recorder shall ensure that notice to all meetings is provided in accordance with Oregon's public meeting law.

10. Attendance. As soon as practicable, members of the Council shall notify the City Manager and/or City Recorder if they will be unable to attend any meetings.

Chapter 3 – Public Comment, on Items Not on the Agenda

- 1. Open Meetings.** Oregon Public Meeting Law guarantees the public a right to monitor the meetings of public bodies. It does not grant the public the right to interact with the public bodies during those meetings. Nevertheless, the Presiding Officer shall generally allow citizen comment within the orderly conduct of Council meetings, but the Presiding Officer has the right to deny it.
- 2. Time Limitation.**
 - a. Total Time Limitation. The public comment period shall not exceed a maximum of 15 minutes, unless a majority of Councilors present vote to extend the time.
 - b. Speaker Time Limitation. Speakers are limited to three minutes, unless a majority of Councilors present vote to extend the time.
- 3. Speaker’s Card.** Persons wishing to speak during public comment must complete a ‘Speaker’s Card’ online at least one hour prior to the Meeting time. The Speaker’s Card may be submitted online or physically at City Hall to the attention of the City Recorder, to ensure their wish to comment is documented and to provide adequate time to communicate to the person’s wishing to speak during the public comment time how the virtual option to participate in the meeting works.
- 4. Speaker Order.** Generally, the speakers will be called upon in the order in which they have turned in their Speaker’s Card. Should there be more speakers than can be heard for three minutes each during the 15-minute public comment period, the Presiding Officer may sort the requests to speak in order to afford the greatest opportunity for each topic to be heard.
- 5. Speaking Topics.** Members of the public may speak about any topic, except as provided below.
 - a. Items on the Agenda. If a member of the public wishes to speak on an item that is scheduled for a public hearing or on the agenda, the speaker shall wait until that agenda item.
 - b. Other Exceptions. Public comment shall not be used to testify about a quasi-judicial land use matter, to testify on an item that is not a public matter, to testify on a matter which has been or is scheduled

to be heard by a hearing's official, or to gather additional testimony or information on any matter after the official record has been closed on any matter which has been the subject of a public hearing.

6. **Additional Speakers.** In special circumstances, the Presiding Officer may allow additional persons to speak that have not completed a Speaker's Card, if sufficient time is left in the public comment period.
7. **Questions of Speakers.** Dialogue between Council and speakers is discouraged. Standard practice shall call for limited interaction with Council and speakers during public comment periods. However, after a speaker has addressed the Council, Councilors may ask clarifying questions of speakers during public comment. Councilors shall use restraint when exercising this option and shall attempt to limit questioning to no more than three minutes. The Presiding Officer may intervene if a Councilor is violating the spirit of this guideline.
8. **Questions of Staff.** After a speaker has addressed the Council, the Presiding Officer may ask staff to answer any question or correct misinformation. If staff does not have the answer readily available they will inform the Council of the need to research the issue and will follow up with the speaker and the Council with an answer.
9. **Written Communications.**
 - a. Written Communication Submitted During a Meeting. Should a speaker wish to distribute written materials, the speaker should provide a copy for each member of the Council and the City Recorder, who will place the item in the record. In the event a speaker has not provided enough copies, the Council may review the item during the public comment period, and then give the copy to the City Recorder to place into the meeting's record.
 - b. Written Communication Outside of Meeting. Interested parties or their authorized representatives may address the Council by written communication in regard to any matter concerning the City's business over which the Council has control at any time by direct mail, email, or by addressing the City Manager and requesting that copies be distributed to the City Council.
 - c. Confidentiality. Documents submitted to the City as evidence or written testimony during a public hearing are public records. If such a document contains the name, address, including email address, and telephone number of the person, then it will be included in the record of the proceeding. Because the name, address, including email address, and telephone number are part of a public record, this information will be generally disseminated to the public, and must be disclosed if a public records request is submitted for the documents. A person who believes such disclosure would present a danger to

his or her personal safety, and who wishes to exempt his or her address, including email address, and telephone number from disclosure, must submit a written request for non-disclosure to the City Recorder pursuant to ORS 192.455(1).

