



# City of Florence, Oregon Annual Financial Report Fiscal Year Ended June 30, 2017

ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2017

## Annual Financial Report

## For the Fiscal Year Ended June 30, 2017

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Principal City Officials
June 30, 2017

## **ELECTED OFFICIALS**

<u>Mayor</u>	Term Expiration
Joe Henry	12/31/2018
Council Members	
Joshua Greene, President	12/31/2020
Ron Preisler, Vice President	12/31/2020
Susy Lacer	12/31/2018
Woody Woodbury	12/31/2018

## **ADMINISTRATIVE OFFICIALS**

Erin Reynolds City Manager
Andy Parks Finance Director

**Mailing Address** 

250 Hwy. 101 Florence, Oregon 97439





#### INDEPENDENT AUDITOR'S REPORT

1976 Garden Ave. Eugene, OR 97403 541.342.5161 www.islercpa.com

Honorable Mayor and City Council City of Florence, Oregon

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Florence, Oregon ("City") as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Florence, as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, the schedule of proportionate share of the net pension liability, and the schedule of pension contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison schedules for the General, Street and Street Development funds are the responsibility of management and were derived from and relate directly to the underlying accounting records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual fund financial statements and budgetary comparison schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

## Report on Other Legal and Regulatory Requirements

In accordance with the Minimum Standards of Audits of Oregon Municipal Corporations, we have issued our report dated July 12, 2018 on our consideration of the City of Florence's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Isler CPA

By:

Paul R Nielson, CPA, a member of the firm

Paul R nielson

Eugene, Oregon

July 12, 2018

#### Management's Discussion and Analysis

The management of the City of Florence offers readers of the City of Florence's financial statements this narrative overview and analysis of the financial activities of the City of Florence for the fiscal year ended June 30, 2017.

## **Financial Highlights**

The City's governmental activities assets totaled \$23.3 million at June 30, 2017, consisting of \$16.0 million in net capital assets, \$5.07 million in cash and cash equivalents and \$2.25 million in receivables and other assets. The City's governmental activities liabilities totaled \$11.4 million at June 30, 2017, consisting of \$10.6 million in noncurrent liabilities and \$0.8 million in accounts payable and other current liabilities. Total net position was \$12.7 million, of which \$8.1 million was invested in capital assets, net of related debt, \$3.3 million was restricted and the remaining \$1.3 million was unrestricted.

The City's governmental activities net position increased by \$0.5 million or 4.5 percent. Overall governmental activities revenue increased by \$2.2 million or 37.7 percent. The most significant changes were an increase of \$1.4 million in the capital grants and contributions, an increase of \$0.4 million, or 41.9 percent, in franchise and lodging taxes, and an increase of \$0.2 million, 6.5 percent in property taxes (primarily driven by an increase in urban renewal taxes), and an increase of \$0.2 million, 15.0 percent in charges for services.

The City's business-type activities assets totaled \$40.1 million at June 30, 2017, consisting of \$32.7 million in capital assets, \$6.7 million in cash and cash equivalents and \$0.7 million in receivables and other assets. The City's business-type activities liabilities totaled \$15.0 million at June 30, 2017, consisting of \$14.4 million in noncurrent liabilities and \$0.6 million in accounts payable and other liabilities. Total net position was \$25.5 million of which \$19.3 million was invested in capital assets, net of related debt, \$1.1 million was restricted and the remaining \$5.0 million was unrestricted.

The City's business-type activities net position increased by \$1.5 million or 6.4 percent. Business-type activities revenue decreased by \$0.01 million, or 0.2 percent. Capital grants and contributions were \$0.4 million, an increase of \$0.2 million, or 65.9 percent over the prior year due to increased system development contributions. Charges for services decreased \$0.03 million, or 0.5 percent. The decrease is related to reduced consumption due to increased rainfall during irrigation season. The City did not adjust utility rates (water, wastewater or stormwater) for fiscal year 2017, pending completion of a rate study, although the City did increase street fees by 9.1 percent. Street fee revenue is reported in governmental activities.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City of Florence's basic financial statements. The City of Florence's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements**. The government-wide financial statements are designed to provide readers with a broad overview of the City of Florence's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the City of Florence's assets, and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Florence is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Florence that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Florence include general government, public safety, highways and streets, culture and recreation, and economic development. The business-type activities include an events center, airport, water, wastewater and stormwater services.

**Fund financial statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Florence, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Florence can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Florence maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Street Fund, Florence Urban Renewal Agency General Fund, Spruce Street LID Fund, City FURA Debt Service Fund and the FURA Debt Service Fund.

Data for the remaining funds are combined into a single aggregate presentation. Individual fund data for each of the remaining funds is provided in the form of combining schedules in the other supplemental information.

**Proprietary Funds.** The City of Florence maintains two types of proprietary funds. Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Florence uses five enterprise funds to account for its water, wastewater, stormwater, events center, and airport activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

**Fiduciary funds**. Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments. Agency funds are custodial in nature and do not involve measurement of results of operations.

**Notes to the Basic Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Required Supplementary Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including financial information and disclosures that are required by the GASB, but are not considered a part of the basic financial statements. Pension tables and budgetary comparison schedule for major governmental funds are presented immediately following the notes to the basic financial statements.

**Other Supplementary Information.** The combining statements referred to earlier in connection with non-major governmental funds and budgetary comparison schedules for both the non-major governmental funds and the proprietary funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 53 - 71 of this report.

## **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Florence, assets exceeded liabilities by \$38.1 million as of June 30, 2017.

The City of Florence's net investment in capital assets reflects its investment in capital assets (e.g., land, buildings, infrastructure, and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Florence uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Florence's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Table 1 - Net Position as of June 30 (amounts in thousands)

	Governmental Activ			Activities	Business-type Activities					Total			
	2017			2016		2017		2016	2017			2016	
Current and other assets	\$	7,318	\$	6,033	\$	7,430	\$	5,233	\$	14,748	\$	11,266	
Capital assets		16,006		13,582		32,706		29,818		48,712		43,400	
Total assets		23,324		19,615		40,136		35,051		63,460		54,666	
Deferred outflows of resources		910		245		344		95		1,254		340	
Long-term liabilities		10,592		6,948		14,420		10,439		25,012		17,387	
Other liabilities		802		473		552		677		1,354		1,150	
Total liabilities	_	11,394		7,421		14,972		11,116		26,366		18,537	
Deferred inflows of resources		145		287		55		98		200		385	
Net position:													
Net investment in capital assets		8,085		8,749		19,298		19,825		27,383		28,574	
Restricted for:													
Public safety		160		8		-		-		160		8	
Urban renewal		957		-		-		-		957		-	
Tourism/economic development		70		82		-		-		70		82	
Transportation		142		-		-		-		142		-	
System development		593		1,032		1,045		978		1,638		2,010	
Debt service		1,374		532		-		1		1,374		533	
Event Center, nonexpendable		-		-		78		78		78		78	
Unrestricted	1,314			1,749		5,033	3,050			6,347		4,799	
Total net position	\$ 12,695			12,152	\$	25,454	\$	23,932	\$	38,149	\$	36,084	

At the end of the current and past fiscal years, the City of Florence is able to report positive balances of net position in its governmental activities, business-like activities and the government as a whole.

**Governmental activities.** Governmental activities increased the City of Florence's net position by \$0.5 million, or 1.5 percent. Key elements of this increase are as follows:

- Increase in franchise and lodging tax revenue of \$0.38 million
- Increase in charges for services of \$0.18 million
- Interest expense decreased from prior year by \$0.14 million
- Reduction in spending on economic development of \$0.25 million
- Reduction in operational expenditures of \$0.05 million from prior year

Table 2 - Changes in Net Position (amounts in thousands)

(amounts in thousands)	Governmen	tal Activities	Business-ty	pe Activities	Total			
	2017	2016	2017	2016	2017	2016		
Revenue								
Program revenue								
Charges for services	\$ 1,343	\$ 1,230	\$ 6,272	\$ 6,306	\$ 7,615	\$ 7,536		
Operating grants and contributions	755	732	-	192	755	924		
Capital grants and contributions	1,443	29	443	267	1,886	296		
General revenue								
Property taxes	2,965	2,826	-	-	2,965	2,826		
Franchise and lodging taxes	1,270	895	-	-	1,270	895		
Intergovernmental	232	220			232	220		
Investment earnings	66	33	79	41	145	74		
Total revenue	8,074	5,965	6,794	6,806	14,868	12,771		
Expenses								
Governmental activities								
General government	1,425	1,424	-	-	1,425	1,424		
Culture and recreation	175	164	-	-	175	164		
Public safety	3,625	3,697	-	-	3,625	3,697		
Economic development	1,122	1,376	-	-	1,122	1,376		
Highways and streets	921	912	-	-	921	912		
Interest expense	212	356	-	-	212	356		
Business-type activities								
Water	-	-	1,686	1,596	1,686	1,596		
Wastewater	-	-	2,327	2,318	2,327	2,318		
Stormwater	-	-	211	211	211	211		
Events Center	-	-	933	860	933	860		
Airport	-	-	166	166	166	166		
Total expenses	7,480	7,929	5,323	5,151	12,803	13,080		
Change in net position before non-operating items	594	(1,964)	1,471	1,655	2,065	(309)		
Capital contributions	(181)	-	181	-	-	-		
Transfers	130	393	(130)	(393)				
Change in net position	543	(1,571)	1,522	1,262	2,065	(309)		
Net position - beginning	12,152	14,872	23,932	21,521	36,084	36,393		
Restatement	-	(1,149)	-	1,149	-	-		
Net position - beginning, as restated	12,152	13,723	23,932	22,670	36,084	36,393		
Net position - ending	\$ 12,695	\$ 12,152	\$ 25,454	\$ 23,932	\$ 38,149	\$ 36,084		
· •								

**Business-type activities.** Business-type activities increased the City of Florence's net position by \$1.5 million, or 4.2 percent. Key elements of this increase are as follows:

- Reduction in expenditures of \$0.05 million from the prior year
- Reduction in revenue of \$0.01 million from the prior year
- Reduction in transfers of \$0.26 million from the prior year
- Increase in Capital contribution of \$0.18 million from the prior year

#### Financial Analysis of the Government's Funds

As noted earlier, the City of Florence uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the City of Florence's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Florence's financing requirements. In particular, the *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Florence's governmental funds reported combined ending fund balances of \$5.1 million, an increase of \$1.0 million in comparison with the prior year. The increase is attributable to unspent debt proceeds of \$1.0 million in the FURA General Fund, \$0.4 million unspent debt proceeds in the City FURA Debt Service Fund, a \$0.1 million increase in the General Fund, and \$0.5 million increase spread amongst several other funds. The increased fund balances were offset by a reduction in the Street Fund of \$0.7 million as fund balance was expended to complete capital projects.

The general fund is the chief operating fund of the City of Florence. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$1.79 million, a decrease of \$0.05 million, or 2.6 percent.

**Proprietary funds.** The City of Florence's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position as of June 30, 2017 of the City's enterprise funds is as follows:

Water Fund
 Wastewater Fund
 Stormwater Fund
 Airport Fund
 Events Center Fund
 \$8.37 million, an increase of \$0.37 million, 8.6 percent
 \$9.50 million, an increase of \$0.75 million, 8.6 percent
 \$2.43 million, an increase of \$0.33 million, 15.7 percent
 \$2.71 million, an increase of \$0.16 million, 5.6 percent
 \$2.32 million, a decrease of \$0.03 million, 1.2 percent

## **General Fund Budgetary Highlights**

The General Fund budget for revenues was budgeted at \$4.96 million, with actual of \$4.49 million, (a negative difference of \$0.47 million, or 9.6 percent). The primary reason for the budgetary shortfall was grants that were budgeted were not awarded, which were offset by corresponding reductions in expenditures. Property taxes were \$0.7 million less than budgeted, 2.9 percent, as taxable assessed value continued to underperform, while franchise fees were \$0.95 million greater than budgeted, 12.2 percent, due to improved economic conditions and cooler than average weather. License and fees revenue were \$0.6 million greater than budgeted, 15.9 percent, as building activity increased.

Expenditures for the General Fund budget were underspent in all program category expenditures by \$1.25 million compared to budget. Excluding timing of capital outlay expenditures of \$0.94 million (including \$0.8 million in grant funded projects), expenditures were under budget by \$0.31 million, or 6.0 percent. The \$0.31 million in under spending can be attributed to staffing vacancies due to various factors. Capital outlay expenditures budgeted in fiscal year 2017 were delayed to the following fiscal year or later for grant funded projects.

## **Capital Asset and Debt Administration**

**Capital assets.** The City of Florence's investment in capital assets for its governmental and business-type activities as of June 30, 2017, amounts to \$48.7 million net of accumulated depreciation. The investment in capital assets includes land, buildings and improvements, utility infrastructure, vehicles and equipment, park facilities, roads and work in progress within these various categories.

The following table summarizes the City of Florence's capital assets as of June 30, 2017:

Table 3
Capital Assets as of June 30th
(net of depreciation, in thousands)

	G	overnmen	tal A	ctivities	В	usiness-ty	pe A	ctivities	Total			
		2017	2016		2017		2016		2017			2016
Land	\$	\$ 970 \$ 4,998		970	\$	1,868	\$	1,687	\$	2,838	\$	2,657
Buildings and improvements				5,251		13,528		14,087		18,526		19,338
Equipment and vehicles		664		806		1,169		1,024		1,833		1,830
Utility systems		-		-		4,880		5,166		4,880		5,166
Infrastructure		5,675		6,166		7,076		6,905		12,751		13,071
Construction in progress		3,699		389		4,185	949		7,884			1,338
Capital assets, net of depreciation	\$	\$ 16,006		13,582	\$	32,706	\$	29,818	\$	48,712	\$	43,400

Additional information on the City of Florence's capital assets can be found in note III.C.

**Long-term debt**. At the end of the fiscal year, the City of Florence had total long-term liabilities outstanding of \$21.3 million. During fiscal year 2017 the City completed a \$9.8 million financing to fund urban renewal debt refinancing and new projects (\$3.7 million), street (\$1.3 million) and water (\$1.5 million) infrastructure projects and public works facilities (\$3.3 million). The City timely paid its debt service payments during the year and was in compliance with required debt covenants.

Table 4
Outstanding Long-term Debt Obligations as of June 30th (in thousands)

	Governmental Activities			<b>Business-type Activities</b>					Total			
		2017	2016		2017		2016		2017			2016
Bonds payable	\$	\$ 2,911		3,173	\$	4,201	\$	4,985	\$	7,112	\$	8,158
Notes payable		140		261		4,502		4,899		4,642		5,160
Line of credit		4,870 \$ 7,921		2,383		4,706		117		9,576		2,500
Total	\$			5,817	\$	13,409	\$	10,001	\$	21,330	\$	15,818

Additional information on the City of Florence's long-term debt and liabilities can be found in note III.E.

#### **Economic Factors and Next Year's Budgets and Rates**

In preparing the budget for the 2017-19 biennium, the City's first biennial budget, City management presented two-year spending in addition to a six year financial plan for consideration and approval by the City's Budget Committee and City Council. The budget included updated assumptions for inflation and adjustments to utility rates and other City fees and charges for the two-year period. City utility rates were increased annually by the CPI-W, with additional phased-in adjustments to address equity considerations identified in the utility rate study, street revenue was increased to provide additional funding for street maintenance. Other fees and charges were adjusted to recover costs associated with inflation.

The local economy shows signs of recovery, with additional real estate development, and increased tourism. Increases to property valuation continue to lag expectations, and revenue forecasts have been adjusted accordingly. Personnel costs, due to the increased cost of PERS and health care above inflation, are still outpacing increases in revenue. The City continues to offset this disparity by retaining its staff size and investing in technology where beneficial, thus becoming more efficient. Additionally, the City is outsourcing various functions where cost savings can be realized.

Annual inflation is projected to remain in the 1.5 percent to 3.0 percent range, while local population growth is projected to remain below 1.0 percent annually. Development activity is projected to trend upward with the potential for several projects to seek development approval during the next two year period.

#### Requests for information

This financial report is designed to provide a general overview of the City of Florence's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 250 Highway 101, Florence, 97439.



Statement of Net Position June 30, 2017

	G	Sovernmental	Вι	usiness-Type	
		Activities		Activities	Total
ASSETS					
Cash and cash equivalents	\$	5,068,628	\$	6,720,893	\$ 11,789,521
Receivables:	Ψ	0,000,020	Ψ	0,720,000	Ψ 11,700,021
Accounts		519,771		523,407	1,043,178
Taxes		264,002		-	264,002
Assessments		1,342,974		_	1,342,974
Inventories				94,591	94,591
Prepaid expenses		77,681			77,681
Notes receivable		45,464		91,602	137,066
Capital assets not being depreciated		4,669,683		6,050,963	10,720,646
Capital assets net of accumulated depreciation		11,335,789		26,654,581	37,990,370
Total assets	_	23,323,992		40,136,037	63,460,029
Total assets	_	23,323,992		40,130,037	03,400,029
DEFERRED OUTFLOWS OF RESOURCES					
Related to pensions		909,711		344,679	1,254,390
	_			, , , , , , , , , , , , , , , , , , , ,	
LIABILITIES					
Accounts payable and accrued expenses		344,711		418,999	763,710
Accrued payroll liabilities		163,942		-	163,942
Deposits payable		20,000		-	20,000
Interest payable		23,357		35,377	58,734
Compensated absences		250,133		97,092	347,225
Noncurrent liabilities:		,		•	,
Due within one year		607,750		1,305,839	1,913,589
Due in more than one year		7,312,482		12,102,449	19,414,931
Net pension liability		2,671,885		1,012,342	3,684,227
Total liabilities		11,394,260		14,972,098	26,366,358
DEFERRED INFLOWS OF RESOURCES					
Related to pensions	_	144,878		54,892	199,770
NET POSITION					
Net invested in capital assets		8,085,240		19,297,256	27,382,496
Restricted for:		0,000,210		10,201,200	27,002,100
Public safety		159,991		_	159,991
Urban renewal projects		956,776		_	956,776
Tourism		69,466		_	69,466
Transportation		142,246		-	142,246
System development		593,082		1,045,137	1,638,219
Debt service payments		1,373,817		1,0-10,107	1,373,817
Events Center, nonexpendable		1,070,017		78,405	78,405
Unrestricted		1,313,947		5,032,928	6,346,875
Total net position	\$	12,694,565	\$	25,453,726	\$ 38,148,291
Total flot position	Ψ	12,007,000	Ψ	20, 100,720	Ψ 00,170,201

Statement of Activities
For the Year Ended June 30, 2017

Net (Expense) Revenue and Changes in Net Position

				F	Progr	ram Reveni	IES		Changes in Net Position								
	ı	Expenses		Expenses		ees, Fines, d Charges r Services	G	Operating rants and ntributions	Ca	pital Grants and ontributions	G	overnmental Activities		usiness-type Activities	011	Total	
Functions/Programs																	
Governmental activities:																	
General government	\$	1,425,135	\$	703,566	\$	-	\$	-	\$	(721,569)	\$	-	\$	(721,569)			
Public safety		3,624,860		298,350		236,364		-		(3,090,146)				(3,090,146)			
Economic development		1,122,411		-		-		-		(1,122,411)		-		(1,122,411)			
Highways and streets		920,785		340,762		518,250		1,443,244		1,381,471		-		1,381,471			
Culture and recreation		174,977		-		-		-		(174,977)		-		(174,977)			
Interest on long-term liabilities	_	211,975			_				_	(211,975)				(211,975)			
Total governmental activities	_	7,480,143		1,342,678	_	754,614		1,443,244	_	(3,939,607)		<u>-</u>		(3,939,607)			
Business-type activities:																	
Water		1,685,517		2,126,622		-		117,648		-		558,753		558,753			
Wastewater		2,327,154		3,114,118		-		119,906		-		906,870		906,870			
Stormwater		211,443		528,209		-		78,844		-		395,610		395,610			
Events Center		932,866		339,053		-		126,208		-		(467,605)		(467,605)			
Airport		166,376		164,237						<u>-</u>		(2,139)		(2,139)			
Total business-type activities		5,323,356	_	6,272,239		=		442,606		<u>-</u>		1,391,489	_	1,391,489			
Total government	\$	12,803,499	\$	7,614,917	\$	754,614	\$	1,885,850		(3,939,607)		1,391,489		(2,548,118)			
	Gene	eral revenues	S:														
	Ta	ixes:															
		Property taxe	es							2,965,478		-		2,965,478			
		Transient roo	om t	axes						352,748		-		352,748			
		Intergovernm	nent	al						232,049		-		232,049			
	Fr	anchise fees								917,267		-		917,267			
	Ur	restricted inv	/est	ment earnir	ngs					65,758		79,047		144,805			
	Capi	tal contribution	ons							(181,101)		181,101		-			
•	Tran	sfers								129,500		(129,500)					
		Total gene	ral ı	revenues ai	nd tr	ansfers			_	4,481,699		130,648		4,612,347			
	Char	nge in net po	sitio	n						542,092		1,522,137		2,064,229			
	Net p	position, begi	nnir	ng, as resta	ted (	see note IV	'.D.)			12,152,473	_	23,931,589		36,084,062			
ı	Net p	position, endi	ng						\$	12,694,565	\$	25,453,726	\$	38,148,291			

GOVERNMENTAL FUNDS Balance Sheet June 30, 2017

						FURA	S	pruce Street		City FURA
		General		Streets		General		LID Bond	D	ebt Service
ASSETS										
Cash and cash equivalents Receivables:	\$	1,894,712	\$	637,318	\$	1,019,288	\$	548,075	\$	400,012
Accounts		149,168		272,948		-		-		-
Taxes		205,853		-		-		-		-
Assessments		140,065		17,338		-		1,185,571		-
Prepaid expenses		66,842		10,839		-		-		-
Notes receivable		-		45,464		-		-		-
Interfund loan receivable										3,227,292
Total assets	\$	2,456,640	\$	983,907	\$	1,019,288	\$	1,733,646	\$	3,627,304
LIABILITIES, DEFERRED INFLOWS OF RESOUR	RCE	S AND FUN	D B	ALANCES						
Liabilities:										
Accounts payable and										
accrued expenses	\$	102,307	\$	165,777	\$	62,512	\$	-	\$	-
Accrued payroll liabilities		163,942		-		-		-		-
Deposits payable		-		20,000		-		-		-
Interfund loan payable		-				-				
Total liabilities		266,249		185,777		62,512				
Deferred Inflows of Resources:										
Unavailable revenues:										
Property taxes		196,211		-		-		-		-
Assessments		140,065		17,338		-		1,185,571		-
Notes receivable		-		45,464	_					
Total deferred inflows of resources	_	336,276		62,802	_		_	1,185,571	_	
Fund Balances:										
Nonspendable:										
Prepaid items		66,842		10,839		-		-		<u>-</u>
Advances to other funds		-		-		-		-		3,227,292
Restricted for:										
Public safety		-		-		-		-		-
Urban renewal projects		-		-		956,776		-		-
Tourism		-		121 107		-		-		-
Transportation System development		-		131,407		-		-		-
Debt service payments		-		593,082		-		548,075		400,012
Unassigned		1,787,273		-		-		546,075		400,012
-				705.000		-			_	
Total fund balances	_	1,854,115		735,328	_	956,776	_	548,075	_	3,627,304
Total liabilities, deferred inflows of	•	0.450.515	•	005 555	_	4.045.55	_	4 =0.0 0.10	_	0.00=:
resources and fund balances	\$	2,456,640	\$	983,907	\$	1,019,288	\$	1,733,646	\$	3,627,304

F	FURA Debt Service		Nonmajor overnmental Funds	Total					
\$	279,893	\$	289,330	\$	5,068,628				
	38,135 - - - -		97,655 20,014 - - -		519,771 264,002 1,342,974 77,681 45,464 3,227,292				
\$	318,028	\$	406,999	\$	10,545,812				
\$	-	\$	14,115	\$	344,711				
	-		-		163,942 20,000				
	3,227,292		-		3,227,292				
	3,227,292		14,115		3,755,945				
	36,723 - -		19,002		251,936 1,342,974 45,464				
_	36,723	_	19,002	_	1,640,374				
	-		159,991		77,681 3,227,292 159,991				
	-		100,001		956,776				
	-		69,466		69,466				
	-		-		131,407				
	-		-		593,082				
	281,305		144,425		1,373,817				
_	(3,227,292)	_	-	_	(1,440,019)				
	(2,945,987)	_	373,882		5,149,493				
<u>\$</u>	318,028	<u>\$</u>	406,999	<u>\$</u>	10,545,812				

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2017

Amounts reported for governmental activities in the statement of net position are different because:

Net position of governmental activities

Fund balances - governmental funds		\$ 5,149,493
Receivables are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.		1,640,374
Capital assets used in governmental activities are not financial resources and, therefore are not reported in the funds:		
Nondepreciable assets Depreciable assets Accumulated depreciation	\$ 4,669,683 23,019,707 (11,683,918)	16,005,472
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:		
Compensated absences Accrued interest payable Long-term debt	(250,133) (23,357) (7,920,232)	(8,193,722)
Assets, liabilities, deferred inflows and deferred outflows related to the City's portion of the State-wide pension plan are not current resources or requirements and therefore are not reported in the funds:		
Deferred outflows of resources related to pensions Net pension liability Deferred inflows of resources related to pensions	909,711 (2,671,885) (144,878)	(1,907,052)

\$12,694,565

## GOVERNMENTAL FUNDS

Statement of Revenues, Expenditures, and Changes in Fund Balance For the Year Ended June 30, 2017

						Spruce Street	City FURA
		General		Streets	FURA General	LID Bond	Debt Service
Revenues:							
Taxes	\$	2,406,725	\$	-	\$ -	\$ -	\$ -
Franchise taxes		867,017		50,250	-	-	-
Intergovernmental		232,049		700,252	-	-	95,004
Grants and contributions		5,057		1,178,906	-	-	-
Charges for services		310,734		333,764	-	-	-
Licenses and fees		378,089		-	-	-	-
Fines and forfeits		205,114		-	-	-	-
Assessments		-		-	-	102,263	-
System development charges		-		95,454	-	-	-
Investment earnings		32,113		18,896	-	9,964	-
Other revenues		50,497		6,998	-	-	-
Total revenues		4,487,395		2,384,520		112,227	95,004
Expenditures:							
Current:							
General government		1,349,857		_	_	400	_
Public safety		2,252,592		_	_	-	_
Culture and recreation		124,600		_	_	-	_
Economic development		668,662		_	195,982	-	_
Highways and streets		-		322,250	-	-	_
Capital outlay		286,306		2,778,174	501,577	-	_
Debt service:		_00,000		_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	33.,3		
Principal		53,335		173,028	_	50,000	72,696
Interest		13,757		43,485	_	46,155	95,004
Total expenditures		4,749,109		3,316,937	697,559	96,555	167,700
Excess (deficiency) of revenues							
over (under) expenditures		(261,714)		(932,417)	(697,559)	15,672	(72,696)
over (under) experialitales		(201,711)	-	(002,111)	(001,000)	10,072	(12,000)
Other Financing Sources (Uses):							
Transfers in		888,900		-	1,835,700	-	-
Transfers out		(666,000)		(267,800)	-	-	-
Loan proceeds		-		491,958	-	-	2,125,363
Total other financing sources (uses)	_	222,900		224,158	1,835,700		2,125,363
Net change in fund balances		(38,814)		(708,259)	1,138,141	15,672	2,052,667
Fund Balances:							
Beginning of year, as restated (see note IV.D.)		1,892,929		1,443,587	(181,365)	532,403	1,574,637
End of year	\$	1,854,115	\$	735,328	\$ 956,776	\$ 548,075	\$ 3,627,304

			Nonmajor								
F	FURA Debt	Go	vernmental								
	Service		Funds		Total						
	_										
\$	361,324	\$	505,704	\$	3,273,753						
	-		-		917,267						
	_		231,307		1,258,612						
	_		-		1,183,963						
	_		151,473		795,971						
	_		-		378,089						
	_		_		205,114						
	_		_		102,263						
	_		_		95,454						
	1,045		3,740		65,758						
	1,010		-		57,495						
_	262.260	_	902 224	_							
	362,369		892,224	_	8,333,739						
	-		-		1,350,257						
	_		607,112		2,859,704						
	_		· -		124,600						
	_		147,184		1,011,828						
	_		-		322,250						
	_		16,500		3,582,557						
			7.0,000		-,,						
	-		164,094		513,153						
	95,004		20,717		314,122						
	95,004		955,607		10,078,471						
_	267,365	_	(63,383)		(1,744,732)						
	-		519,900		3,244,500						
	(1,835,700)		(345,500)		(3,115,000)						
_		_			2,617,321						
	(1,835,700)		174,400		2,746,821						
	(1,568,335)		111,017		1,002,089						
	(1,377,652)		262,865		4,147,404						
\$	(2,945,987)	\$	373,882	\$	5,149,493						
Ψ	(2,010,001)	Ψ	070,002	Ψ	5,115,155						

Reconciliation of the Statement of Revenues, Expenditures, And Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2017

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - governmental funds

\$1,002,089

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Change in unavailable revenues

(10,099)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Change in:

Compensated absences \$ (41,311)
Accrued interest payable 5,671
Expenses related to pension obligations (734,884)

(770,524)

Capital outlays are reported as expenditures in governmental funds.