- d. Written Communication Received in Advance. Written comments received at least 2 hours prior to the meeting will be distributed electronically to the City Council in advance of the meeting and made a part of the record.

Chapter 4 – Public Comment, On Action Items

1. **Generally.** The public shall be entitled to comment on all action items before the Council.
2. **Order of Proceedings.** Public comment shall occur after the action item has been presented by City staff and before the Council takes any formal action on the matter.
3. **Time Limitation.**
 - a. Total Time Limitation. The public comment period on action items shall not exceed a maximum of 15 minutes, unless a majority of Councilors present vote to extend the time.
 - b. Speaker Time Limitation. Speakers are limited to three minutes, unless a majority of Councilors present vote to extend the time.
10. **Speaker's Card.** Persons wishing to speak during public comment must complete a 'Speaker's Card' online at least one hour prior to the Meeting time. The Speaker's Card may be submitted online or physically at City Hall to the attention of the City Recorder, to ensure their wish to comment is documented and to provide adequate time to communicate to the person's wishing to speak during the public comment time how the virtual option to participate in the meeting works.
4. **Speaker Order.** Generally, the speakers will be called upon in the order in which they have turned in their Speaker's Card. Should there be more speakers than can be heard for three minutes each during the 15-minute public comment period, the Presiding Officer may sort the requests to speak in order to afford the greatest opportunity for each topic to be heard.
5. **Additional Speakers.** In special circumstances, the Presiding Officer may allow additional persons to speak that have not completed a Speaker's Card.

6. **Questions of Speakers.** After a speaker has addressed the Council, Councilors may ask questions of speakers. Councilors shall use restraint when exercising this option and shall attempt to limit questioning to no more than three minutes. The Presiding Officer may intervene if a Councilor is violating the spirit of this guideline.
7. **Questions of Staff.** After a speaker has addressed the Council, the Presiding Officer may ask staff to answer any question or correct misinformation. If staff does not have the answer readily available they will inform the Council of the need to research the issue and will follow up with the speaker and the Council with an answer.
8. **Written Communications.**
 - a. Written Communication Submitted During a Meeting. Should a speaker wish to distribute written materials, the speaker should provide a copy for each member of the Council and the City Recorder, who will place the item in the record. In the event a speaker has not provided enough copies, the Council may review the item during the public comment period, and then give the copy to the City Recorder to place into the meeting's record.
 - b. Written Communication Received Prior to the Meeting. Interested parties or their authorized representatives may address the Council by written communication prior to a Council meeting, by submitting comments via email, direct mail, or by addressing the City Manager and requesting that copies be distributed to the City Council.
 - i. All written comments received prior to Council meeting material distribution will be included in those materials prior to the meeting.
 - ii. All written communications received after the Council meeting material distribution will be provided to the Council at the Council meeting.
 - c. Confidentiality. Documents submitted to the City as evidence or written testimony during a public hearing are public records. If such a document contains the name, address, including email address, and telephone number of the person, then it will be included in the record of the proceeding. Because the name, address, including email address, and telephone number are part of a public record, this information will be generally disseminated to the public, and must be disclosed if a public records request is submitted for the documents. A person who believes such disclosure would present a danger to his or her personal safety, and who wishes to exempt his or her address, including email address, and telephone number from disclosure, must submit a written request for non-disclosure to the City Recorder pursuant to ORS 192.455(1).

- d. Written Communication Received in Advance. Written comments received at least 2 hours prior to the meeting will be distributed electronically to the City Council in advance of the meeting and made a part of the record.