However, the Statement of Activities allocates the cost of capital outlays over their estimated useful lives as depreciation expense.

Expenditures for capital assets
Current year depreciation

2,423,322

3,401,455

(978, 133)

Proceeds from the issuance of long-term debt provide current financial resources to governmental funds and are reported as other financing sources. In the same way, repayments of long-term debt use current financial resources and are reported as expenditures in governmental funds. However, neither the receipt of debt proceeds nor the payment of debt principal affect the Statement of Activities, but are reported as increases and decreases in noncurrent liabilities in the Statement of Net Position.

Proceeds from issuance of debt (2,617,321)
Repayment of long-term debt 513,153
Amortization of premiums 1,472

(2,102,696)

Change in net position of governmental activities

\$ 542,092

PROPRIETARY FUNDS Statement of Net Position June 30, 2017

	Enterprise Funds										
					Events		Public Works				
	Water	Wastewater	Stormwater	Airport	Center	Total	Admin				
ASSETS											
Current assets:											
Cash and cash equivalents	\$ 2,155,583	\$ 1,042,200	\$ 811,930	\$ 73,373	\$ 358,259	\$ 4,441,345	\$ 2,279,548				
Accounts receivable, net	190,269	282,122	51,016	· · · · · · · -	-	523,407	· · · · · · · · · · · · · · · · · · ·				
Inventory, at cost	60,532	16,882	-	17,177	-	94,591	=				
Total current assets	2,406,384	1,341,204	862,946	90,550	358,259	5,059,343	2,279,548				
Noncurrent assets:											
Notes receivable Capital assets:	6,814	68,418	16,370	-	-	91,602	-				
Nondepreciable assets	1,227,549	964,692	585,748	1,365,074	270,224	4,413,287	1,637,676				
Depreciable assets, net	6,856,693	15,366,052	1,251,304	1,295,511	1,885,021	26,654,581	-				
Total noncurrent assets	8,091,056	16,399,162	1,853,422	2,660,585	2,155,245	31,159,470	1,637,676				
Total assets	10,497,440	17,740,366	2,716,368	2,751,135	2,513,504	36,218,813	3,917,224				
DEFERRED OUTFLOWS OF RESOU											
Related to pensions	37,280	98,016	7,061		73,675	216,032	128,647				
LIABILITIES											
Current liabilities:											
Accounts payable and											
accrued expenses	52,107	63,847	5,283	37,049	12,578	170,864	248,135				
Interest payable	7,452	18,525	639	-	-	26,616	8,761				
Compensated absences	14,432	17,149	1,545	-	24,907	58,033	39,059				
Current portion of long-term debt	106,207	1,059,875	15,014			1,181,096	124,743				
Total current liabilities	180,198	1,159,396	22,481	37,049	37,485	1,436,609	420,698				
Noncurrent liabilities:											
Net pension liability	109,494	287,878	20,737	-	216,390	634,499	377,843				
Long-term debt	1,867,422	6,880,215	244,392			8,992,029	3,110,420				
Total liabilities	2,157,114	8,327,489	287,610	37,049	253,875	11,063,137	3,908,961				
, star hashings											
DEFERRED INFLOWS OF RESOURCE											
Related to pensions	5,938	15,609	1,124		11,733	34,404	20,488				
NET POSITION											
Net investment in capital assets Restricted for:	6,110,613	8,390,654	1,577,646	2,660,585	2,155,245	20,894,743	(1,597,487)				
System development	145,098	697,694	202,345	-	-	1,045,137	-				
Events Center, nonexpendable	-	-	-	-	78,405	78,405	-				
Unrestricted	2,115,957	406,936	654,704	53,501	87,921	3,319,019	1,713,909				
Total net position	\$ 8,371,668	\$ 9,495,284	\$ 2,434,695	\$ 2,714,086	\$ 2,321,571	25,337,304					
Reconciliation to Business-type Activiti Net position of internal service fun						116,422					
Net Position of Business-Type						\$ 25,453,726					
iver rosition of business-Type	- Activities					ψ 20,400,120					

## PROPRIETARY FUNDS

Statement of Revenues, Expenses and Changes in Net Position For the Year Ended June 30, 2017

Internal

Enterprise Funds											Service		
	-	Events											ıblic Works
	Water	٧	Vastewater	St	ormwater		Airport		Center		Total		Admin
Operating Revenues							•						
Charges for services	\$ 2,107,055	\$	3,112,244	\$	527,795	\$	93,437	\$	335,499	\$	6,176,030	\$	12,000
Other revenue	19,402	Ψ	1,874	*	414	Ψ	70,800	Ψ	3,554	*	96,044	Ψ	165
Total operating revenues	2,126,457	_	3,114,118		528,209		164,237	_	339,053	_	6,272,074		12,165
Operating Expenses													
Personal services	305,969		322,730		53,409		-		390,930		1,073,038		621,866
Materials and services	465,722		662,657		43,131		71,902		411,367		1,654,779		108,787
Depreciation	524,845		837,373		50,177		79,353	_	130,569		1,622,317		<u>-</u>
Total operating expenses	1,296,536	_	1,822,760		146,717	_	151,255	_	932,866	_	4,350,134		730,653
Operating income (loss)	829,921		1,291,358		381,492		12,982	_	(593,813)		1,921,940		(718,488)
Nonoperating Revenues (Expenses)													
Grants and contributions	-		-		-		-		126,208		126,208		-
Interest income	14,655		55,141		1,189		1,366		6,696		79,047		-
Interest expense	(44,977)	_	(152,433)		(2,152)		(1,138)	_		_	(200,700)		(53,869)
Total nonoperating revenues													
(expenses)	(30,322)	_	(97,292)		(963)	_	228		132,904	_	4,555		(53,869)
Income (loss) before													
contributions & transfers	799,599		1,194,066		380,529		13,210		(460,909)		1,926,495		(772,357)
Capital Contributions and Transfers													
System development charges	117,648		119,906		78,844		-		-		316,398		-
Capital contributions	-		-		-		-		181,101		181,101		-
Loan proceeds	-		-		-		-		-		-		-
Transfers in	-		-		-		25,000		298,600		323,600		849,300
Transfers out	(547,900)		(563,300)		(120,800)	_	(22,500)	_	(47,900)		(1,302,400)		<u> </u>
Change in net position	369,347		750,672		338,573		15,710		(29,108)		1,445,194		76,943
Net Position:													
Beginning of year, as restated													
(see note IV.D.)	8,002,321	_	8,744,612		2,096,122		2,698,376	_	2,350,679				39,479
End of year	\$ 8,371,668	\$	9,495,284	\$	2,434,695	\$	2,714,086	\$	2,321,571			\$	116,422
Reconciliation to Business-type Activities													
Change in net position of internal s	ervice funds										76,943		
Change in Net Position of Bus	iness-Type Act	ivitie	es							\$	1,522,137		

PROPRIETARY FUNDS Statement of Cash Flows For the Year Ended June 30, 2017

			Enterprise	Funds			Internal Service
			· ·		Events		Public Works
	Water	Wastewater	Stormwater	Airport	Center	Total	Admin
CASH FLOWS FROM OPERATING ACTIV	/ITIES						
Receipts from customers	\$ 2,139,230	\$ 3,120,634	\$ 526,146	\$ 164,237	\$ 339,053	\$ 6,289,300	\$ 12,165
Payments to suppliers and contractors	(538,910)	(921,700)	(41,746)	(46,056)	(427,098)	(1,975,510)	132,822
Payments to employees	(308,460)	(326,808)	(62,280)		(321,467)	(1,019,015)	(456,897)
Net cash provided by (used in)							
operating activities	1,291,860	1,872,126	422,120	118,181	(409,512)	3,294,775	(311,910)
CASH FLOWS FROM NONCAPITAL							
FINANCING ACTIVITIES							
Transfers in	=	=	-	25,000	298,600	323,600	849,300
Transfers out	(547,900)	(563,300)	(120,800)	(22,500)	(47,900)	(1,302,400)	
Net cash provided by (used in)							
noncapital financing activities	(547,900)	(563,300)	(120,800)	2,500	250,700	(978,800)	849,300
CASH FLOWS FROM CAPITAL AND REL FINANCING ACTIVITIES	ATED						
System development charges received	119,143	139,756	83,060	-	-	341,959	-
Acquisition of capital assets	(1,535,933)	(659,016)	(561,110)	-	(33,639)	(2,789,698)	(1,539,094)
Principal paid on debt	(97,642)	(1,024,516)	(14,239)	(48,472)	-	(1,184,869)	(64,837)
Interest paid on debt	(44,550)	(180,872)	(2,695)	(2,666)	-	(230,783)	(45,196)
Proceeds from debt issuance	1,390,721	=	-	-	-	1,390,721	3,291,958
Grants and contributions received					126,208	126,208	
Net cash used in capital and	(400,004)	(4.704.040)	(40.4.00.4)	(54.400)	00.500	(0.040.400)	4 0 4 0 0 0 4
related financing activities	(168,261)	(1,724,648)	(494,984)	(51,138)	92,569	(2,346,462)	1,642,831
CASH FLOWS FROM INVESTING ACTIVI							
Interest and dividends received	14,655	55,141	1,189	1,366	6,696	79,047	
Net change in cash and cash equivalents	590,354	(360,681)	(192,475)	70,909	(59,547)	48,560	2,180,221
Cash and cash equivalents:							
Beginning of year	1,565,229	1,402,881	1,004,405	2,464	417,806	4,392,785	99,327
End of year	\$ 2,155,583	\$ 1,042,200	\$ 811,930	\$ 73,373	\$ 358,259	\$ 4,441,345	\$ 2,279,548

Continued on next page

PROPRIETARY FUNDS

Statement of Cash Flows, Continued For the Year Ended June 30, 2017

				Busines	s-Ty	pe Activitie	s -	Enterprise	Funds			G	overnmental Activities
		Water	Wastewater		Stormwater		Airport		Events Center		Total		ublic Works Admin
Reconciliation of operating income (loss) net cash provided by (used in) operating activities:													
Operating income (loss)	\$	829,921	\$	1,291,358	\$	381,492	\$	12,982	\$ (593,813)	\$	1,921,940	\$	(718,488)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:													
Depreciation		524,845		837,373		50,177		79,353	130,569		1,622,317		-
Net increase of expense under													
GASB 68		29,273		33,955		5,544		-	76,827		145,599		137,049
(Increase) decrease in assets:						<b>.</b>							
Receivables		12,773		6,516		(2,063)		-	-		17,226		-
Inventory		(2,466)		-		-		(9,598)	-		(12,064)		-
Increase (decrease) in liabilities:													
Accounts payable and accrued													
expenses		(70,722)		(259,043)		1,385		35,444	(15,731)		(308,667)		241,609
Payroll and related expenses		(31,764)	_	(38,033)		(14,415)	_		(7,364)	_	(91,576)	_	27,920
Net cash provided by (used in)													
operating activities	\$ ^	1,291,860	\$	1,872,126	\$	422,120	\$	118,181	\$ (409,512)	\$	3,294,775	\$	(311,910)

## City of Florence, Oregon

## FIDUCIARY FUNDS

# Statement of Fiduciary Net Position June 30, 2017

	Ager	ncy Fund
ASSETS		
Cash and cash equivalents	\$	45,990
LIABILITIES		
Amount held for others	\$	45,990

Notes to the Financial Statements

June 30, 2017

## Note I - Summary of Significant Accounting Policies

## A. Reporting Entity

The City is a municipal corporation governed by an elected mayor and four-member council. As required by Generally Accepted Accounting Principles these financial statements present the government and its component unit, the Florence Urban Renewal Agency, a separate legal entity for which the City is considered to be financially accountable.

Blended component unit. The Florence Urban Renewal Agency was formed to plan, direct, and manage certain projects within Florence. Pursuant to ORS 457.055 and under Lane County's order No. 86-8-27-1H, the City Council has appointed a nine member board as the governing body of the Agency. The Agency was formed by the City as a separate legal entity to implement the programs in the revitalization plan of the City. Upon completion, all projects constructed become assets of the City. The Florence Urban Renewal Agency General Fund and Florence Urban Renewal Agency Debt Service Fund are reported as governmental funds. Separate financial statements for the Florence Urban Renewal Agency can be obtained from the City.

## B. Government-Wide and Fund Financial Statements

The government-wide financial statements display information about the reporting government as a whole. These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the statement of net position and the statement of activities.

The statement of net position presents information on all of the City's assets, net outflows of resources, liabilities, and net inflows of resources, with the difference between them reported as net position.

The statement of activities demonstrates the degree to which the direct and allocated indirect expenses of a given function or program are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or program. *Indirect expenses* are those costs, usually administrative in nature, that support all City functions, programs, and enable direct services to be provided. *Program revenues* include 1) fees, fines, and charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements. Nonmajor funds are aggregated in a single column on these statements.

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide and proprietary funds financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and *available*. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Notes to the Financial Statements
June 30, 2017

## Note I - Summary of Significant Accounting Policies, Continued

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation, Continued

The City reports the following major governmental funds:

- General Fund. This is the government's primary operating fund. It accounts for all of the financial
  operations of the City except those required to be accounted for in another fund. Principal sources of
  revenue are property taxes, franchise taxes, and state shared revenues. Primary expenditures are for
  general government and public safety.
- Street Program. This program reports activity from the following budgeted funds:

Street Fund. This was established as a requirement of Oregon Revised Statues 366.815. Monies received from the State of Oregon (gasoline tax apportionment), the City's street maintenance fee, and grants are the major sources of revenue. These monies are to be used exclusively for the construction, reconstruction, improvement, repair, maintenance, operation and use of public highways, roads, streets, sidewalks, bike lanes, and paths.

Street System Development Fund. This fund is used to account for major street improvements. The primary source of revenues is street system development fees on new construction within the City.