Chapter 5 – Public Hearings, Non-Land Use

1. **Purpose of Hearing.** A public hearing may be held on any matter upon majority vote of the Council.
2. **Speaker's Card.** Persons wishing to speak during the public hearing must complete a 'Speaker's Card' online at least one hour prior to the Meeting time. The Speaker's Card may be submitted online or physically at City Hall to the attention of the City Recorder, to ensure their wish to comment is documented and to provide adequate time to communicate to the person's wishing to speak during the public hearing time how the virtual option to participate in the meeting works.
3. **Public Hearing Announcement.** The Presiding Officer or City Recorder shall announce the commencement of any public hearing, the subject of the hearing as set forth on the agenda, shall declare the hearing open and state the time of public hearing opening.
4. **Addressing Council.** All remarks shall be addressed the Council as a body, and not to any specific member of the Council or to the audience.
5. **Speaker Time Limits, Non-Land Use Hearings.** Speakers at hearings on legislative or administrative matters, other than legislative land use matters, will be limited to 5 minutes.
6. **Council Follow Up Questions of Public.** Councilors may, after recognition by the Presiding Officer, ask clarifying or follow up questions of individuals providing testimony after that individual has completed his or her testimony.
 - a. Purpose of Questions. Questions posed by Councilors should be to provide clarification or additional information on testimony provided. Questions should not be used as an attempt to lengthen or expand the testimony of an individual. Councilors shall be expected to use restraint and be considerate of the meeting time of the Council when exercising this option.
 - b. Role of Presiding Officer. The Presiding Officer may intervene if a Councilor is violating the spirit of this guideline.

7. **Council Follow Up Questions of Staff.** Councilors may, after the presentation of testimony of all interested persons, ask clarifying or follow-up questions of staff.
 - a. Purpose of Questions. Questions posed by City Councilors should be to provide clarification or additional information on testimony provided.

8. **Role of the Presiding Officer.**
 - a. Exclusions / Limitations upon Speakers. The Presiding Officer may exclude or limit cumulative, repetitious, or immaterial matters and may request speakers conclude their remarks if necessary.

 - b. Order of Testimony. The Presiding Officer may order the testimony, alternating those speaking in favor and those in opposition, or have all speaking in favor testify, followed by all those in opposition.
 - i. In the event of large numbers of interested persons appearing to testify, the Presiding Officer, to expedite the hearing, may in lieu of testimony call for those in favor of the pending proposal or those in opposition to rise and note the numbers to the public for inclusion in the minutes.

9. **Council Options After Public Hearing.** At the end of public testimony and questions of staff, the Council may choose to:
 - a. Initiate deliberations on the matter
 - b. Continue the hearing
 - c. Leave the record open for additional written testimony.

10. **Written Testimony.** A copy of any written testimony or physical evidence, which a party desires to have introduced into the record of the hearing, shall be submitted to the City Recorder.
 - a. Written Communication Submitted During a Meeting. Should a speaker wish to distribute written materials, the speaker should provide a copy for each member of the Council and the City Recorder, who will place the item in the record. In the event a speaker has not provided enough copies, the Council may review the item during the public comment period, and then give the copy to the City Recorder to place into the meeting's record.

 - b. Written Communication Received Prior to the Meeting. Interested parties or their authorized representatives may address the Council by written communication prior to a Council meeting, by submitting comments via email, direct mail, or by addressing the City Manager and requesting that copies be distributed to the City Council.
 - i. All written comments received prior to Council meeting material distribution will be included in those materials prior to the meeting.

- ii. All written communications received after the Council meeting material distribution will be provided to the Council at the Council meeting.
- c. Confidentiality. Documents submitted to the City as evidence or written testimony during a public hearing are public records. If such a document contains the name, address, including email address, and telephone number of the person, then it will be included in the record of the proceeding. Because the name, address, including email address, and telephone number are part of a public record, this information will be generally disseminated to the public, and must be disclosed if a public records request is submitted for the documents. A person who believes such disclosure would present a danger to his or her personal safety, and who wishes to exempt his or her address, including email address, and telephone number from disclosure, must submit a written request for non-disclosure to the City Recorder pursuant to ORS 192.455(1).
- d. Written Communication Received in Advance. Written comments received at least 2 hours prior to the meeting will be distributed electronically to the City Council in advance of the meeting and made a part of the record.