- FURA General Fund. This fund accounts for the activities associated with the City's Urban Renewal Plan. The primary resources are debt proceeds, grants and developer contributions.
- Spruce Street LID Bond Fund. This fund is used to account for special assessment revenue from a local improvement district (LID) and the servicing of related bonded debt incurred for the improvement of Spruce Street.
- City FURA Debt Service Fund. This fund accounts for the issuance and repayment of a \$3.7 million Full Faith and Credit Obligation issued by the City and loaned to FURA. The source of repayment are payments from FURA.
- FURA Debt Service Fund. This fund accounts for the repayment of debt issued to finance the urban renewal agency's projects and programs. The primary revenue source is property taxes.

Additionally, the City reports the following nonmajor funds within the governmental fund type:

Special revenue funds account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specific purposes.

Debt service funds account for the servicing of general long-term debt. Revenue sources are property taxes levied for general obligation bonds and other general governmental revenues.

The City reports the following major proprietary funds:

• Water Operations. This program reports activity from the following budgeted funds:

Water *Fund*. This fund accounts for the financial activities of the city-owned water utility operations. Sales of water and related charges are the major revenue sources.

Water Systems Development Fund. This fund accounts for monies accumulated from water systems development charges for facility expansion or improvement. The use of these funds is restricted by State statute and City ordinance.

Notes to the Financial Statements

June 30, 2017

## Note I - Summary of Significant Accounting Policies, Continued

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation, Continued

• Wastewater Operations. This program reports activity from the following budgeted funds:

*Wastewater Fund.* This fund accounts for the financial activities of the city-owned sewer service. Wastewater charges are the major revenue sources.

Water Systems Development Fund. This fund accounts for monies accumulated from wastewater systems development charges for facility expansion or improvement. The use of these funds is restricted by State statute and City ordinance.

Stormwater Operations. This program reports activity from the following budgeted funds:

Stormwater Operations Fund. This fund accounts for the financial activities of the city-owned storm drainage system. Revenues consist primarily of stormwater charges.

Stormwater Systems Development Fund. This fund accounts for monies accumulated from storm drainage systems development charges for facility expansion or improvement. The use of these funds is restricted by State statute and City ordinance.

• Events Center Operations. This program reports activity from the following budgeted funds:

Events Center Operations Fund. This fund is used to account for the activities financed and operated for the Florence Events Center.

Events Center Debt Service Fund. This fund is used to account for the payment of the bonded debt incurred to construct the Events Center that opened its doors in 1996. The obligation was paid and the balance transfered to the Event Center Operations Fund.

• Airport Operations. This fund administers all airport operations for the City.

Additionally, the City reports an *internal service fund* to account for the service the Public Works Administration Fund provides to other funds of the City. The internal service fund primarily operates for the benefit of the enterprise funds and is reported with Business-type Activities on the statement of activities.

The agency funds are used for tracking of activities for the Municipal Court and the Senior Center agency funds. The assets are held in trust for individuals, private organizations, or other organizations.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. The City allocates charges as reimbursement for services provided by the general fund in support of those functions based on levels of service provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These charges are included in direct program expenses.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services. Significant operating expenses include personnel, contracted services, repairs and maintenance, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Notes to the Financial Statements

June 30, 2017

## Note I - Summary of Significant Accounting Policies, Continued

#### D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

## 1. Cash and Investments

For the purposes of the statement of cash flows, the City considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

Investments included in cash and cash equivalents are reported at fair value. The City invests in the State of Oregon Local Government Investment Pool, which is authorized by Oregon Revised Statutes. Interest earned from pooled investments is allocated based on a fund's portion of the total investment balance. The City maintains depository insurance under federal depository insurance funds and state and financial institution collateral pools for its cash deposits and investments, except the Local Government Investment Pool, which is exempt from statutes requiring such insurance.

## 2. Receivables and Payables

Service and property taxes receivables that meet the measurable and available criteria for revenue recognition are accrued as revenue in the governmental funds financial statements. Receivables in the government-wide and proprietary fund financial statements are accrued as revenue when earned. In governmental funds, any revenues not meeting the revenue recognition criteria are offset by unavailable revenue accounts.

Special assessments receivable in the governmental funds and proprietary funds are recognized at the time the property owners are assessed for property improvements. In governmental funds special assessments receivable are offset by unavailable revenue accounts and, accordingly, have not been recognized as revenue.

Property taxes are levied and become a lien on July 1st. Property taxes are assessed in October and tax payments are due November 15th of the same year. Under the partial payment schedule, the first one-third of taxes are due November 15th of the same year, the second one-third on February 15th, and the remaining one-third on May 15th. A three percent discount is allowed if full payment is made by November 15th and a two percent discount is allowed if two-thirds payment is made by November 15th. Taxes become delinquent if not paid by the due date and interest accrues after each trimester at a rate of one percent per month. Property foreclosure proceedings are initiated four years after the due date.

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

In the government-wide financial statements any residual balances outstanding between the governmental and business-type activities are reported as "internal balances."

#### 3. Inventories and Prepaid Items

Inventories of materials and supplies in the proprietary funds are stated at cost, on a first-in, first-out basis, and charged to expense as used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Notes to the Financial Statements
June 30, 2017

## Note I - Summary of Significant Accounting Policies, Continued

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance, Continued

## 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, street lights, etc.) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are charged to expenditures as purchased in the governmental fund statements, and capitalized in the proprietary fund statements. Capital assets are recorded at historical cost, or estimated historical cost if actual cost is not available. Donated capital assets are recorded at their estimated fair market value at the time received. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more, and having useful lives extending beyond a single reporting period. Additions or improvements and other capital outlays that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest costs were capitalized during the year ended June 30, 2017.

Depreciation on exhaustible assets is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position and is provided on the straight-line basis over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Improvements	25
Infrastructure	25 - 40
Vehicles	5
Furniture & Equipment	5

Monthly depreciation is taken in the year the assets are acquired or retired. Gains and losses from sales or retirements of capital assets are included in operations of the current period.

## 5. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government-wide statements and the enterprise funds report deferred outflows of resources related to pensions.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City reports two types of deferred inflows. Unavailable revenues, which arises only under a modified accrual basis of accounting, are reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes, assessments and notes receivable. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The government-wide statements and the enterprise funds report deferred inflows of resources related to pensions.

A detailed description of deferred outflows and inflows of resources related to pensions and how they are calculated can be found in note III.F.

Notes to the Financial Statements
June 30, 2017

## Note I - Summary of Significant Accounting Policies, Continued

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance, Continued

## 6. Compensated Absences

Accumulated vested vacation pay is accrued as it is earned. For governmental funds, accumulated vested vacation pay is maintained separately and represents a reconciling item between the fund level and government-wide presentations. No liability is recorded for non-vesting accumulating rights to receive sick pay benefits. Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it.

Funds used to liquidate accrued compensated absences include the general fund, street fund, water fund, wastewater fund, event center fund, stormwater fund, and public works administration fund.

## 7. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the bonds-outstanding method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures in the year the debt is issued.

#### 8. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 9. Net Position Flow Assumptions

Sometimes the City will fund outlays for a particular resource from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Notes to the Financial Statements
June 30, 2017

#### Note I - Summary of Significant Accounting Policies, Continued

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance, Continued

### 10. Fund Balance Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 11. Fund Balance Policies

In the fund financial statements, the fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The fund balance classifications are:

Nonspendable - resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories, prepaids and deposits, and assets held for sale.

Restricted - constraints placed on the use of resources are either: (a) externally imposed by creditors (such as through debt covenants), grants, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed* - Includes items committed by the City Council, by formal council action. Commitments of fund balance must be made prior to the end of the fiscal year.

Assigned - Includes items assigned for specific uses, authorized by the City. Assignments of fund balance can be done at any time, including after the fiscal year end date.

Unassigned - resources that have not been restricted, committed, or assigned within the General Fund. This classification is also used to report any negative fund balance amounts in other governmental funds.

#### 12. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### Note II - Stewardship, Compliance, and Accountability

#### A. Budgetary Information

Annual budgets are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 - Local Budget Law).

A budget is prepared in the early winter preceding the fiscal year the budget will be used. The City is required to budget for all funds. The budget committee, with public input, deliberates and approves the budget for transmittal to the City Council in early spring. After public notices and a hearing, the final budget is adopted, appropriations made, and a tax levy declared no later than June 30.

Notes to the Financial Statements

June 30, 2017

### Note II - Stewardship, Compliance, and Accountability, Continued

### A. Budgetary Information, Continued

The City Council resolution adopting the budget and authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriation. Appropriations lapse as of year-end.

Expenditures cannot legally exceed appropriations except in the case of grants which could not be estimated at the time of budget adoption. Supplemental appropriations and appropriation transfers may occur with notice and City Council action.

### **B.** Excess of Expenditures Over Appropriations

For the year ended June 30, 2017, expenditures exceeded appropriations as follows:

Fund	Appropriation Category	Amount			
Street	Capital Outlay	\$	218,174		
Street	Debt Service		19,513		
City FURA Debt Service	Debt Service		27,700		
FURA Debt Service	Debt Service		39,900		
911 Emergency	Personal services		9,531		
Water	Debt service		1,492		
Events Center	Materials and services		23,367		
<b>Events Center Debt Service</b>	Transfers out		956		
Public Works Admin	Debt service		33		

### Note III - Detailed Notes On All Funds

#### A. Deposits and Investments

The City maintains a cash and investment pool for its cash and cash equivalents in which each fund participates. Cash and investments comprise the following as of June 30, 2017:

Cash on hand Cash in bank LGIP Oregon Community Foundation Total	\$ 1,100 615,412 11,140,594 78,405 \$ 11,835,511
Cash and investments are reported as follows:	
Governmental activities Business-type activities Agency funds Total	\$ 5,068,628 6,720,893 45,990 \$ 11,835,511

Notes to the Financial Statements
June 30, 2017

#### Note III - Detailed Notes On All Funds, Continued

### A. Deposits and Investments, Continued

Deposits. All deposits not covered by FDIC insurance are covered by the Public Funds Collateralization Program ("PFCP") of the State of Oregon. The PFCP is a shared liability structure for participating bank depositories. Barring any exceptions, a bank depository is required to pledge collateral valued at least 10% of their quarter-end public fund deposits if they are well capitalized, 25% of their quarter-end public fund deposits if they are adequately capitalized, or 110% of their quarter-end public fund deposits if they are undercapitalized or assigned to pledge 110% by the Office of State Treasurer. In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities.

State statutes authorize the City of Florence to invest in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, and the State Treasure's Oregon Local Government Investment Pool, among others. The City has no investment policy that would further limit its investment choices.

All investments of the City shall be made in accordance with Oregon Revised Statutes: ORS 294.035 (Investment of surplus funds of political subdivisions; approved investments), ORS 294.040 (Restriction on investments under ORS 294.035), ORS 294.135 (Investment maturity dates), ORS 294.145 (Prohibited conduct for custodial officer), ORS 294.805 to 294.895 (Local Government Investment Pool). Any revisions or extensions of these sections of the ORS shall be assumed to be part of this investment policy immediately upon being enacted.

The Oregon Local Government Investment Pool (LGIP) is an open-ended, no-load diversified portfolio offered to any municipality, political subdivision or public corporation of the State that by law is made the custodian of, or has control of, any public funds. The Office of the State Treasurer (OST) manages the LGIP. The LGIP is commingled with other State funds in the Oregon Short-Term Fund (OSTF). The OSTF is not managed as a stable net asset value fund; therefore, the preservation of principal is not assured. Additional information about the OSTF can be obtained at <a href="https://www.ost.state.or.us">www.ost.state.or.us</a> and <a href="https://www.ost.state.or.us">www.oregon.gov/treasury</a>.

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. At June 30, 2017, the City's deposits were covered and collateralized by federal depository insurance and the PFCP.

#### B. Allowance for doubtful accounts

Uncollected taxes and assessments are deemed to be substantially collectible or recoverable through liens. Therefore, no allowance for uncollectible accounts has been established.

Accounts receivable for business-type activities are reported net of an allowance of doubtful accounts as follows as of June 30, 2017:

Water operations	\$ 26,123
Wastewater operations	34,417
Stormwater operations	 6,402
Total allowance for doubtful accounts	\$ 66,942

Notes to the Financial Statements

June 30, 2017

# Note III - Detailed Notes On All Funds, Continued

# C. Capital Assets

Capital asset activity for the year ended June 30, 2017 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Governmental activities: Capital assets, not being depreciated: Land Construction in progress	\$ 970,282 389,073	\$ - <u>3,310,328</u>	\$ <u>-</u>	\$ <u>-</u>	\$ 970,282 3,699,401
Total capital assets, not being depreciated	1,359,355	3,310,328			4,669,683
Capital assets, being depreciated: Buildings and improvements Equipment and vehicles Infrastructure	8,704,715 2,586,477 11,637,388	91,128 		- - -	8,704,715 2,677,605 11,637,388
Total capital assets, being depreciated	22,928,580	91,128			23,019,708
Less accumulated depreciation for: Buildings and improvements Equipment and vehicles Infrastructure	(3,454,464) (1,780,118) (5,471,204)	(252,614) (234,179) (491,340)	- - -	- - -	(3,707,078) (2,014,297) (5,962,544)
Total accumulated depreciation	(10,705,786)	(978,133)			(11,683,919)
Total capital assets, being depreciated, net	12,222,794	(887,005)			11,335,789
Governmental activities capital assets, net	\$ 13,582,149	\$ 2,423,323	\$ -	\$ -	\$ 16,005,472

Notes to the Financial Statements

June 30, 2017

# Note III - Detailed Notes On All Funds, Continued

# C. Capital Assets, Continued

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Business-type activities: Capital assets, not being depreciated: Land Construction in progress	\$ 1,687,327 949,102	\$ 181,101 3,471,996	\$ -	\$ - (238,563)	\$ 1,868,428 4,182,535
Total capital assets, not being depreciated	2,636,429	3,653,097		(238,563)	6,050,963
Capital assets, being depreciated: Buildings and improvements Utility systems Equipment and vehicles Infastructure	27,547,400 12,871,568 3,374,448 7,873,181	249,999 49,748 334,177 222,872	- - -	- - 12,218 <u>226,345</u>	27,797,399 12,921,316 3,720,843 8,322,398
Total capital assets, being depreciated	51,666,597	856,796		238,563	52,761,956
Less accumulated depreciation for: Buildings and improvements Utility systems Equipment and vehicles Infastructure	(13,460,102) (7,742,757) (2,351,216) (930,983)	(808,762) (298,075) (200,300) (315,180)	- - -	- - - -	(14,268,864) (8,040,832) (2,551,516) (1,246,163)
Total accumulated depreciation	(24,485,058)	(1,622,317)			(26,107,375)
Total capital assets, being depreciated, net	27,181,539	(765,521)		238,563	26,654,581
Business-type activities capital assets, net	\$ 29,817,968	<u>\$ 2,887,576</u>	\$ -	<u>\$</u>	\$ 32,705,544