Chapter 6 – Land Use Hearings

1. **Speaker’s Card**. Persons wishing to speak during a land use hearing must complete a ‘Speaker’s Card’ online at least one hour prior to the Meeting time. The Speaker’s Card may be submitted online or physically at City Hall to the attention of the City Recorder, to ensure their wish to comment is documented and to provide adequate time to communicate to the person’s wishing to speak during the land use hearing time how the virtual option to participate in the meeting works.
2. **Addressing Council**. All remarks shall be addressed the Council as a body, and not to any specific member of the Council or to the audience.
3. **Who may speak**. Any party may speak in person or through an attorney.
4. **Subject of Testimony**. Testimony shall be directed towards the applicable standards and criteria which apply to the proposal before the Council.
5. **Speaking More than Once**. No person may speak more than once without obtaining permission from the Presiding Officer.

6. **Questions of Party.** Upon being recognized by the Presiding Officer, any member of Council, the City Manager, applicable Staff, or the City Attorney may question any person who testifies.
7. **Role of Presiding Officer.** The Presiding Officer may exclude or limit cumulative, repetitious, or immaterial testimony. To expedite the hearings, the Presiding Officer may call for those in favor and those in opposition to rise, and note the numbers of such persons for the public and to record in the minutes.
8. **Written Testimony.** A copy of any written testimony or physical evidence, which a party desires to have introduced into the record of the hearing, shall be submitted to the City Recorder either before or during the public hearing. If the testimony or evidence is not submitted to the City Recorder, it shall not be included in the record for the proceeding.
 - a. Written Communication Submitted During a Meeting. Should a speaker wish to distribute written materials, the speaker should provide a copy for each member of the Council and the City Recorder, who will place the item in the record. In the event a speaker has not provided enough copies, the Council may review the item during the public comment period, and then give the copy to the City Recorder to place into the meeting's record.
 - b. Written Communication Received Prior to the Meeting. Interested parties or their authorized representatives may address the Council by written communication prior to a Council meeting, by submitting comments via email, direct mail, or by addressing the City Recorder and requesting that copies be distributed to the City Council.
 - i. All written comments received prior to Council meeting material distribution will be included in those materials prior to the meeting.
 - ii. All written communications received after the Council meeting material distribution will be provided to the Council at the Council meeting.
 - c. Confidentiality. Documents submitted to the City as evidence or written testimony during a public hearing are public records. If such a document contains the name, address, including email address, and telephone number of the person, then it will be included in the record of the proceeding. Because the name, address, including email address, and telephone number are part of a public record, this information will be generally disseminated to the public, and must be disclosed if a public records request is submitted for the documents. A person who believes such disclosure would present a danger to his or her personal safety, and who wishes to exempt his or her address, including email address, and telephone number from disclosure, must submit a written request for non-disclosure to the City Recorder pursuant to ORS 192.455(1).

- d. Written Communication Received in Advance. Written comments received at least 2 hours prior to the meeting will be distributed electronically to the City Council in advance of the meeting and made a part of the record.

9. Speaker Time Limits, Land Use Hearings. There shall be no limitations on speaking time at land use hearings, for applicants / appellants. All other speakers shall be limited to five minutes per speaker.

10. Quasi-Judicial Land Use Matters.

- a. Limits on Council Participation. A member of the Council shall not participate in a discussion or vote in a quasi-judicial land use proceeding if:
 - i. The member has an actual conflict of interest as defined by the Oregon Revised Statutes or the City Charter.
 - ii. The member was not present during the public hearing; provided however, the member may participate if they have reviewed the evidence including recordings of the hearing, and declared such fact for the record.
- b. Ex-Parte Contact Disclosure. Members of the Council shall reveal any ex-parte contacts with regard to the proceedings at the commencement of any quasi-judicial land use proceeding. If such contact impairs the member's impartiality, the member shall state this fact and abstain from participation in the matter.
- c. Hearing Procedures. The order of hearings in quasi-judicial land use matters shall be:
 - i. Land Use Hearing Disclosure Statement. The City Recorder shall read the land use hearing disclosure statement following state law guidelines.
 - ii. Call for Ex-Parte Contacts. The City Recorder shall inquire whether any member of the Council has had any ex-parte contacts. Any member of the Council announcing an ex-parte contact shall state for the record the nature and content of the contact.
 - iii. Staff Summary. Planning Staff shall present a summary and recommendation concerning the proposal. The summary shall include a list of the applicable criteria.
 - iv. Presentation of the Case.
 - 1. Proponent's Case. (no time limit)
 - 2. Persons in favor. (5 minutes per party)
 - 3. Persons opposed. (5 minutes per party)
 - 4. Other interested persons (5 minutes per party)
 - 5. Staff Response. (no time limit)
 - 6. Proponent Rebuttal. The scope of the rebuttal is limited to matters which were introduced during the hearing. (no time limit)