Notes to the Financial Statements
June 30, 2017

# Note III - Detailed Notes On All Funds, Continued

# C. Capital Assets, Continued

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	92,983
Public safety		226,949
Culture and recreation		43,532
Economic development		24,051
Highways and streets		590,618
Total depreciation expense - governmental activities	<u>\$</u>	978,133
Business-type activities:		
Water operations	\$	524,845
Wastewater operations		837,373
Stormwater operations		50,177
Airport		79,353
Events Center		130,569
Total depreciation expense - business-type activities	\$	1,622,317

Notes to the Financial Statements

June 30, 2017

#### Note III - Detailed Notes On All Funds, Continued

### D. Interfund Receivables, Payables, and Transfers

### **Interfund Transfers**

The interfund transfer activity for the year ended June 30, 2017 was as follows:

	Transfers In:										
			Public								
		FURA	Govern-			Works					
	General	General	mental		Events	Admin					
	Fund	Fund	Funds	Airport	Center	Fund	Totals				
Transfers Out:											
General Fund	\$ -	\$ -	\$519,900	\$25,000	\$ 80,000	\$ 41,100	\$ 666,000				
Streets Program	105,500	-	-	-	-	162,300	267,800				
FURA Debt Service	-	1,835,700	-	-	-	-	1,835,700				
Nonmajor Governmental											
Funds	126,900	-	-	-	218,600	-	345,500				
Water Operations	260,300	-	-	-	-	287,600	547,900				
Wastewater Operations	269,000	-	-	-	-	294,300	563,300				
Stormwater Operations	68,500	-	-	-	-	52,300	120,800				
Airport	10,800	-	-	-	-	11,700	22,500				
Events Center	47,900						47,900				
Totals	\$ 888,900	\$1,835,700	\$519,900	\$25,000	\$298,600	\$349,300	\$4,417,400				

Transfers are budgeted for, and made, to reimburse the General Fund and the Public Works Administrative Fund for administrative charges. In addition, transfers are budgeted and made to move financial resources from the Transient Room Tax Fund and the Events Center Fund to fund operations.

#### **Interfund Advances**

The City entered into an intergovernmental agreement with the Florence Urban Renewal Agency (FURA), agreeing to draw \$3.7 million on its tax-exempt non-revolving line of credit with Banner Bank and loan the funds to FURA. Interest and principal are due to the City based upon the terms set forth by the Bank on the City's obligation. The funds were used by FURA to refinance existing debt and complete projects as described in the Florence Urban Renewal Plan.

The City established the City FURA Debt Service Fund to track the portion of the obligation FURA borrowed. At June 30, 2017 the FURA Debt Service Fund owed the City FURA Debt Service Fund \$3,227,292.

Notes to the Financial Statements

June 30, 2017

# Note III - Detailed Notes On All Funds, Continued

# E. Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2017 was as follows:

		Beginning Balance Additions		Reductions		Ending Balance		_	Due Within One Year	
Governmental Activities: Bonds payable Notes payable Line of credit	\$	3,173,387 261,470 2,382,679	\$	- - 2,617,321	\$	(262,281) (121,871) (130,473)	\$	2,911,106 139,599 4,869,527	\$	264,711 88,125 254,914
Total long-term debt Compensated absences	_	5,817,536 208,822		2,617,321 250,133		(514,625) (208,822)		7,920,232 250,133		607,750 250,133
Governmental activities long-term liabilities	<u>\$</u>	6,026,358	\$	2,867,454	<u>\$</u>	(723,447)	<u>\$</u>	8,170,365	\$	857,883
Business-Type Activities: Bonds payable Notes payable Line of credit	\$	4,985,611 4,899,367 117,321	\$	- - 4,682,679	\$	(784,870) (397,512) (94,308)	\$	4,200,741 4,501,855 4,705,692	\$	800,822 323,574 181,443
Total long-term debt Compensated absences	_	10,002,299 126,693		4,682,679 97,092		(1,276,690) (126,693)		13,408,288 97,092		1,305,839 97,092
Business-type activities long-term liabilities	\$	10,128,992	\$	4,779,771	\$	(1,403,383)	\$	13,505,380	\$	1,402,931

Notes to the Financial Statements
June 30, 2017

# Note III - Detailed Notes On All Funds, Continued

# E. Long-Term Liabilities, Continued

Bonds outstanding at June 30, 2017 were as follows:

	Governmental	Business-	
Purpose Purpose	Activities	Type Activities	
During 2010, the City issued \$8,750,000 of full faith and credit refunding obligations debt with \$8,310,000 at 3.064% and \$440,000 at 3.75%. This bond was used to fund projects for enterprise funds as well as governmental funds. \$600,000 was used by governmental funds and \$8,150,000 was used by enterprise funds. Bond principal and interest is payable semiannually through December 2030. The unamortized premium included in the balance of this bond is \$135,155.	\$ 456,503	\$ 3,668,653	
During 2010, the City issued \$1,478,000 of limited tax improvement bonds at 3.81% for the Spruce St LID. Semiannual payments are made from assessments on the property benefiting from the improvements. Bond principal and interest is payable semiannually through December 2030.	1,200,000	-	
During 2011, the City issued \$1,245,000 of full faith and credit refunding obligations debt at 4.14% for the Local Oregon Capital Assets Program (LOCAP). This bond was used to fund projects for enterprise funds as well as governmental funds. The governmental portion was \$558,980 and the enterprise funds portion was \$686,020. Bond principal and interest is payable semiannually through June 2031. The unamortized premium included in the balance of this bond is \$6,219.	434,131	532,088	
During 2013, the City issued \$1,460,000 of Water GO bonds for refunding of existing General Obligation Water Bonds for water system improvements. The bond pays interest of 2.11%. The bond matures in June 2022. Loan principal and interest is payable semiannually through June 2022.	820,472	-	
Total bonds outstanding Less current portion	2,911,106 (264,711)	4,200,741 (800,822)	
Long-term portion	\$ 2,646,395	\$ 3,399,919	

Notes to the Financial Statements
June 30, 2017

# Note III - Detailed Notes On All Funds, Continued

# E. Long-Term Liabilities, Continued

Notes payable outstanding at June 30, 2017 were as follows:

Purpose	Governmental Activities		-	Business- pe Activities
On November 26, 2012, the City received proceeds in the amount of \$595,000 from Siuslaw Bank to finance the purchase of vehicles and equipment. The government and business-type portions were \$340,000 and \$255,000, respectively. Loan principal and interest is payable semiannually at 3.5% through November 2017.	\$ 36	6,374	\$	27,281
On May 23 2014, the City received proceeds in the amount of \$400,000 from Oregon Pacific Bank to finance the street, water, and wastewater projects. The government and business-type portions were \$250,000 and \$150,000, respectively. Loan principal and interest is payable semiannually at 2.75% through May 2019.	103	3,225		63,196
On August 31, 2010, the City entered into a loan agreement with the Oregon Business Development Department to receive a loan in the amount of \$657,057 to permanently finance the Florence Wastewater Transmission Line & Intersection Improvements. Loan interest rate is variable between 2% and 4%. Loan principal and interest is payable annually through December 2034. The unamortized premium included in the balance of this bond is \$7,200.		-		543,290
On February 12, 2010, the City entered into an agreement with the State of Oregon Department of Environmental Quality for a loan in the amount of \$4,923,260 to finance rehabilitation to a major wastewater trunk sewer. Loan principal payments commenced upon completion of the project (June 24, 2013). The loan has a twenty year maturity (June 1, 2033) with loan fees of 0.5% of the outstanding balance payable annually.				3,868,088
Total notes outstanding Less current portion		9,599 3,125)		4,501,855 (323,574)
Long-term portion		1,474	\$	4,178,281

Notes to the Financial Statements
June 30, 2017

### Note III - Detailed Notes On All Funds, Continued

### E. Long-Term Liabilities, Continued

During 2017, the City amended its tax-exempt non-revolving line of credit with Banner Bank to increase the maximum limit to \$9,800,000. Annual principal and interest payments are required on June 1 and December 1. The interest rate for the line of credit is 2.92% through December 15, 2026, at which point the interest rate becomes variable, with a maximum rate of 5.25% through December 15, 2031, when the maximum rate increases to 7.25%. The minimum interest rate for years eleven through twenty is 2.75%. The line of credit has a scheduled maturity of December 1, 2026 for the outstanding balance allocated to the Street Project and December 1, 2036 for the remaining balances.

The projects funded by the line of credit and their balances at June 30, 2017 were as follows:

Purpose	Governmental Activities		Business- pe Activities
Street Project. Financing of improvements to the City's streets and related issuance costs in the original amount of \$1,300,000. This portion of the line of credit matures on December 1, 2026.	\$	1,242,223	\$ -
Agency Project. \$3,700,000 was allocated to finance and refinance the projects of the Florence Urban Renewal Agency. This portion of the line of credit matures on December 1, 2036.		3,627,304	-
Water Project. Financing of improvements to the City's water system and related issuance costs in the original amount of \$1,500,000. This portion of the line of credit matures on December 1, 2036.		-	1,470,529
Facility Project. Financing of the City's public works facility and related issuance costs in the original amount of \$3,300,000. This portion of the line of credit matures on December 1, 2036.		<u> </u>	3,235,163
Total line of credit outstanding Less current portion		4,869,527 (254,914)	4,705,692 (181,443)
Long-term portion	\$	4,614,613	\$ 4,524,249

Annual debt service requirements to maturity for long-term debt at June 30, 2017 are as follows:

		Governmer	ntal .	Activities	Business-Type Activities						
Year Ending June 30,	Principal		Interest		Principal			Interest			
2018	\$	607,750	\$	229,643	\$	1,305,839	\$	318,525			
2019		584,199		213,456		1,301,483		286,334			
2020		546,048		197,970		1,299,037		254,159			
2021		562,207		188,575		1,323,005		211,992			
2022		576,721		178,709		542,103		180,720			
2023 - 2027		2,234,960		685,830		2,866,084		762,161			
2028 - 2032		1,714,047		516,383		2,993,388		679,562			
2033 - 2037		1,094,300	_	210,880	_	1,777,349		283,582			
Total	\$	7,920,232	\$	2,421,446	\$	13,408,288	\$	2,977,035			

Notes to the Financial Statements
June 30, 2017

#### Note III - Detailed Notes On All Funds, Continued

#### F. Pension Plans

Employees of the City are provided with pensions through the Oregon Public Employees Retirement System (OPERS), a cost-sharing multiple-employer defined benefit pension plan. The Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at:

http://www.oregon.gov/pers/Pages/section/financial reports/financials.aspx.

#### **Benefits Provided**

1. Tier One/Tier Two Retirement Benefit (ORS Chapter 238)

Pension Benefits

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

#### Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

#### Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

Notes to the Financial Statements
June 30, 2017

#### Note III - Detailed Notes On All Funds, Continued

### F. Pension Plans, Continued

### Benefit Changes

After Retirement Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

### 2. OPSRP Pension Program (OPSRP DB)

#### Pension Benefits

The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

#### Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

#### Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

#### Benefit Changes After Retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

Notes to the Financial Statements

June 30, 2017

#### Note III - Detailed Notes On All Funds, Continued

#### F. Pension Plans, Continued

3. OPSRP Individual Account Program (OPSRP IAP)

#### Pension Benefits

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

#### Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

#### Recordkeeping

OPERS contracts with VOYA Financial to maintain IAP participant records.

#### **Contributions**

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2013 actuarial valuation as subsequently modified by 2015 legislated changes in benefit provisions. The rates based on a percentage of payroll, first became effective July 1, 2015. Employer contributions for the year ended June 30, 2017 were \$227,630 excluding amounts to fund employer specific liabilities. The rates in effect for the fiscal year ended June 30, 2017 were 10.52 percent for Tier One/Tier Two General Service Member, 10.52 percent for Tier One/Tier Two Police and Fire, 3.67 percent for OPSRP Pension Program General Services, 7.78 percent for OPSRP Police and Fire members and 6 percent for OPSRP Individual Account Program.

# Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017 the City reported a liability of \$3,684,227 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014 rolled forward to June 30, 2016. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2016, the City's proportion was 0.02733098 percent, which was a changed from its proportion measured as of June 30, 2015 of 0.02535152 percent.

Notes to the Financial Statements
June 30, 2017

### Note III - Detailed Notes On All Funds, Continued

### F. Pension Plans, Continued

For the year ended June 30, 2017 the City recognized pension expense of \$1,017,532. At June 30, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 178,171	\$ -
Change in assumptions	671,570	-
Net difference between projected and actual earnings on pension plan investments	37,957	-
Changes in proportionate share	167,002	80,670
Differences between City contributions and proportionate share of contributions	2,016	119,100
Subtotal before post-measurement date contributions	1,056,716	199,770
City contributions subsequent to the measurement date	 197,674	 
Total	\$ 1,254,390	\$ 199,770

Deferred outflows of resources related to pensions of \$197,674 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net pension liability or an increase in the net pension asset in the year ended June 30, 2017. Net deferred outflows (inflows) of resources of \$856,946 will be recognized in pension expense as follows:

Year Ended June 30,	
2018	\$ 160,430
2019	458,788
2020	306,501
2021	(79,146)
2022	10,373
Total	\$ 856,946

Notes to the Financial Statements

June 30, 2017

#### Note III - Detailed Notes On All Funds, Continued

### F. Pension Plans, Continued

### **Actuarial Assumptions**

The employer contribution rates effective July 1, 2013, through June 30, 2015, and effective July 1, 2015 through June 30, 2017, were set using the projected unit credit actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

The total pension liability in the December 31, 2014 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2014
Measurement Date	June 30, 2016
Experience Study Report	2014, published September 2015
Actuarial Cost Method	Entry Age normal
Actuarial Assumptions:	
Inflation Rate	2.50 percent
Long-Term Expected Rate of Return	7.50 percent
Discount Rate	7.50 percent
Project Salary Increases	3.50 percent overall payroll growth
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and Grade COLA
Mortality	Healthy retirees and beneficiaries: RP-2000 Sex-distinct, generational per Scale BB, with collar adjustments and setbacks as described in the valuation.
	Active Members: Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation.
	Disabled retirees: Mortality rates are a percentage (70% for males, 95% for females) of the RP-2000 Sex-distinct, generational per Scale BB, disabled mortality table.

Notes to the Financial Statements
June 30, 2017

#### Note III - Detailed Notes On All Funds, Continued

#### F. Pension Plans, Continued

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2014 Experience Study which reviewed experience for the four-vear period ending on December 31, 2014.

### Long-term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS' audited financial statements at:

http://www.oregon.gov/pers/docs/financial\_reports/2016\_cafr.pdf

### **Depletion Date Projection**

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the
  assumed rate return and there are no future changes in the plan provisions or actuarial methods and
  assumptions, which means that the projections would not reflect any adverse future experience which
  might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

Notes to the Financial Statements

June 30, 2017

#### Note III - Detailed Notes On All Funds, Continued

#### F. Pension Plans, Continued

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.50 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.50 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50 percent) or 1-percentage-point higher (8.50 percent) than the current rate:

	19	% Decrease	Di	scount Rate	•	1% Increase
		(6.50%)		(7.50%)		(8.50%)
Proportionate Share of Net Pension Liability (Asset)	\$	6,278,595	\$	3,684,227	\$	1,514,854

### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

#### **Changes in Assumptions and Other Inputs**

Changes in actuarial methods and assumptions implemented since the December 31, 2013 valuation are described in the 2014 Experience Study (Study), published September 2015.

Changes in assumptions from that Study are reported in the table of actuarial methods and assumptions, modifications to the allocation of actuarial accrued liabilities, administrative expense assumptions, healthcare cost inflation, and mortality tables can be found in the Study at:

http://www.oregon.gov/PERS/Documents/Financials/Actuary/2015/Experience-Study.pdf.

#### **Changes in Plan Provisions Subsequent to Measurement Date**

At its July 28, 2017 meeting, the PERS Board lowered the assumed earning rate from 7.5% to 7.2%, adding \$2.1 billion to the System's unfunded liability.

Notes to the Financial Statements

June 30, 2017

### **Note IV - Other Information**

#### A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. In 1981, the League of Oregon Cities joined together with the Association of Oregon Cities to form City County Insurance Services ("CCIS"), a public entity risk pool currently operating a common risk management and insurance program. The City pays an annual premium to CCIS for insurance coverage. Based on the experience of the City and CCIS, the City may be liable for an additional premium of up to 20% of its initial premium or it may receive a refund. The City has not had to pay an additional premium. Predetermined limits and deductible amounts are stated in the policy. Settled claims have not exceeded commercial insurance coverage in any of the past three years.

### **B.** Contingencies Under Grant Provisions

Under terms of federal and state grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under terms of the grants. Such audits could lead to reimbursement to the grantor agencies. The City believes disallowances, if any, will be immaterial.

### C. Contingent Liabilities

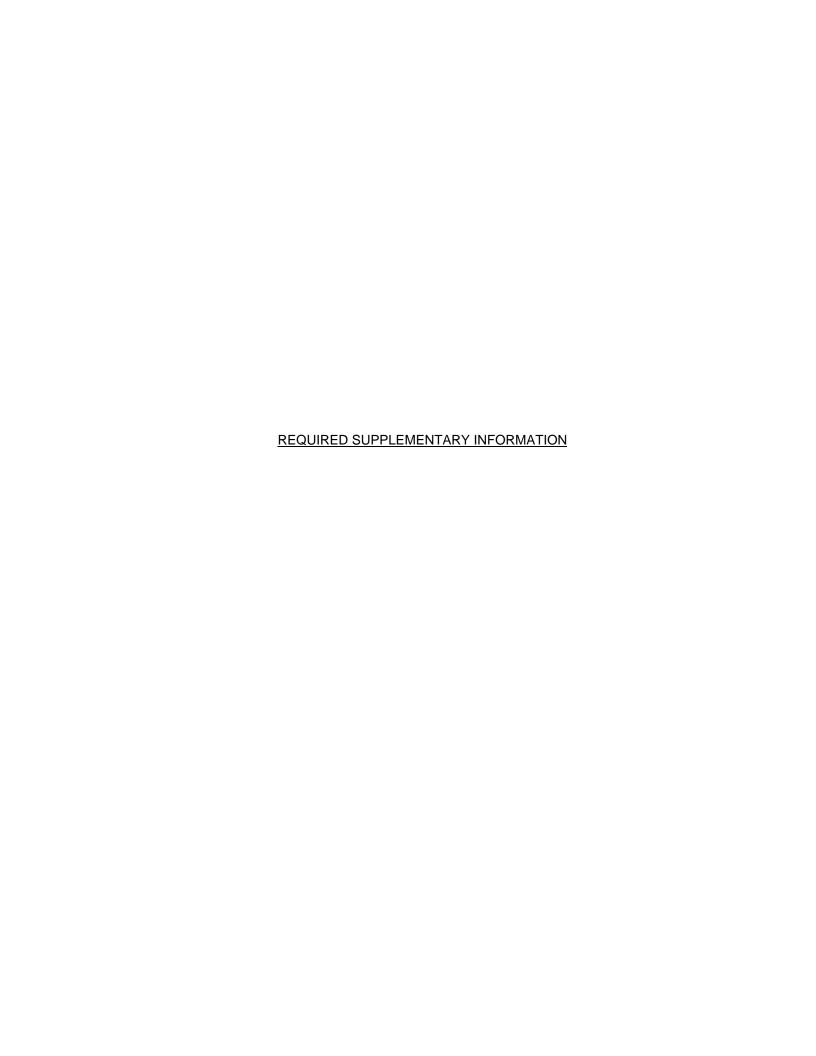
The City is contingently liable with respect to lawsuits and other claims incidental to the ordinary course of its operations and capital projects. Management intends to contest these matters and does not believe their ultimate resolution will have a material effect upon the City's financial position, results of operations, or cash flows.

#### D. Prior Period Restatements

For the year ended June 30, 2016 the activity of the City FURA Debt Service Fund was reported as part of the General Fund. For the year ended June 30, 2017 the activity was reported in its own fund. This resulted in a reduction of beginning fund balance in the General Fund and an increase of beginning fund balance in the City FURA Debt Service fund of \$1,574,637.

For the year ended June 30, 2016 the collection of assessment payments had not been applied against revenue in the Spruce Street LID Bond Fund. To apply those payments, beginning fund balance for the year ended June 30, 2017 was increased by \$104,463.

Construction in progress was misstated at June 30, 2016 for the Water Program, Wastewater Program, and Public Works Admin Fund. Correction of the misstatements resulted in a decrease of \$19,671 to the Water Program net position, an increase of \$144,556 to the Wastewater Program net position, and an increase of \$98,582 to the Public Works Admin Fund net position.



#### CITY OF FLORENCE

### Required Supplementary Information

June 30, 2017

### Schedule of the Proportionate Share of the Net Pension Liability

Oregon Public Employees Retirement System

		2017	2016			2015
Proportion of the net pension liability (asset)	0.	0.02733098 %		0.02535152 %		03043630 %
Proportionate share of the net pension liability (asset)	\$	3,684,227	\$	1,567,653	\$	(539,197)
Covered payroll	\$	3,076,294	\$	3,235,082	\$	3,015,599
Proportionate share of the pension liability (asset) as a percentage of its covered employee payroll		119.76 %		48.46 %		(17.88)%
Plan net position as a percentage of the total pension liability		80.5 %		91.9 %		103.6 %

### **Schedule of Pension Contributions**

Oregon Public Employees Retirement System

		2017		2016	2015		
Contractually required contribution Contributions in relation to the contractually required	\$	227,630	\$	239,728	\$	228,397	
contribution		227,630		239,728		228,397	
Contribution deficiency (excess)	\$	_	\$	_	\$	-	
	•		•		•		
Covered employee payroll	\$	3,076,294	\$	3,235,082	\$	3,015,599	
Contributions as a percentage of covered employee payroll		7.40 %		7.41 %		7.57 %	

### **Notes to Required Supplementary Information**

#### Note I - Measurement Period

Amounts presented are for the measurement period reported during the fiscal year, which for FY 2017 is July 1, 2015 - June 30, 2016.

#### Note II - Changes in Benefit Terms

The Oregon Supreme Court on April 30, 2015, ruled that the provisions of Senate Bill 861, signed into law in October 2013, that limited the post-retirement COLA on benefits accrued prior to the signing of the law was unconstitutional. Benefits could be modified prospectively, but not retrospectively. As a result, those who retired before the bills were passed will continue to receive a COLA tied to the Consumer Price Index that normally results in a 2% increase annually. OPERS will make restoration payments to those benefit recipients.

OPERS members who have accrued benefits before and after the effective dates of the 2013 legislation will have a blended COLA rate when they retire.

This change in benefit terms was not included in the net pension liability (asset) proportionate shares provided by OPERS for the year ending June 30, 2015.

#### **Note III - Changes in Assumptions**

Details and a comprehensive list of changes in methods and assumptions can be found in the 2012 and 2014 Experience Study for the System, which were published on September 18, 2013 and September 23, 2015. These reports can be found at:

http://www.oregon.gov/pers/Pages/section/financial\_reports/mercer\_reports.aspx

GENERAL FUND

		Original						
		Budget	_F	inal Budget		Actual		Variance
Revenues:								
Taxes	\$	2,477,600	\$	2,477,600	\$	2,406,725	\$	(70,875)
Franchise taxes		771,600		771,600		867,017		95,417
Intergovernmental		229,700		229,700		232,049		2,349
Grants and contributions		588,400		588,400		5,057		(583,343)
Charges for services		324,200		324,200		310,734		(13,466)
Licenses and fees		318,900		318,900		378,089		59,189
Fines and forfeits		205,000		205,000		205,114		114
Interest income		14,000		14,000		32,113		18,113
Other revenue		34,200		34,200		50,497		16,297
Total revenues	_	4,963,600		4,963,600		4,487,395	_	(476,205)
Expenditures:								
Police Department		2,195,400		2,195,400		2,006,088		189,312
Community Development		672,500		700,000		668,662		31,338
Parks		126,700		145,000		124,600		20,400
Municipal Court		279,500		279,500		246,504		32,996
Administrative		1,150,800		1,150,800		1,119,212		31,588
City Hall		97,700		100,000		99,913		87
Non-departmental		129,500		133,000		130,731		2,269
Captial outlay		1,042,000		1,222,000		286,306		935,694
Debt service		67,600		67,600		67,093		507
Contingency		645,000		413,400		-		413,400
Total expenditures		6,406,700	_	6,406,700	_	4,749,109	_	1,657,591
Excess (deficiency) of revenues over								
(under) expenditures	_	(1,443,100)	_	(1,443,100)		(261,714)		1,181,386
Other Financing Sources (Uses):								
Transfers in		888,900		888,900		888,900		-
Transfers out		(686,000)		(686,000)		(666,000)		20,000
Loan proceeds		400,000		400,000				(400,000)
Total other financing sources (uses)	_	602,900	_	602,900		222,900		(380,000)
Net change in fund balance		(840,200)		(840,200)		(38,814)		801,386
Fund Balance:								
Beginning of year		1,854,471		1,854,471		1,892,929		38,458
End of year	\$	1,014,271	\$	1,014,271	\$	1,854,115	\$	839,844

### STREET FUND

		Original Budget Final Budget				Actual		Variance
Revenues:	-			iai zaagot		710100.		
Franchise taxes	\$	54,000	\$	54,000	\$	50,250	\$	(3,750)
Intergovernmental	Ψ	589,100	Ψ	589,100	Ψ	700,252	Ψ	111,152
Grants and contributions		940,000		940,000		1,178,906		238,906
Charges for services		351,200		351,200		333,764		(17,436)
Interest income		2,000		2,000		2,473		473
Other revenue		-		-		6,998		6,998
Total revenues		1,936,300		1,936,300	_	2,272,643		336,343
Expenditures:								
Personal services		67,700		68,700		68,459		241
Materials and services		263,200		275,000		253,131		21,869
Capital outlay		2,382,800		2,560,000		2,778,174		(218,174)
Debt service		176,800		197,000		216,513		(19,513)
Contingency		340,048		129,848				129,848
Total expenditures		3,230,548		3,230,548		3,316,277		(85,729)
Excess (deficiency) of revenues over								
(under) expenditures		(1,294,248)	(	(1,294,248)		(1,043,634)		250,614
Other Financing Sources (Uses):								
Transfers in		550,000		550,000		550,000		-
Transfers out		(267,800)		(267,800)		(267,800)		-
Loan proceeds		500,000		500,000		491,958		(8,042)
Total other financing sources (uses)		782,200		782,200		774,158		(8,042)
Net change in fund balance		(512,048)		(512,048)		(269,476)		242,572
Fund Balance:								
Beginning of year		512,048		512,048		411,722		(100,326)
End of year	<u>\$</u>		\$	<u>-</u>		142,246	\$	142,246
Reconciliation to GAAP Basis:								
Street System Development Fund fund balance						593,082		
GAAP Fund Balance - End of Year					\$	735,328		