- v. Close of hearing. No further information shall be received after the close of the hearing, except for specific questions directed to staff.
- vi. Deliberations. Deliberations shall immediately follow the hearing. The Council may delay deliberations to a subsequent time certain.
- vii. Findings and Order. The Council may approve or reject the proposal.
 - 1. The Council shall adopt findings to support its decision.
 - 2. The Council may incorporate findings proposed by the proponent, the opponent, or staff in its decision.

11. Legislative Land Use Matters.

- a. Hearings Procedures. The order of procedures on legislative land use matters shall be:
 - i. Land Use Hearing Disclosure Statement. The City Recorder shall read the land use hearing disclosure statement following state law guidelines.
 - ii. Staff Summary. Staff shall present a statement of the applicable criteria, and a summary and recommendation concerning the proposal.
 - iii. Presentation of the Case.
 - 1. Proponent's Case. (no time limit)
 - 2. Persons in favor. (5 minutes per party)
 - 3. Persons opposed. (5 minutes per party)
 - 4. Other interested persons. (5 minutes per party)
 - iv. Close of Hearing. No further information shall be received after the close of the hearing, except for responses to specific questions directed to staff.
 - v. Deliberations. Deliberations shall immediately follow the hearing. The Council may delay deliberations to a subsequent time certain.
 - vi. Reopening Hearing. Prior to second reading of an ordinance relating to a legislative land use matter, and upon majority vote of the Council, a hearing may be reopened to receive additional testimony, evidence and argument. The same notice requirements shall be met for the reopening hearing as were required for the original hearing.

Chapter 7 – Motions & Debate

1. **Motions.** All motions shall be distinctly worded. The following rules shall apply to motions:
 - a. No Second. If a motion does not receive a second, it dies.
 - b. Discussion of Motion. The Council will be allotted the opportunity to discuss a motion after the motion has been moved and seconded. Nothing in this section prevents general discussion or expression of opinions before a motion is made.
 - c. Motion in Writing. Any motion shall be reduced to writing if requested by a member of the Council.
 - d. Amending a Motion. A motion to amend can be made to a motion on the floor and has been seconded.
 - e. Tie Votes. Tie votes shall indicate a denial of the proposal. If the tie is a matter that has been appealed from a lower city body or commission, a tie shall render the lower body's decision approved.
 - f. Role of Presiding Officer. Should debate on a motion ensue, the Presiding Officer shall repeat the motion prior to a vote.

2. **Debate.** The following rules shall govern the debate of any item being discussed by Council:
 - a. Addressing Presiding Officer. Every Council member desiring to speak shall address the Presiding Officer, and, upon recognition by the Presiding Officer, shall confine him/herself to the question under debate, at all times acting and speaking in a respectful manner.
 - b. Interruptions. A Council member, once recognized, shall not be interrupted when speaking unless it is to be called to order, or as herein otherwise provided.

Chapter 8 – Ethics, Decorum, Outside Statements

1. **Ethics.** All members of the Council shall review and observe the requirements of state ethics law. In addition to complying with state ethics law, all members of the Council shall refrain from:
 - a. Disclosing confidential information.
 - b. Taking action which benefits special interest groups or persons at the expense of the City as a whole.
 - c. Expressing an opinion contrary to the official position of the Council without so saying.
 - d. Conducting themselves in a manner so as to bring discredit upon the government of the City.

2. Decorum.

- a. Role of Presiding Officer. The Presiding Officer shall preserve decorum during meetings and shall decide all points of order, subject to appeal to the Council.
- b. Responsibilities of Council. Members of the Council shall preserve decorum during meetings, and shall not, by conversation or action, delay or interrupt the proceedings or refuse to obey the orders of the Presiding Officer or these rules.
- c. Responsibilities of Staff and Attendees. Members of the City staff and all other persons attending meetings shall observe the Council's rules of proceedings and adhere to the same standards of decorum as members of Council.