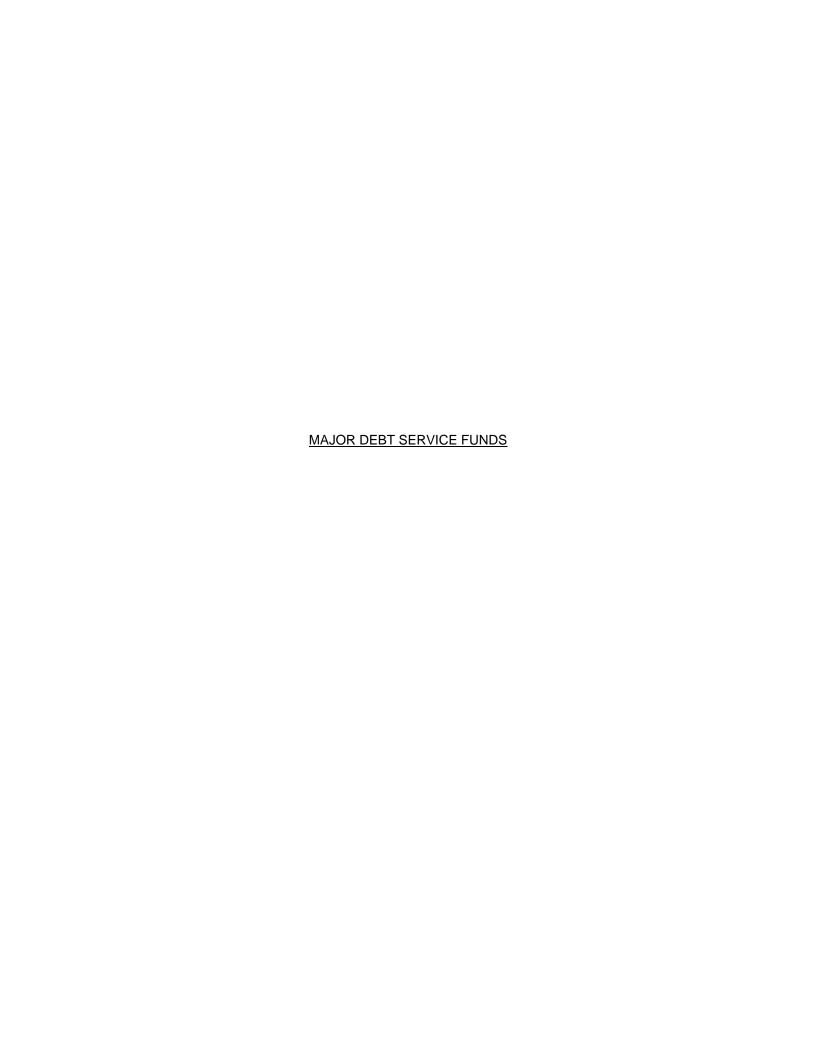
### STREET SYSTEM DEVELOPMENT FUND

	Original Budget	Final Budget Actual			Actual	Variance		
Revenues:	 							
System development charges	\$ 36,000	\$	36,000	\$	95,454	\$	59,454	
Interest income	6,500		6,500		16,423	·	9,923	
Total revenues	 42,500		42,500		111,877		69,377	
Expenditures:								
Materials and services	6,000		6,000		890		5,110	
Contingency	 417,142		417,142		<u>-</u>		417,142	
Total expenditures	 423,142		423,142		890		422,252	
Excess (deficiency) of revenues over								
(under) expenditures	(380,642)		(380,642)		110,987		491,629	
Other Financing Sources (Uses):								
Transfers out	 (550,000)		(550,000)		(550,000)		<u>-</u>	
Net change in fund balance	(930,642)		(930,642)		(439,013)		491,629	
Fund Balance:								
Beginning of year	 930,642		930,642		1,032,095		101,453	
End of year	\$ 	\$			593,082	\$	593,082	
Reconciliation to GAAP Basis:  Transfer fund balance to Street Fund  GAAP Fund Balance - End of Year				<del></del> \$	(593,082)			

### FLORENCE URBAN RENEWAL AGENCY

	(	Original					
	E	Budget	Final Bu	udget		Actual	Variance
Revenues:	,						_
Intergovernmental	\$	-	\$ 500	0,000	\$	-	\$ (500,000)
Interest income		1,000		1,000		-	(1,000)
Total revenues		1,000	50	1,000			 (501,000)
Expenditures:							
Materials and services		249,300		9,300		195,982	53,318
Capital outlay	,	1,300,000		0,000		501,577	1,398,423
Contingency		352,170	252	2,170		-	 252,170
Total expenditures		1,901,470	2,40	1,470		697,559	 1,703,911
Excess (deficiency) of revenues over							
(under) expenditures	(	1,900,470)	(1,900	0,470)		(697,559)	1,202,911
Other Financing Sources (Uses):							
Loan proceeds		1,725,351	1,72	5,351		1,725,351	 <u>-</u>
Net change in fund balance		(175,119)	(17	5,119)		1,027,792	1,202,911
Fund Balance:							
Beginning of year		175,119	17	5,119	_	(71,016)	(246,135)
End of year	<u>\$</u>		\$		\$	956,776	\$ 956,776
Reconciliation to GAAP Basis:							
Unavailable revenues - notes receivable Interfund receivable (payable)						-	
GAAP Fund Balance - End of Year					\$	956,776	
HIDE ROW		-		-		956,776	956,776
Per Budget resolution		1,901,470					





SPRUCE STREET LID BOND FUND

	Original Budget	Fir	nal Budget	et Actual			/ariance
Revenues:	 						
Assessments	\$ 33,000	\$	33,000	\$	102,263	\$	69,263
Interest income	 2,000		2,000		9,964		7,964
Total revenues	 35,000		35,000		112,227		77,227
Expenditures:							
Materials and services	400		400		400		-
Debt service	96,200		96,200		96,155		45
Contingency	 404,142		404,142				404,142
Total expenditures	 500,742		500,742	_	96,555		404,187
Net change in fund balance	(465,742)		(465,742)		15,672		481,414
Fund Balance:							
Beginning of year, as restated	 465,742		465,742		532,403		66,661
End of year	\$ -	\$		\$	548,075	\$	548,075

CITY FURA DEBT SERVICE FUND

		Original Budget	Fin:	al Budget		Actual	,	√ariance	
Revenues:		Daagot	- mai Baagot		7 totaai		variance		
Intergovernmental	\$	127,800	\$	140,000	\$	167,700	\$	27,700	
•	Ψ		Ψ		Ψ		Ψ		
Total revenues		127,800		140,000		167,700		27,700	
Expenditures:									
Materials and services		1,725,351	1	1,725,351		1,725,351		-	
Debt service		127,800		140,000		167,700		(27,700)	
Total expenditures		1,853,151	1	1,865,351	_	1,893,051		(27,700)	
Excess (deficiency) of revenues over									
(under) expenditures	(	(1,725,351)	(1	1,725,351)		(1,725,351)		-	
Other Financing Sources (Uses):									
Loan proceeds		1,725,351	1	1,725,351	_	2,125,363		400,012	
Net change in fund balance		-		-		400,012		400,012	
Fund Balance:									
Beginning of year		-		<u>-</u>		_		<u>-</u>	
End of year	\$		\$			400,012	\$	400,012	
Reconciliation to GAAP Basis:									
Interfund receivable (payable)						3,227,292			
GAAP Fund Balance - End of Year					\$	3,627,304			

FLORENCE URBAN RENEWAL AGENCY DEBT SERVICE FUND Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual (Budgetary Basis) For the Year Ended June 30, 2017

		Original Budget Final Budget		Actual		 Variance	
Revenues:							
Taxes	\$	363,600	\$	363,600	\$	361,324	\$ (2,276)
Interest income		1,000		1,000		1,045	 45
Total revenues		364,600	_	364,600	_	362,369	 (2,231)
Expenditures:							
Interfund advance repayments		127,800		127,800		167,700	(39,900)
Contingency		272,149		272,149		<u> </u>	272,149
Total expenditures		399,949	_	399,949	_	167,700	 232,249
Net change in fund balance		(35,349)		(35,349)		194,669	230,018
Fund Balance:							
Beginning of year		35,349		35,349		86,636	 51,287
End of year	<u>\$</u>		\$			281,305	\$ 281,305
Reconciliation to GAAP Basis: Interfund receivable (payable) GAAP Fund Balance - End of Year					\$	(3,227,292) (2,945,987)	

#### NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Funds account for revenues derived from specific tax or other earmarked revenue sources, including federal and state grant awards, which are restricted to finance particular functions or activities. Funds included in this fund category are:

**911 Emergency Fund** - The 911 Emergency Fund is used to account for revenue from the 911 telephone tax and user fees from various special districts for operation of the Western Lane County Public Safety Answering Point (PSAP).

**Room Tax Fund** - The Room Tax Fund is used to account for the City's room tax receipts. These taxes are used to help support the Florence Events Center and to accomplish specific marketing of the City and tourism-related projects.

Debt Service Funds account for the accumulation of resources for and payment of general long-term debt principal and interest. Funds included in this category are:

**General Obligation Bond Fund** - The General Obligation Bond Fund is used to account for the City's general obligation bond activity. Currently, a bond issued to fund construction of water utility infrastructure is accounted for in this fund.

GOVERNMENTAL FUNDS Balance Sheet June 30, 2017

	Special Revenue					bt Service		
	9-1-1					General		
	Er	nergency	Room Tax		О	bligation		
		Fund	Fund		Bond Fund			Total
ASSETS								
Cash and cash equivalents Receivables:	\$	135,488	\$	10,429	\$	143,413	\$	289,330
Accounts		25,084		72,571		_		97,655
Taxes		-		,0		20,014		20,014
Total assets	\$	160,572	\$	83,000	\$	163,427	\$	406,999
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable and								
accrued expenses	\$	581	\$	13,534	\$	<u>-</u>	\$	14,115
Deferred Inflows of Resources: Unavailable revenues:								
Property taxes				<u> </u>		19,002		19,002
Fund Balances: Restricted for:								
Public safety		159,991		-		-		159,991
Tourism		-		69,466		-		69,466
Debt service payments						144,425		144,425
Total fund balances		159,991		69,466		144,425		373,882
Total liabilities, deferred inflows of								
resources and fund balances	\$	160,572	\$	83,000	\$	163,427	\$	406,999

### GOVERNMENTAL FUNDS

### Statement of Revenues, Expenditures, and Changes in Fund Balance For the Year Ended June 30, 2017

	Special	Revenue	Debt Service	
	9-1-1		General	
	Emergency	Room Tax	Obligation	
	Fund	Fund	Bond Fund	Total
Revenues:				
Taxes	\$ -	\$ 352,748	\$ 152,956	\$ 505,704
Intergovernmental	231,307	-	-	231,307
Charges for services	151,473	-	-	151,473
Investment earnings	271	-	3,469	3,740
Total revenues	383,051	352,748	156,425	892,224
Expenditures:				
Current:				
Public safety	607,112	-	-	607,112
Economic development	-	147,184	-	147,184
Capital outlay	16,500	-	-	16,500
Debt service:				
Principal	-	-	164,094	164,094
Interest			20,717	20,717
Total expenditures	623,612	147,184	184,811	955,607
Excess (deficiency) of revenues				
over (under) expenditures	(240,561)	205,564	(28,386)	(63,383)
Other Financing Sources (Uses):				
Transfers in	519,900	-	-	519,900
Transfers out	(126,900)	(218,600)		(345,500)
Total other financing sources (uses)	393,000	(218,600)		174,400
Net change in fund balances	152,439	(13,036)	(28,386)	111,017
Fund Balances:				
Beginning of year	7,552	82,502	172,811	262,865
End of year	\$ 159,991	\$ 69,466	<u>\$ 144,425</u>	\$ 373,882

911 EMERGENCY FUND

	Original Budget Final Budget		Actual		 Variance	
Revenues:						
Intergovernmental	\$ 215,000	\$	215,000	\$	231,307	\$ 16,307
Charges for services	157,800		157,800		151,473	(6,327)
Interest income	 -		-		271	271
Total revenues	 372,800		372,800		383,051	 10,251
Expenditures:						
Personal services	531,100		536,100		545,631	(9,531)
Materials and services	80,900		75,900		61,481	14,419
Capital outlay	16,800		16,800		16,500	300
Contingency	137,000		137,000			 137,000
Total expenditures	 765,800		765,800		623,612	 142,188
Excess (deficiency) of revenues over						
(under) expenditures	 (393,000)		(393,000)		(240,561)	 152,439
Other Financing Sources (Uses):						
Transfers in	519,900		519,900		519,900	-
Transfers out	(126,900)		(126,900)		(126,900)	 
Total other financing sources (uses)	 393,000		393,000		393,000	 <u>-</u>
Net change in fund balance	-		-		152,439	152,439
Fund Balance:						
Beginning of year	 				7,552	 7,552
End of year	\$ 	\$		\$	159,991	\$ 159,991

ROOM TAX FUND

	Original Budget		Fii	Final Budget Actual			Variance	
Revenues:								
Taxes	\$	364,400	\$	364,400	\$	352,748	\$	(11,652)
Expenditures:								
Materials and services		145,800		151,000		147,184		3,816
Contingency		60,173		54,973				54,973
Total expenditures		205,973		205,973		147,184		58,789
Excess (deficiency) of revenues over (under) expenditures		158,427		158,427		205,564		47,137
Other Financing Sources (Uses): Transfers out		(218,600)		(218,600)		(218,600)		<u>-</u>
Net change in fund balance		(60,173)		(60,173)		(13,036)		47,137
Fund Balance:								
Beginning of year		60,173		60,173		82,502		22,329
End of year	\$		\$		\$	69,466	\$	69,466

GENERAL OBLIGATION BOND FUND

	Original Budget		Fir	nal Budget	Budget Actual		Variance	
Revenues:								
Taxes	\$	151,000	\$	151,000	\$	152,956	\$	1,956
Interest income		500		500		3,468		2,968
Total revenues		151,500		151,500		156,424		4,924
Expenditures:								
Debt service		184,869		184,869		184,811		58
Net change in fund balance		(33,369)		(33,369)		(28,387)		4,982
Fund Balance:								
Beginning of year		170,583		170,583		172,812		2,229
End of year	\$	137,214	\$	137,214	\$	144,425	\$	7,211



WATER FUND

		Original						
		Budget	F	inal Budget		Actual		Variance
Revenues:								
Charges for services	\$	2,142,900	\$	2,142,900	\$	2,107,055	\$	(35,845)
Other revenue	,	8,500	Ť	8,500	•	19,402	•	10,902
Total revenues		2,151,400		2,151,400		2,126,457		(24,943)
Expenditures:								
Personal services		347,000		347,000		301,357		45,643
Materials and services		524,600		524,600		465,964		58,636
Capital outlay		2,225,000		2,225,000		1,535,933		689,067
Debt service		117,431		140,700		142,192		(1,492)
Contingency	_	1,208,717	_	1,185,448		-	_	1,185,448
Total expenditures		4,422,748	_	4,422,748	_	2,445,446		1,977,302
Excess (deficiency) of revenues over		(2.274.240)		(2.274.240)		(240,000)		1 052 250
(under) expenditures	_	(2,271,348)	_	(2,271,348)	_	(318,989)	_	1,952,359
Other Financing Sources (Uses):								
Transfers in		300,000		300,000		300,000		-
Transfers out		(547,900)		(547,900)		(547,900)		-
Loan proceeds		1,400,000		1,400,000		1,390,721		(9,279)
Total other financing sources (uses)		1,152,100		1,152,100		1,142,821		(9,279)
Net change in fund balance		(1,119,248)		(1,119,248)		823,832		1,943,080
Fund Balance:								
Beginning of year		1,119,248		1,119,248		1,331,629		212,381
End of year	\$	-	\$	_		2,155,461	\$	2,155,461
Decoration to CAAD Decis								
Reconciliation to GAAP Basis:						400 004		
Water System Development Fund fund balance						138,284		
Capital assets						8,084,242		
Inventory						60,532		
Accrued interest payable						(7,452)		
Compensated absences						(14,432)		
Linguidable revenues instantagivable						(1,973,629)		
Unavailable revenues - notes receivable						6,814		
Net pension asset (liability)						(109,494)		
Deferred outflow (inflow) related to pensions					_	31,342		
GAAP Net Position - End of Year					\$	8,371,668		

WATER SYSTEM DEVELOPMENT FUND

		iginal Idget	Final Budget Actual				 √ariance
Revenues:							
Interest income	\$	2,000	\$	2,000	\$	14,655	\$ 12,655
System development charges		99,000		99,000		119,143	 20,143
Total revenues		101,000		101,000		133,798	 32,798
Expenditures:							
Materials and services		2,500		2,500		2,224	276
Contingency		87,357		87,357			 87,357
Total expenditures		89,857		89,857		2,224	 87,633
Excess (deficiency) of revenues over (under) expenditures		11,143		11,143		131,574	120,431
Other Financing Sources (Uses):							
Transfers out	(	300,000)		(300,000)		(300,000)	 
Net change in fund balance	(2	288,857)		(288,857)		(168,426)	120,431
Fund Balance:							
Beginning of year		288,857		288,857		306,710	 17,853
End of year	\$		\$	<u> </u>		138,284	\$ 138,284
Reconciliation to GAAP Basis: Transfer fund balance to Water Fund GAAP Net Position - End of Year					\$	(138,284)	

WASTEWATER FUND

		Original					
		Budget	F	inal Budget		Actual	 Variance
Revenues:							
Charges for services	\$	3,694,000	\$	3,694,000	\$	3,112,244	\$ (581,756)
Interest income		2,500		2,500		48,517	46,017
Other revenue		500		500		1,874	1,374
Total revenues		3,697,000	_	3,697,000		3,162,635	 (534,365)
Expenditures:							
Personal services		320,300		330,300		319,856	10,444
Materials and services		652,500		662,500		660,432	2,068
Capital outlay		1,706,000		1,706,000		659,017	1,046,983
Debt service		1,206,889		1,206,889		1,205,388	1,501
Contingency		265,398		245,398		_	 245,398
Total expenditures		4,151,087	_	4,151,087	_	2,844,693	 1,306,394
Excess (deficiency) of revenues over							
(under) expenditures		(454,087)	_	(454,087)	_	317,942	 772,029
Other Financing Sources (Uses):							
Transfers in		280,700		280,700		83,200	(197,500)
Transfers out		(563,300)		(563,300)		(563,300)	-
Total other financing sources (uses)		(282,600)	_	(282,600)	_	(480,100)	(197,500)
Net change in fund balance		(736,687)		(736,687)		(162,158)	574,529
Fund Balance:							
Beginning of year		736,687		736,687		793,357	56,670
End of year	\$		\$			631,199	\$ 631,199
Reconciliation to GAAP Basis:							
Wastewater System Development Fund fund balance	се					629,276	
Capital assets						16,330,744	
Inventory						16,882	
Accrued interest payable						(18,525)	
Compensated absences						(17,149)	
Long-term debt						(7,940,090)	
Unavailable revenues - notes receivable						68,418	
Net pension asset (liability)						(287,878)	
Deferred outflow (inflow) related to pensions						82,407	
GAAP Net Position - End of Year					\$	9,495,284	

## WASTEWATER SYSTEM DEVELOPMENT FUND

	 Original Budget	Fin	Final Budget Actual				Variance
Revenues:							
Interest income	\$ 2,000	\$	2,000	\$	6,624	\$	4,624
System development charges	 100,000		100,000		139,756		39,756
Total revenues	 102,000		102,000		146,380		44,380
Expenditures:							
Materials and services	2,500		2,500		2,224		276
Capital outlay	2,500		2,500		-		2,500
Contingency	 365,572		365,572		_		365,572
Total expenditures	 370,572		370,572		2,224		368,348
Excess (deficiency) of revenues over (under) expenditures	(268,572)		(268,572)		144,156		412,728
Other Financing Sources (Uses):							
Transfers out	 (280,700)		(280,700)		(83,200)		197,500
Net change in fund balance	(549,272)		(549,272)		60,956		610,228
Fund Balance:							
Beginning of year	 549,272		549,272		568,320		19,048
End of year	\$ 	\$			629,276	\$	629,276
Reconciliation to GAAP Basis:  Transfer fund balance to Wastewater Fund  GAAP Net Position - End of Year				\$	(629,276)		

STORMWATER FUND

		Original Budget	Fii	nal Budget		Actual		Variance
Revenues:	_							
Charges for services	\$	527,300	\$	527,300	\$	527,795	\$	495
Interest income		1,500		1,500		-		(1,500)
Other revenue				_		414		414
Total revenues		528,800		528,800		528,209		(591)
Expenditures:								
Personal services		67,300		67,300		60,846		6,454
Materials and services		66,900		66,900		42,242		24,658
Capital outlay		645,000		645,000		561,109		83,891
Debt service		17,000		17,000		16,934		66
Contingency		163,700		163,700		<u>-</u>		163,700
Total expenditures		959,900		959,900		681,131		278,769
Excess (deficiency) of revenues over								
(under) expenditures		(431,100)		(431,100)		(152,922)		278,178
Other Financing Sources (Uses):								
Transfers out		(120,800)		(120,800)	_	(120,800)	_	
Net change in fund balance		(551,900)		(551,900)		(273,722)		278,178
Fund Balance:								
Beginning of year		906,758		906,758		945,410		38,652
End of year	\$	354,858	\$	354,858		671,688	\$	316,830
Reconciliation to GAAP Basis:						405.075		
Stormwater System Development Fund fund balar	ice					185,975		
Capital assets						1,837,052		
Accrued interest payable Compensated absences						(639) (1,545)		
Long-term debt						(259,406)		
Unavailable revenues - notes receivable						16,370		
Net pension asset (liability)						(20,737)		
Deferred outflow (inflow) related to pensions						5,937		
					Ф.			
GAAP Net Position - End of Year					\$	2,434,695		

## STORMWATER SYSTEM DEVELOPMENT FUND

	Original Budget	Fina	Actual	,	Variance	
Revenues:	 			 		
Interest income	\$ 1,500	\$	1,500	\$ 1,189	\$	(311)
System development charges	 50,000		50,000	83,060		33,060
Total revenues	 51,500		51,500	 84,249		32,749
Expenditures:						
Materials and services	41,000		41,000	890		40,110
Contingency	 106,327		76,327	 		76,327
Total expenditures	 147,327		117,327	 890		116,437
Excess (deficiency) of revenues over						
(under) expenditures	(95,827)		(65,827)	83,359		149,186
Other Financing Sources (Uses):						
Transfers out	 		(30,000)	 		30,000
Net change in fund balance	(95,827)		(95,827)	83,359		179,186
Fund Balance:						
Beginning of year	 95,827		95,827	 102,616		6,789
End of year	\$ 	\$		185,975	\$	185,975
Reconciliation to GAAP Basis:						
Transfer fund balance to Stormwater Fund				 (185,975)		
GAAP Net Position - End of Year				\$ _		

AIRPORT FUND

		Original Budget	Fir	nal Budget		Actual	 /ariance
Revenues:							
Charges for services	\$	117,700	\$	117,700	\$	93,437	\$ (24,263)
Grants and contributions		19,000		19,000		-	(19,000)
Interest income		100		100		1,366	1,266
Other revenue				<u> </u>		70,800	 70,800
Total revenues		136,800		136,800		165,603	 28,803
Expenditures:							
Materials and services		85,000		85,000		71,902	13,098
Capital outlay		20,000		20,000		-	20,000
Debt service		51,200		51,200		51,138	62
Contingency		3,527		3,527			 3,527
Total expenditures	_	159,727		159,727		123,040	 36,687
Excess (deficiency) of revenues over							
(under) expenditures		(22,927)		(22,927)		42,563	 65,490
Other Financing Sources (Uses):							
Transfers in		45,000		45,000		25,000	(20,000)
Transfers out		(22,500)		(22,500)		(22,500)	 <u>-</u>
Total other financing sources (uses)		22,500		22,500		2,500	 (20,000)
Net change in fund balance		(427)		(427)		45,063	45,490
Fund Balance:							
Beginning of year		427		427	_	8,438	 8,011
End of year	\$		\$			53,501	\$ 53,501
Reconciliation to GAAP Basis:							
Capital assets						2,660,585	
GAAP Net Position - End of Year					\$	2,714,086	

## **EVENTS CENTER FUND**

		Original Budget	Fir	nal Budget		Actual	 Variance
Revenues:							
Charges for services	\$	362,000	\$	362,000	\$	335,499	\$ (26,501)
Grants and contributions		110,500		110,500		126,208	15,708
Interest income		1,000		1,000		6,696	5,696
Other revenue	_	30,000		30,000		3,554	 (26,446)
Total revenues	_	503,500		503,500	-	471,957	 (31,543)
Expenditures:							
Personal services		326,000		326,000		314,040	11,960
Materials and services		388,000		388,000		411,367	(23,367)
Capital outlay		102,500		102,500		33,639	68,861
Contingency		253,875		253,875		-	 253,875
Total expenditures	_	1,070,375	_	1,070,375		759,046	 311,329
Excess (deficiency) of revenues over							
(under) expenditures	_	(566,875)	_	(566,875)		(287,089)	 279,786
Other Financing Sources (Uses):							
Transfers in		300,900		300,900		299,556	(1,344)
Transfers out		(47,900)		(47,900)		(47,900)	 _
Total other financing sources (uses)		253,000		253,000	-	251,656	 (1,344)
Net change in fund balance		(313,875)		(313,875)		(35,433)	278,442
Fund Balance:							
Beginning of year		392,880		392,880	_	381,114	 (11,766)
End of year	\$	79,005	\$	79,005		345,681	\$ 266,676
Reconciliation to GAAP Basis:						0.455.045	
Capital assets						2,155,245	
Compensated absences						(24,907)	
Net pension asset (liability)						(216,390)	
Deferred outflow (inflow) related to pensions					_	61,942	
GAAP Net Position - End of Year					\$	2,321,571	

## EVENTS CENTER DEBT SERVICE FUND

	(	Original				
	E	Budget	Fina	al Budget	Actual	 Variance
Other Financing Sources (Uses): Transfers out	\$	<u>-</u>	\$	<u>-</u>	\$ (956)	\$ (956)
Net change in fund balance		-		-	(956)	(956)
Fund Balance: Beginning of year		<u> </u>			956	956
End of year	\$	-	\$	-	\$ _	\$ _



PUBLIC WORKS ADMIN FUND

	Original					
	 Budget	Fi	nal Budget		Actual	 Variance
Revenues:						
Charges for services	\$ 18,400	\$	18,400	\$	12,000	\$ (6,400)
Other revenue	 -		-		165	165
Total revenues	 18,400		18,400	_	12,165	 (6,235)
Expenditures:						
Personal services	531,700		491,000		445,758	45,242
Materials and services	102,400		110,000		108,787	1,213
Capital outlay	3,324,800		3,324,800		1,539,094	1,785,706
Debt service	76,900		110,000		110,033	(33)
Contingency	 211,887		211,887		<u>-</u>	 211,887
Total expenditures	 4,247,687		4,247,687		2,203,672	 2,044,015
Excess (deficiency) of revenues over						
(under) expenditures	 (4,229,287)	_	(4,229,287)		(2,191,507)	 2,037,780
Other Financing Sources (Uses):						
Transfers in	849,300		849,300		849,300	-
Loan proceeds	 3,300,000		3,300,000		3,291,958	 (8,042)
Total other financing sources (uses)	 4,149,300	_	4,149,300		4,141,258	 (8,042)
Net change in fund balance	(79,987)		(79,987)		1,949,751	2,029,738
Fund Balance:						
Beginning of year	 79,987		79,987		81,662	 1,675
End of year	\$ 	\$			2,031,413	\$ 2,031,413
Reconciliation to GAAP Basis:						
Capital assets					1,637,676	
Accrued interest payable					(8,761)	
Compensated absences					(39,059)	
Long-term debt					(3,235,163)	
Net pension asset (liability)					(377,843)	
Deferred outflow (inflow) related to pensions					108,159	
GAAP Net Position - End of Year				\$	116,422	



# City of Florence, Oregon

## AGENCY FUNDS

## Schedule of Changes in Assets and Liabilities For the Year Ended June 30, 2017

	alances / 1, 2016	Additions Deductions					Balances June 30, 2017		
Municipal Court Agency Fund ASSETS									
Cash and investments	\$ 46,522	\$	264,998	\$	(265,530)	\$	45,990		
LIABILITIES									
Amounts held for others	\$ 46,522	\$	264,998	\$	(265,530)	\$	45,990		
Senior Center Trust & Agency Fund									
ASSETS									
Cash and investments	\$ 750	\$	250	\$	(1,000)	\$	-		
LIABILITIES									
Amounts held for others	\$ 750	\$	250	\$	(1,000)	\$			
Totals - All Agency Funds									
ASSETS									
Cash and investments	\$ 47,272	\$	265,248	\$	(266,530)	\$	45,990		
LIABILITIES									
Amounts held for others	\$ 47,272	\$	265,248	\$	(266,530)	\$	45,990		





# COMMENTS AND DISCLOSURES OF INDEPENDENT AUDITOR REQUIRED BY STATE STATUE

Honorable Mayor and City Commission City of Warrenton, Oregon

1976 Garden Ave. Eugene, OR 97403 541.342.5161 www.islercpa.com

We have audited the basic financial statements of the City of Florence, Oregon ("City") as of and for the year ended June 30, 2017, and have issued our report thereon dated July 12, 2018. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

#### Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 to 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

Deposits of public funds with financial institutions (ORS Chapter 295).

Indebtedness limitations, restrictions and repayment.

Budgets legally required (ORS Chapter 294).

Insurance and fidelity bonds in force or required by law.

Programs funded from outside sources.

Highway revenues used for public highways, roads, and streets.

Authorized investment of surplus funds (ORS Chapter 294).

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe the City of Florence, Oregon was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except as follows:

- 1. Expenditures exceeded budgeted amounts as described in note II.B. to the financial statements.
- Adopted, budgeted resources did not agree to expenditures for Water SDC and Airport funds in the FY2018 budget document.
- 3. Accounting records were not prepared timely and accurately.



#### OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We identified a deficiency in internal control over financial reporting that we consider to be a material weaknesses, as described in the AU Section 325 written communication.

This report is intended for the information of the City Council and the Secretary of State Division of Audits of the State of Oregon. However, this report is a matter of public record and is not intended to be and should not be used by anyone other than these parties.

Isler CPA

By:

Paul R Nielson, CPA, a member of the firm

Paul R nielson

Eugene, Oregon

July 12, 2018