3. Statements to the Media or Other Organizations.

- a. Representing City. If a member of the Council, to include the Mayor, appears as a representative of the City before another governmental agency, the media or an organization to give a statement on an issue, the member may only state the official position of the City, as approved by a majority of the Council.
- b. Personal Opinions. If a member of the Council, to include the Mayor, appears in their personal capacity before another governmental agency, the media or an organization to give a statement on an issue, the member must state they are expressing their own opinion and not that of the City before giving their statement.

Chapter 9 – Interactions with Staff

1. **Staff Interactions.** All members of the Council, to include the Mayor, shall respect the separation between the Council's role and the City Manager's responsibility by:
 - a. Interference. Not interfering with the day-to-day administration of City business, which is the responsibility of the City Manager.
 - b. Authority of Staff. Refraining from actions that would undermine the authority of the City Manager or a department head.
 - c. Requests of Staff. Limiting individual inquiries and requests for information from staff to those questions that may be answered readily as part of staff's day-to-day responsibilities. Questions or a more complex nature shall be directed to the City Manager.

- i. Questions to the City Manager from individual members of the Council requiring significant time or resources (two hours or more) shall normally require approval of the Council.
- ii. Members of Council shall normally share any information obtained from staff with the entire Council. This section is not intended to apply to questions by members of the Council acting in their individual capacities rather than as members of the Council, nor to questions regarding conflict of interest or similar issues particular to a member of the Council.

Chapter 10 – Censure and Removal

- 1. Council Rules Enforcement.** The Council may enforce these rules and ensure compliance with city ordinances, charter, and state law applicable to governing bodies. If a member of Council violates these rules, City ordinances, the City Charter or state laws applicable to governing bodies, the Council may take action to protect the integrity of the Council and discipline the member with a public reprimand or removal as provided for in the City charter.
- 2. Investigations.** The Council may investigate the action of any member of Council and meet in executive session under ORS 192.660(2)(b) to discuss any finding that reasonable grounds exist that a violation of these rules, local ordinance, the city charter or state laws applicable to governing bodies has occurred. Sufficient notice must be given to the affected member to afford them the opportunity to request an open hearing under ORS 192.660(2)(b).

City of Florence Public City Facilities Code of Conduct Policy

I. PURPOSE

City of Florence has a compelling interest in protecting the health, safety, and welfare of citizens, city staff, and city officials present inside City buildings. City of Florence desires to provide:

- Access for all individuals to City facilities;
- For the safety of all users and staff; and
- The protection of the materials, resources, equipment, and facilities.

Therefore, the purpose of this policy is to establish guidelines to maintain a safe and secure environment for all users of the following City buildings: City Hall, Public Works Facility, Events Center, Justice Center, Senior Center, and Florence Municipal Airport.

II. APPLICABILITY

This policy is effective as of the date approved by Council (September 17, 2018) and applies to all members of the public, staff, and elected or appointed officials and establishes a general code of conduct for behavior inside and usage of public buildings only. Behavior on public grounds, including parks, or outside of the above listed City buildings is governed by other applicable laws and policies.

III. GENERAL INFORMATION

All members of the public have the responsibility to use City facilities in a manner that does not:

- Interfere with the rights of others to access or use City facilities;
- Limit or impair the ability of City staff to conduct City business; or
- Threaten the safety and security of any public City facilities.

Therefore, any activity or conduct that violates the above responsibilities is prohibited. This includes, but is not limited to, the following:

- Engaging in conduct that creates an unsafe or insecure environment;
- Engaging in conduct that makes a reasonable person feel uncomfortable;
- Engaging in or threatening conduct that may cause damage to City property;
- Obstructing access to government services;
- Entering or attempting to enter non-public areas without prior authorization from a City staff member;
- Failing to exit the building at closing or not following directions from City staff;
- Failing to wear appropriate clothing, including footwear and shirts; or
- Engaging in disorderly conduct or behavior that constitutes a crime.

Violating the above stated responsibilities may result in the violator being given a warning by City staff, being excluded from public facilities until the start of the next business day, or having

the Florence Police Department called to address the violator's behavior. A violator is not entitled to receive a warning or exclusion prior to having Florence Police Department contacted.

IV. ENFORCEMENT

a. General Staff Procedures

Individuals observed violating the above policy by engaging in prohibited conduct may first be given a warning by City staff and afforded a reasonable opportunity to cease or correct the offending behavior. If the behavior is not corrected, City staff may tell the individual to leave the facility immediately.

Individuals asked to leave the facility by City staff will be given Public City Facility Code of Conduct Violation Form. The Form contains a description of the prohibited conduct that forms the basis for being asked to leave and is witnessed by another City staff member. The Form also contains a statement of the possible consequences of failure to immediately leave the facility.

If City staff tells the individual to leave the facility, the individual must leave the facility immediately upon receipt of the Violation form and may not return to the facility until the start of the following business day.

Failure of the individual to comply with the staff request that the individual leave the facility will result in staff contacting the City of Florence Police Department to resolve the matter.

If staff asks an individual to leave a City facility for reasons under this policy, said staff member shall document the incident and submit such documentation to their department supervisor/manager immediately, with copy to the Human Resources department and City Manager.

b. Immediate Safety and Security Concerns

If City staff has a reasonable concern for immediate safety and security of individuals or City property, staff should immediately contact the Police Department to handle such matters. An individual will not be given a warning or provided with an opportunity to correct the behavior prior to staff contacting the Police Department, if the violation of this policy includes any of the following:

- Conduct punishable as a felony;
- Controlled substances or alcoholic beverages offenses (including possession of marijuana in a public place);
- Actions actually or likely to result in personal injury or property damage;
- Unlawfully possessing a firearm or other weapon; or
- If the individual was previously warned, cited, or excluded for the same conduct on City Property.

V. APPEAL PROCESS

An individual that has been expelled and needs an immediate redress of their rights shall be provided with the contact information for the City Manager (or designee). The City Manager (or designee) has the responsibility to make reasonable accommodations for the individual, only if immediate accommodations are required. All decisions by the City Manager are final.

VI. NON-DISCRIMINATORY APPLICATION

All actions taken to enforce this policy will be based upon ensuring access to facilities, safety and security of the public and staff, and the protection of City property. No action will be taken that can be construed to discriminate against anyone because of any protected class. City staff will implement the policy with dignity, respect, and awareness to all. City staff will encourage appropriate behaviors before asking an individual to leave the City facility.

Approved:



Erin Reynolds, City Manager

September 17, 2018

Date

City of Florence

Public City Facility Code of Conduct Violation

Pursuant to the City of Florence City Council Resolution Number 17, Series 2018, you are immediately excluded from the following City of Florence property until the start of the next business day:

- City Hall
- Events Center
- Municipal Airport
- Public Works
- Justice Center
- Senior Center

This document shall serve as a **Notice of Exclusion** and is effective until either the next business day or unless modified by the City Manager (or designee).

On: ___/___/___ at ___ a.m. p.m. at the above selected facility you were witnessed engaging in the following conduct or act(s) checked below:

- Creating an unsafe or insecure environment
- Damaging or threatening to cause damage to City property
- Entering or attempting to enter non-public areas without prior authorization from a City staff member
- Failing to wear appropriate clothing, including footwear and shirts
- Making staff uncomfortable
- Obstructing access to government services
- Failing to exit the building at closing or not following directions from City staff
- Behavior that constitutes a crime

Explanation:

You may only return to the premises indicated above prior to the start of the next business day if you successfully exercise your right to appeal this exclusion notice with the City Manager (or designee). City Manager will only consider appeals which require immediate redress. To contact the City Manager, please call 541-997-3437. Decisions by the City Manager are final.

If you fail to obey this notice of exclusion, you may be arrested or cited for the crime of Trespass – Premises (ORS 164.245).

Name/Title of Person Issuing Exclusion Notice: _____ Date: _____

Name / Title of Witness: _____